

**AGENDA**  
**Veneta Planning Commission Meeting**  
TUESDAY – October 6, 2020– 6:30 p.m.  
Veneta City Hall 88184 8<sup>th</sup> Street

PURSUANT TO GOVERNOR BROWN’S EXECUTIVE ORDER NOS. 20-16 AND 20-27, ALL CITY OF VENETA PUBLIC MEETINGS CAN BE ACCESSED VIA TELECONFERENCE. TO LISTEN TO THIS MEETING, CALL 1- 862-799-9663. TO SUBMIT PUBLIC COMMENTS ELECTRONICALLY, EMAIL COMMENTS TO [dhenneman@ci.veneta.or.us](mailto:dhenneman@ci.veneta.or.us) BY 4:00 P.M. THE DAY BEFORE THE MEETING. ALL PUBLIC COMMENTS MUST INCLUDE YOUR NAME AND ADDRESS

ALL CITY OF VENETA PUBLIC MEETINGS WILL BE LIMITED TO NO MORE THAN 16 PEOPLE ATTENDING, INCLUDING STAFF AND ELECTED/APPOINTED OFFICIALS BASED ON SIX FEET OF SOCIAL DISTANCING SEPARATION

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**1. REVIEW AGENDA**

**2. PUBLIC COMMENT**

If you wish to address the Planning Commission; state your name, address, and limit your comments to 3 minutes. Maximum time 20 minutes. The Planning Commission will not engage in any discussion or make any decisions based on public comment at this time; however, they may take comments under advisement for discussion and action at a future Planning Commission meeting.

**3. APPROVAL OF MINUTES**

- a. September 1, 2020 (pgs. 3-6)

**4. LEGISLATIVE PUBLIC HEARING – ADOPTION OF PARKS AND RECREATION OPEN SPACE MASTER PLAN (FILE #A-2-20)**

- a. Open Hearing
- b. Staff Report (pgs. 7-130)
- c. Public Comments
- d. Questions from Planning Commission
- e. Close of Public Hearing
- f. Planning Commission Deliberation and Decision

**5. OTHER**

**6. ADJOURN**

To access Planning Commission meeting material please go to <http://www.venetaoregon.gov/meetings>

Times are approximate. This meeting will be digitally recorded. Location is wheelchair accessible (WCA). Individuals needing special accommodations, such as sign language or foreign language interpreters, should make such requests by contacting the City Recorder at 541-935-2191(voice) or by e-mail at: [dhenneman@ci.veneta.or.us](mailto:dhenneman@ci.veneta.or.us). Requests made after 10:00 a.m. two working days prior to a meeting may not be accommodated.

Los tiempos son aproximados. Esta reunión se grabará digitalmente. La ubicación es accesible para sillas de ruedas (WCA). Las personas que necesiten un alojamiento especial, tales como lenguaje de señas o intérpretes de idiomas extranjeros, deben hacer tales peticiones poniéndose en contacto con el registrador de la ciudad en 541-935-2191 (voz) o por correo electrónico a: [dhenneman@ci.veneta.or.us](mailto:dhenneman@ci.veneta.or.us). Las solicitudes hechas después de las 10:00 a.m. dos días hábiles antes de una reunión no pueden ser acomodadas.

The Planning Commission considers all public comments, staff reports, and City ordinances in arriving at a final decision. **Staff reports are available for review at Veneta City Hall - 88184 8th Street - Veneta, Oregon.**

**LAND USE DECISIONS - Veneta Municipal Code Chapter 18.05**

Whenever this chapter is in effect, the following procedures or procedure similar thereto shall be followed by the city staff and applicable decision-making body: (1) Preparation of brief statement setting forth the criteria and standards considered relevant to the decision of the city staff. Such shall utilize criteria and standards found in the applicable ordinance, the comprehensive plan, and other ordinances and rules and regulations now in effect as from time to time adopted by the city council and appropriate decision-making body.

**PUBLIC HEARINGS** - Please observe the following rules.

**WRITTEN TESTIMONY:**

Written comments received seven (7) days prior to the meeting have been incorporated in the staff report. All comments, including those received up until the meeting, are presented to the Planning Commission members to be considered in their decision.

**ORAL TESTIMONY:**

If you wish to testify with regard to a matter which has been set for **Public Hearing** please observe the following rules:

1. **State your name and address.**
2. **Indicate if you are in favor of or opposed to the proposal.**
3. **Limit your testimony to three (3) minutes. Testimony must be specific to the issue at hand. Keep your comments brief and to the point.**

The Planning Commission considers all public comments, staff reports, and City ordinances in arriving at a final decision. **Staff reports are available for review at Veneta City Hall - 88184 8th Street - Veneta, Oregon.**

# Minutes of the Veneta Planning Commission

## September 1, 2020

Present: Len Goodwin, Commission Chair; Craig Soderberg, Commissioner; David Voltz, Commissioner

Absent: Lily Rees, Commissioner

Others: Lisa Garbett, Associate Planner; Evan MacKenzie, Community Development Director; Darci Henneman, City Recorder

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### I. REVIEW AGENDA

Chair, Len Goodwin called the Veneta Planning Commission to order at 6:39 p.m. and reviewed the agenda.

### II. PUBLIC COMMENT

None

### III. APPROVAL OF MINUTES

**MOTION: David Voltz made a motion to approve the May 5, 2020 minutes. Craig Soderberg seconded the motion which passed with a vote of 3-0.**

### IV. DISCUSS CODE UPDATES

Community Development Director (CDD) MacKenzie said as he has looked through the code, he realized that there are some inconsistencies. In order to make all of them work in several zones, he created a table. He said we have several difference uses and they are referred to with different names, as well as where they're allowed, is inconsistent such as food service and office. He said we allow food service in different zones but under different names, he gave an example, a restaurant is allowed in Broadway/Commercial (BC), however, eating and drinking establishments are not. Eating and drinking establishments are allowed in Community/Commercial (CC), Highway/Commercial (HC), Industrial/Commercial (IC), and Residential/Commercial (RC), but not BC. He said they're the same thing but are allowed in our code in different ways and in different zones. They're the same thing and they should be referred to with the same name. He said we should have one inclusive term for food service for consistency in all zones. The other item is office type use. We allow those in different zones inconsistently. Medical clinics are a little different but personal services, professional, financial and business services, personal business services, offices are all listed and only listed in IC but it's the same use as financial use which are allowed in HC, BC, and RC but we don't allow offices because it's not listed.

In response to questions from Commissioner Voltz, CDD MacKenzie said a lot of our zone language was independent of the other zones so you can't see how it compares across zones and you don't realize that we have duplicated terms. He said that makes it difficult to apply the ordinance, and makes it easily challenged. He would like to consolidate and clean it up for the Planning Commission to review, then amend the zones to put it in table form. He said text will still be included but most of the information will be in table form. He said the uses allowed today will be allowed tomorrow, he will make every effort to make sure we're not taking anything away.

At 6:37 p.m. Commissioner Rees joined the meeting via telephone.

CDD MacKenzie asked the Commissioners to provide any input on updating the codes and removing all of the duplicates. He said we would have one for residential and one for commercial/industrial.

In response to a question from Commissioner Soderberg, CDD MacKenzie suggested some of the definitions will be changed and we'll replace all of the office definitions with "general office use" to make the definitions more generalized.

Chair Goodwin said part of the reason there are so many definitions in the code, is when a new business comes in, the code is amended to allow it but it may not be included in other related sections of the code.

CDD MacKenzie said he would ultimately like the Commercial zones to be moved to a form-based code which would regulate the form of the building and not what's happening in the building.

Chair Goodwin said there are always some glitches like a bakery outlet, which would be an exception but we would deal with it.

Commissioner Voltz said some of the abbreviations can be difficult to comprehend and suggested some of them could be a little more user friendly.

Chair Goodwin suggested including a glossary somewhere in the code.

In response to a question from Commissioner Voltz, CDD MacKenzie said the Comprehensive Plan should be a guide. Most Comprehensive Plans include a table with various Comp Plan designations and implementation zones and asked what our intentions are. We should be consistent with that.

Chair Goodwin suggested shying away from changing the Comprehensive Plan.

Commissioner Soderberg commented that he prefers the simplification, if something comes in, then we deal with it then.

In response to a question from Commissioner Voltz, AP Garbett said she recalls inquiries about specific uses that weren't defined in the code so staff asked the Planning Commission for an interpretation if that use falls into a listed category. She said part of staff's research could include looking at previous Planning Commission interpretations and decisions. She said overall this code amendment is going to be really helpful for staff.

CDD MacKenzie said another issue he would like to discuss is off-street parking. He said currently the building diagonally across from the Service Center has two parking spaces and is currently unoccupied. He said in its current condition, it cannot be occupied because of the lack of off-street parking. He said this building is 1300 sq. ft. and our current parking requirements for retail, call for three parking spaces, office - four spaces, and a restaurant would require seven. With two spaces, they would need to wall off a portion of the building and not occupy it. He provided an example that an undeveloped 8800 sq. ft. lot with a 4000 sq. ft. single story building in Broadway/Commercial would require 20 spaces if it were a restaurant, 13 for an office, and retail would require 10. Ten parking spaces would consume 3000 sq. ft. of impervious surface which would require stormwater drainage. He said a two story building with mixed use would require even more parking spaces. He said basically with the current off-street parking requirements, you cannot build a two story building in Broadway/Commercial zone unless 60% of the site is dedicated to parking.

In response to a question from Commissioner Soderberg, CDD MacKenzie said working with our current off-street requirements means we are not going to have a pedestrian oriented downtown with what we currently have.

In response to questions from Commissioner Voltz, CDD MacKenzie said we have an allowance that you can request a 50% reduction in off-street parking but it's still not enough. He proposed that we eliminate off-street parking requirements in Broadway/Commercial zone and cut it to half along Territorial Rd. He said we let the market decide how much parking to build. If a business wants to use part of their lot for parking, they can do so but we will not require it. We turn our minimums into maximums and we require ADA parking and that's it. We have loads of parking in our downtown but no reason to park there. He said if every spot was filled up, we would still have an abundance of parking. He said the likelihood that every business will be filled at capacity at the same time is extremely slim. He said office peak hours are during

the day, restaurant peak hours are in the evening so they can share the parking. He said people can park on the street and walk.

In response to questions from Commissioner Voltz, CDD MacKenzie said parking lots generate no revenue for the business or for the City, they also generate no assessed value, and we get very little tax dollars from them.

Chair Goodwin said generally it's an idea that ends up being counterproductive and people don't mind walking a couple of blocks, and that isn't really an issue. He said the entire street behind Broadway is available for parking.

In response to a question from Commissioner Voltz, CDD MacKenzie said City Hall, Veneta Elementary, the post office, and bank parking lots are all empty in the evening. He said we have plenty of parking for large events. He said let's put everything we have to use rather than make people build their own and make it easier to develop that's potentially less expensive.

Chair Goodwin said limiting or reducing the amount of impervious surface, provides for more natural settings, landscaping, trees, and outdoor seating, instead of asphalt.

In response to a question from Commissioner Voltz, AP Garbett said just seeing folks trying to develop on Broadway, the size of the lots are relatively small and it's difficult for applicants to comply with off-street parking requirements, plus the stormwater systems that go with that. She said the Retail Pop up District reflects that we do have smaller entrepreneurs that want to locate in this area. So taking the burden off some of the expenses, may make it easier to pull the trigger to build some infrastructure. She said the applicant would still be required to meet state requirements for ADA parking so we can leave that in the code.

CDD MacKenzie said we would probably be looking at once a certain threshold was met, they would be required to provide ADA parking. He said during hours they are not open, they could use it as a loading space also. We could abandon all off-street parking requirements and if we do that, the ADA requirements may go away. He said he would check with the building official about how ADA parking requirements would apply to new construction.

Chair Goodwin suggested we provide ADA parking with a dedicated on-street space.

CDD MacKenzie said the only problem with on-street is that the space beside the vehicle, you don't always have the surrounding area available.

In response to a question from Chair Soderberg, CDD MacKenzie said could you also do time restrictions for on-street parking. He said corner spots could have 15 minute limits to keep them open and available.

In response to a question from Commissioner Voltz, CDD MacKenzie said on-street parking in downtown residential areas will probably only happen when we have events.

Commissioner Voltz suggested we create a flex space that can be a play area or park and also a parking lot when needed.

CDD MacKenzie said that's when we'd rely on the school, bank, and post office parking lots.

Commissioner Voltz said if we're going to use a school parking lot, we should pay for resurfacing or parking lot upgrades.

CDD MacKenzie said staff has already talked about using the back field when school is not in session.

Commissioner Soderberg said on Saturdays, the Farmers' Market is a happening place from 10:00 to 2:00 and people have to walk a long ways.

CDD MacKenzie said when people say there's a parking problem, that's a good thing because that means that you have more people demanding your service then you have supply for.

Chair Goodwin suggested we take the approach that we deal and solve the issue when it becomes a problem.

There was a brief discussion about the transportation plan.

Commissioner Voltz suggested we could also charge a parking fee.

**MOTION: Commissioner Soderberg made a motion that the Planning Commission recommend the City Council direct staff to initiate formal amendments to the Land Development Ordinance as suggested herein and that staff include waiving off-street parking in the Broadway/Commercial zone in those code amendments. Commissioner Voltz seconded the motion which passed with a vote of 4-0.**

**V. OTHER**

AP Garbett said she received two Type A Tree Removal permits, one on Allure St. and one on 3<sup>rd</sup> St. She said a subdivision application for a 12 lot, single family homes development was submitted and reviewed for completeness. Staff deemed it incomplete in terms of stormwater. This subdivision is north of Cheney Dr., where Oak Island dead ends. She said a Type C Tree Removal permit was part of that subdivision.

In response to a question from Commissioner Voltz, AP Garbett said there is a wetland on the lot and the developer is required to submit an application for a wetland variance.

AP Garbett said Baxter Plumbing has decided to halt their construction project on Loten Way. She said due to construction prices and delays, they've decided not to move forward with their project. She said they heard from the architect that their planned underground stormwater chamber was expensive so they're looking at reworking their site plan. She said a site plan amendment could be triggered for altering their drainage proposal and the City Engineer had concerns about how that may affect neighboring properties given their interest in the project.

In response to a question from Commissioner Voltz, AP Garbett said these are issues for anyone that develops. She said the consultants are balancing the budget and she said we would hope that developers are taking costs into consideration when they present their plans. She said it's not up to us to design their system. She said Fern Ridge Self-storage constructed underground stormwater chambers and it's really expensive.

In response to questions from Commissioner Voltz, CDD MacKenzie said he is working on the stormwater manual. He said natural processes are usually the cheapest but they also consume land. The typical swale method is not massively expensive but you have to have the space for it.

**VI. ADJOURN**

Chair Len Goodwin adjourned the Veneta Planning Commission at 7:38 p.m.

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Len Goodwin, Chair

ATTEST:

XXXXXXXXXXXXXXXXXXXX

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Darci Henneman, City Recorder  
(Minutes prepared by DHenneman)

**VENETA PLANNING COMMISSION  
STAFF REPORT  
File # A-2-20**

**ADOPTION OF VENETA PARKS, RECREATION AND OPEN SPACE MASTER PLAN**

**File:** A-2-20 Adoption of 2020 Parks, Recreation and Open Space Master Plan and associated amendments to Veneta Comprehensive Plan Parks and Open Space Element  
**Hearing Date:** October 6, 2020  
**Report Date:** September 29, 2020  
**Applicant:** Evan MacKenzie, City of Veneta Community Development Director  
On behalf of the City of Veneta  
**Property Owner:** Not Applicable  
**Location:** Citywide  
**Public Notice:** Public Notice Published/Posted  
DLCD “PAPA” Notice, August 7, 2020  
Fern Ridge Review, September 23, 2020

**REQUEST**

Approval of three proposed actions pertaining to adoption of the 2020 Parks, Recreation and Open Space (PROS) Master Plan:

- 1) Adoption of the 2020 Parks, Recreation and Open Space Master Plan; and
- 2) Adoption of Comprehensive Plan Text Amendments to amend the Parks and Open Space Element for consistency with the new PROS Plan.

The City of Veneta has been working with a consultant over the last year to create a new Parks, Recreation and Open Space Master Plan. The current Plan was adopted in 1998 with the purpose of addressing open space, park and recreation needs through 2018 and has since outlived its 20-year planning horizon.

The proposed Parks, Recreation and Open Space Master Plan will be the supporting document behind the Parks Element of the City’s Comprehensive Plan and provides Veneta the necessary guidance for the preservation of open space and our park/recreation needs within our urban growth boundary through the year 2040. This Plan will be used by the City to make strategic decisions about park and open space system investments and acquisitions and will be instrumental in supporting grant applications to fund future projects. The plan evaluates the current open space and recreation system and outlines policies and projects that are important to protecting and enhancing the quality of life in Veneta.

**Note:** No text amendments to either Veneta Land Development Ordinance No. 493 or Land Division Ordinance No. 494 are proposed as part of this action. Adoption of the proposed Plan and Element amendments will not result in a change in the permitted, conditional or prohibited uses on land within the City of Veneta’s jurisdiction.

## **BACKGROUND**

The City of Veneta adopted its current Parks Master Plan in 1998. This latest planning effort is a comprehensive update to ensure that the City's parks, recreation and open space system supports community goals. The updated Plan will support the implementation of the City's Comprehensive Plan and Statewide Planning [Goal 8, Recreational Needs](#), by developing a parks, recreation and open space system that will support both existing and future residents.

### **"The Plan"**

The PROS focuses on priority projects, policies, and programs for a 20-year period. The PROS is intended to be flexible to respond to changing community needs and revenue sources over the next 20 years with the intent that it will be continuously monitored and updated on an as-needed basis. The PROS reflects a consensus on the City's anticipated recreation needs and priority projects, but is not intended to limit the City to identified projects or prohibit it from considering others as needs, funding and opportunities change.

The development of the new PROS has involved close coordination between the City and staff with Cameron McCarthy. It was developed through a planning process that included many opportunities for public involvement and input. Due to the COVID pandemic, much of the later public involvement was conducted online, with participation possibly surpassing what we might have expected from in-person meetings. Public engagement for the PROS update included the following:

- Review and guidance from an active project management team comprised of the current and former (retired) Community Development Director, Public Works Director, and current and former (retired) City Administrator.
- Regular interaction with and updates to the Park Board at their monthly meetings
- September 14, 2019: Harvest Festival community outreach booth (*see Appendix A*)
- October 19, 2019: Territorial Sports Program focus group (*see Appendix A*)
- Online survey, publicized on City's web page and Facebook, in local media, at library, at local businesses during November 2019 and in-person at Harvest Festival on November 22
- November 15, 2019: Mid Lane Cares focus group (*see Appendix A*)
- November 28, 2019: Elmira High School student focus group (*see Appendix A*)
- May 2020 PROS virtual open house (*see Appendix B*)

### **Comprehensive Plan Parks and Open Space Element**

Adoption of the new PROS will render the existing Parks and Open Space Element of the City's Comprehensive Plan (adopted prior to 2000) functionally obsolete. Many of the parks listed in the current version of the Parks and Open Space Element either do not currently exist, or were never constructed in the first place. The Goals contained in the existing Element are also no longer consistent with those in the PROS.

Because the PROS recommends the City consider whether or not retaining some of its smaller parks is in the City's interest, a decision was made to remove the parks inventory from the Element and simply refer to the PROS. It would not be appropriate to keep each individual park in the

Element, as this could impact possible land uses on any park land(s) that are disposed of for private development. This alone is a reason to update the Element.

Because the amendments to the existing Element would be extensive, staff has attached a copy of the existing Parks Element and a separate new Element without changes shown.

### **Criteria for Review of a Type V (Legislative) Decision:**

#### *Veneta Land Development Ordinance (No. 493) Article 11 – Procedural Standards*

#### **11.09 Type V Procedure (Legislative Decision)**

Type V actions are reviewed by the Planning Commission, which makes a recommendation to the City Council. The Council makes final decisions on legislative proposals by enacting an ordinance.

- 1) **Initiation of Requests.** The City Council or Planning Commission may initiate an action for a legislative decision.
- 2) **Procedure.** Public hearings on Type V actions are conducted similar to City Council hearings on other legislative proposals, except the matter shall have an initial evidentiary public hearing before the Planning Commission, who shall make a recommendation to the City Council. Criteria for approval shall include, as applicable, establishing consistency with the Comprehensive Plan.
- 3) **Notice of Public Hearing.** Notification procedure for Type V actions is as follows:
  - A. The Director shall notify in writing the Oregon Department of Land Conservation and Development (DLCD) of legislative amendments to the Comprehensive Plan, Zoning Map, Land Development Ordinance, or Land Division Ordinance at least 35 days before the first public hearing at which public testimony or new evidence will be received.
  - B. At least 20 days but not more than 40 days before the date of the first hearing on an application to legislatively amend the Comprehensive Plan, Zoning Map, the Land Development Ordinance, or the Land Division Ordinance, the Director shall mail notice of such hearing to:
  - C. Each owner whose property is rezoned in accordance with ORS [227.186](#):
    1. For a zone change affecting a manufactured home or mobile home park, all mailing addresses within the park, in accordance with ORS [227.175](#); and
    2. Neighborhood groups and community organizations that have submitted written request for notification.
  - D. At least ten days before the scheduled Planning Commission and City Council public hearing dates, public notice shall be published in a newspaper of general circulation in the City. The notice shall include the time and place of the public hearing, and a brief description of the proposed amendment.
- 4) **Final Decision, Effective Date, and Notice of Decision.** If a legislative proposal is approved pursuant to this ordinance, it becomes final and takes effect as specified in the enacting ordinance. A notice of a legislative land use decision shall be mailed to all parties of record, those groups or individuals who requested notice of the decision, and DLCD.

### **RECOMMENDATION**

The Park Board recommended approval of the 2020 Parks, Recreation and Open Space Master Plan at their September 2 meeting. The recommendation of the Park Board acknowledged that some minor corrections and revisions were necessary prior to adoption, which have been incorporated into the current final draft.

### **PUBLIC NOTICE**

Public Notice was published in the Fern Ridge Review on September 23, 2020, more than 10 days prior to the public hearing scheduled for October 6, 2020 per Veneta Land Development Section

11.09(3). Because adoption of the new Plan and Element will not impact permitted or conditional uses on any private property, no notices were mailed to individual property owners.

**POSSIBLE ACTIONS BY THE PLANNING COMMISSION**

1. Close the public hearing. Deliberate on the proposed amendments and recommend approval to the City Council.
2. Close the public hearing. Modify the proposed amendments and recommend approval to the City Council with specific changes.
3. Continue the public hearing to a date and time certain.
4. If more research is needed, the Commission may direct staff to conduct the needed research and bring revised materials to the next Planning Commission meeting. If this is done, staff recommends leaving the public hearing open to allow public comment on the revisions.

**EXHIBITS:**

- A. Proposed Final Order, File #A-2-20
- B. 2020 Veneta Parks, Recreation and Open Space Master Plan and Appendices
- C. Amended Veneta Comprehensive Plan (Ord. No. 523) Parks and Open Space element

**SUGGESTED MOTION**

*“I make a motion that the Planning Commission recommend the Veneta City Council adopt the 2020 Veneta Parks, Recreation and Open Space Master Plan and proposed amendments to the Veneta Comprehensive Plan Ordinance No. 523.”*

**EXHIBIT A**  
**VENETA CITY COUNCIL**  
**FINDINGS OF FACT**  
**File # A-2-20**

**ADOPTION OF CITY OF VENETA PARKS, RECREATION AND OPEN SPACE  
MASTER PLAN AND AMENDMENTS TO VENETA COMPREHENSIVE PLAN  
PARKS AND OPEN SPACE ELEMENT**

**A. The Veneta City Council finds the following:**

1. The City initiated an effort to update its Parks, Recreation and Open Space (PROS) Master Plan in June, 2019, to update the current Plan that was adopted in 1998.
2. The City contracted with Cameron McCarthy Landscape Architecture and Planning to assist in development of the new Plan.
3. Extensive public involvement was coordinated by City staff and the consultant, including but not limited to:
  - Review and guidance from an active project management team comprised of the current and former (retired) Community Development Director, Public Works Director and current and former (retired) City Administrator
  - Regular interaction with and updates to the Park Board at their monthly meetings from project initiation to conclusion
  - September 14, 2019: Harvest Festival community outreach booth (*see Appendix A*)
  - October 19, 2019: Territorial Sports Program focus group (*see Appendix A*)
  - Online survey, publicized on City’s web page and Facebook, in local media, at library, at local businesses during November 2019 and in person at Harvest Festival on November 22
  - November 15, 2019: Mid Lane Cares focus group (*see Appendix A*)
  - November 28, 2019: Elmira High School student focus group (*see Appendix A*)
  - May 2020 PROS virtual open house (*see Appendix B*)
4. Based on input from the general public, the consultant team, City staff, and elected & appointed officials, a draft Plan was formulated.
5. The City provided public notice of a “Post Adoption Plan Amendment” to the Oregon Department of Land Conservation and Development (DLCD) on August 7, 2020 more than the minimum 35 days prior to the first public hearing.
6. The City provided notice in the Fern Ridge Review on September 23, 2020 at least 10 days prior to the first public hearing, as required by Veneta Land Development Ordinance No. 493, Section 11.09(3). Because no properties or property uses were affected by the proposed amendments, mailed notices to property owners were not required.

7. The Veneta Park Board reviewed the draft Plan at their September 2, 2020 meeting, and recommended the Plan continue forward to the Planning Commission with consideration for adoption.
8. The Planning Commission held a public hearing on October 6, 2020 on the proposed Plan and associated update of the Parks and Open Space element of the Comprehensive Plan, **and recommended adoption to the City Council.**
9. The Veneta City Council conducted public hearings on **October 26 and November 9, 2020** to consider adoption of the proposed Plan and associated update of the Parks and Open Space element of the Comprehensive Plan
10. Based on the findings below, the City Council concluded that the City of Veneta Parks, Recreation and Open Space Master Plan and proposed amendments to the Parks and Open Space element of the Comprehensive Plan are in conformance with Statewide Planning Goal 8 (Recreational Needs), the Veneta Comprehensive Plan, and amendments thereto.

**B. IT IS HEREBY ORDERED that the Veneta City Council adopt the City of Veneta Parks, Recreation and Open Space Master Plan and proposed amendments to the Parks and Open Space element of the Comprehensive Plan based on the following findings of fact:**

- 1. The following Statewide Planning Goals have been considered by the City of Veneta for adoption of the proposed amendments:**

***Citizen Involvement (Goal 1)***

*Objective: To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.*

**Finding:** As noted above, there was extensive public involvement both in person and online over the course of almost a year.

The Park Board played an active role in reviewing materials as the Plan was developed and recommended the Plan be brought before the Planning Commission and City Council for adoption. The Planning Commission and City Council conducted public hearings on the proposal prior to adoption. Notice of the proposal and hearings was published in the Fern Ridge Review on September 22, 2020. The proposal was submitted to the Department of Land Conservation and Development more than 35 days in advance of the first public hearing.

Because the proposal will change the Comprehensive Plan, it is a legislative action. However, because the proposed amendment package will not change the Comprehensive Plan designation or zoning on any property, and will not change the permitted, conditional or prohibited uses or any specific development regulations, no notice to individual property owners or “Measure 56” notice was required. Adoption of the proposed Plan and Parks and Open Space Comprehensive Plan

element amendments will have little, if any, direct impact on our citizens, property owners, businesses or developers.

Legislative decisions first require a Planning Commission public hearing and recommendation to the City Council, which then makes a decision based on stated findings. The Planning Commission and City Council hearings were duly noticed and open to the public. Phone numbers were publicly advertised for citizens to call into the meetings if they were unable or uncomfortable attending meetings in person. The Planning Commission public hearing was held on October 6, 2020. City Council public hearings were held on October 26 (first reading) and November 9, 2020 (second reading and adoption).

### ***Land Use Planning (Goal 2)***

*Objective: To establish a land use planning process and policy framework as a basis for all decision and actions related to use of land and to assure an adequate factual base for such decisions and actions.*

**Finding:** The proposal is to:

- 1) Adopt the 2020 Parks, Recreation and Open Space Master Plan; and
- 2) Adopt Comprehensive Plan text amendments to amend the Parks and Open Space Element for consistency with the new PROS Plan.

The City's current Parks and Open Space Master Plan, and its Parks and Open Space Comprehensive Plan element, are both 22 years old. Neither document provides clear direction for future decisions and actions relating to the preservation of open space or the City's current park and recreation needs. The new Plan and associated Comprehensive Plan amendments will allow the City to move forward with a clear vision and goals over the next 20 years.

### ***Recreational Needs (Goal 8)***

*To satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of necessary recreational facilities including destination resorts.*

**Finding:** The City's current Plan is antiquated and is not a practical tool for advancing the City's recreational needs or goals. The 2020 Parks, Recreation and Open Space Master Plan was developed with extensive community input, and will guide the City of Veneta in meeting the needs of our community for current and future generations. The Plan provides a blueprint for improvements to existing City facilities, and helps us identify where service to our citizens is lacking. Adoption of the Plan will assist the City in the acquisition of new park and open space lands as well as (funding for) construction of improvements to new and existing park facilities.

### ***Economic Development (Goal 9)***

*Objective: To provide adequate opportunities throughout the state for a variety of economic activities vital to the health, welfare, and prosperity of Oregon's citizens.*

**Finding:** Although the Parks, Recreation and Open Space Master Plan is not in and of itself an Economic Development tool, the City of Veneta recognizes that a comprehensive system of parks and open space, complete with a variety of recreational activities, contributes to a high quality of life and the general desirability of the community and is thus vital to economic development.

Statewide Planning Goals 1, 2 and 8 are the only Goals that directly apply to the proposed amendments. Goal 9 complements those that must be addressed. No public, agency, or other testimony has been received to indicate that the remaining Goals are applicable to this action.

***Transportation (Goal 10)***

Because the proposed amendments will have no impact on permitted or prohibited uses or other development standards within the City, there should be minimal impact, if any, relative to other Comprehensive Plan elements generally and the Transportation System Plan specifically. Parks and open space tend to be low trip generators relative to residential and commercial uses, and also do not have peak use periods that correspond with the typical weekday PM peak hour. Additionally, no specific parcels have been identified for acquisition and/or development. Therefore, this proposal has not been evaluated for traffic impacts under the Transportation Planning Rule.

**Conclusion:** The amendments are consistent with Statewide Planning Goals 1, 2, 8, 9 and 10. Remaining Statewide Goals are not applicable to this action.

- 2. The following Statutes, Rules, Comprehensive Plan Provisions and Implementing Ordinances have been considered by the City of Veneta in the formation of the language contained within this request:**

**Statutory Requirements**

**Findings:** Although all Comprehensive Plans and implementing ordinances must be consistent with state law, the limited frequency of amendments results in many local codes being out of compliance. No text amendments to either Veneta Land Development Ordinance No. 493 or Land Division Ordinance No. 494 are proposed as part of this action. Adoption of the proposed Plan and Element amendments will not result in a change in the permitted, conditional or prohibited uses on land within the City of Veneta’s jurisdiction. No part of this proposal will result in the rezoning of any land within the City of Veneta UGB, or the need to rezone land for compliance with the Comprehensive Plan or implementing ordinances.

The proposed amendments were reviewed by the City Attorney for conformance with Oregon Revised Statutes ([ORS](#)) and Oregon Administrative Rules ([OAR](#)).

**Comprehensive Plan Parks and Open Space Element**

**Finding:** The proposed amendments will result in almost completely new language for the City’s Parks and Open Space element. The existing element is more than 20 years old; evaluating the proposal for consistency with a 22-year old document would render the proposed action redundant.

A current Master Plan and associated Comprehensive Plan element will provide the City with clear direction regarding improvements to existing facilities and acquisition of new facilities over the next 20 years. Neither the current Plan nor the current Comprehensive Plan element do this.

## **Procedural Requirements in Veneta Land Development Ordinance No 493:**

### *Veneta Land Development Ordinance (No. 493) Article 11 – Procedural Standards*

#### **11.09 Type V Procedure (Legislative Decision)**

Type V actions are reviewed by the Planning Commission, which makes a recommendation to the City Council. The Council makes final decisions on legislative proposals by enacting an ordinance.

- 1) **Initiation of Requests.** The City Council or Planning Commission may initiate an action for a legislative decision.
- 2) **Procedure.** Public hearings on Type IV actions are conducted similar to City Council hearings on other legislative proposals, except the matter shall have an initial evidentiary public hearing before the Planning Commission, who shall make a recommendation to the City Council. Criteria for approval shall include, as applicable, establishing consistency with the Comprehensive Plan.
- 3) **Notice of Public Hearing.** Notification procedure for Type IV actions is as follows:
  - A. The Director shall notify in writing the Oregon Department of Land Conservation and Development (DLCD) of legislative amendments to the Comprehensive Plan, Zoning Map, Land Development Ordinance, or Land Division Ordinance at least 35 days before the first public hearing at which public testimony or new evidence will be received.
  - B. At least 20 days but not more than 40 days before the date of the first hearing on an application to legislatively amend the Comprehensive Plan, Zoning Map, the Land Development Ordinance, or the Land Division Ordinance, the Director shall mail notice of such hearing to:
  - C. Each owner whose property is rezoned in accordance with ORS [227.186](#):
    1. For a zone change affecting a manufactured home or mobile home park, all mailing addresses within the park, in accordance with ORS [227.175](#); and
    2. Neighborhood groups and community organizations that have submitted written request for notification.
  - D. At least ten days before the scheduled Planning Commission and City Council public hearing dates, public notice shall be published in a newspaper of general circulation in the City. The notice shall include the time and place of the public hearing, and a brief description of the proposed amendment.
- 4) **Final Decision, Effective Date, and Notice of Decision.** If a legislative proposal is approved pursuant to this ordinance, it becomes final and takes effect as specified in the enacting ordinance. A notice of a legislative land use decision shall be mailed to all parties of record, those groups or individuals who requested notice of the decision, and DLCD.

**Finding:** One public hearing was held by the Planning Commission and two public hearings were held by the City Council in accordance with VLDO Article 11. Notice of a Post Adoption Plan Amendment was emailed to DLCD on August 7, 2020, more than the minimum 35 days prior to the first hearing. Notice was published in the Fern Ridge Review on September 22, 2020 at least 10 days prior to the first evidentiary hearing, per Section 11.09(3). A second notice was published on October 16, 2020, 10 days prior to the first City Council hearing on October 26, 2020.

Planning Commission recommendations and the Council's decisions are based on applicable statewide planning goals and guidelines, federal and state law, Comprehensive Plan policies, and provisions of the Veneta Land Development Ordinance, as presented in the final order.

**Conclusion:** Adoption of the new Parks, Recreation and Open Space Master Plan and corresponding amendments to the City of Veneta Comprehensive Plan Parks and Open Space Element are consistent with applicable Statutes, Rules, Comprehensive Plan Provisions and Implementing Ordinances.

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# City of Veneta Parks, Recreation, and Open Space Master Plan

2020



# ACKNOWLEDGEMENTS

## City of Veneta

Evan MacKenzie, Community Development Director  
 Kyle Schauer, Public Works Director  
 Kay Bork, Former Community Development Director

## City of Veneta Parks Board

Craig Soderberg, Chair  
 Cathy Coulson-Keegan, Vice Chair  
 Alyssa Morse  
 Johl Brock  
 Darlene Harris  
 John Tribolet  
 Tressa Miller  
 Clyde Oglesby  
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## CONSULTANT TEAM

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## EXECUTIVE SUMMARY

### Overview

The Veneta Parks, Recreation, and Open Space (PROS) Master Plan is intended to guide development of the parks system between 2020 and 2040. A parks master plan is a long-term vision and action plan for a community's parks system. This Plan identifies strategies and recommendations for operation and maintenance, land acquisition, development, and funding. Through this Plan, Veneta can continue to meet the needs of current and future residents.

This Plan guides future development and management efforts of Veneta's parks system over the next 20 years. This Plan includes:

- An inventory of existing park and recreation facilities in the Veneta planning area, including an analysis of park classifications and standards;
- A parks and recreation needs analysis based on national recreation trends and demographic data, and extensive public outreach, including interviews, focus groups, and online survey;
- A twenty-year capital improvement plan identifying specific improvements with estimated project costs and target completion dates;
- A parkland acquisition strategy identifying the amount of land needed by park type for the next 20 years and describing strategies for acquiring lands appropriate for inclusion in the parks system, including paths and trails, as well as natural areas and open space;
- Funding options and funding strategy, including a review of revenue sources such as System Development Charges (SDCs).

The Executive Summary highlights the inventory, key community needs, goals and recommendations, park improvements and acquisitions, and funding strategies.

## Park Inventory and Assessment

A critical aspect of planning for the future of a city's parks system is conducting an inventory and condition assessment of existing park facilities. Veneta currently provides seven park facilities, and owns one undeveloped property. Chapter 2 titled Inventory and Conditions Assessment includes a description of each park facility and an overview of the condition of the parks system as a whole. This information is included in its entirety as Appendix A; which details descriptions of park facilities, opportunities and constraints, and recommendations. A summary of each facility and their respective classification is presented below.

Table ES.1 Inventory and Summary

Existing Parks	Acres
<b>Pocket Parks</b>	<b>1.82</b>
Fern Park	1.00
5th Street Park	0.15
Ralph Johnson Park	0.32
Oak Island Park	0.35
<b>Community Parks</b>	<b>11.46</b>
Territorial Park	2.56
City Park	8.90
<b>Special Use Parks</b>	<b>10.70</b>
Bolton Hill Sports Complex	10.70
<b>TOTAL PARK ACRES</b>	<b>23.98</b>
<b>Undeveloped</b>	<b>7.00</b>
Future Southwest Area Plan Park	7.00
<b>TOTAL VENETA ACREAGE</b>	<b>30.98</b>

### Park and Recreation Needs

The Veneta Parks, Recreation, and Open Space Master Plan includes an analysis and assessment of community needs based on local demographics, economic and recreation trends, and community input and public participation. The public outreach process gathered feedback from a diverse range of community members through four different methods: an online survey, several focus groups, stakeholder interviews, and an online open house.

Parks and recreation facilities are important to communities. Residents who value their parks system are often the most perceptive as to how these systems can be supported and improved. After reviewing recreation trends and input from the community, several key needs emerged:

- Increase connectivity and walkability throughout Veneta with paths and trails for walking and biking.
- Focus on serving and improving amenities for teens and adults.
- Provide improvements that enable year-round recreational access.
- Incorporate ADA accessibility, and consider community safety in all existing and future parks and recreation facilities.

### Planning Framework

The Veneta Parks, Recreation, and Open Space Master Plan is guided by a long-term vision for the Veneta Parks System, six goals that define system priorities, and specific actions that guide implementation of the goals. The vision for Veneta's parks system is as follows:

*The City of Veneta is home to a collection of safe and accessible parks, trails, and recreational facilities that promote healthy lifestyles, provide local recreational opportunities, and meet the needs of residents of all ages.*

#### Goal 1: Improve Safety and Accessibility

Create a safe and accessible PROS system that encourages and supports community use of the parks system at every stage of their lives.

#### Goal 2: Acquire Parkland and Promote an Equitable Distribution of Park Facilities

Strategically acquire and develop parkland in underserved residential areas in order to increase the parkland level of service to a target of 6.2 acres of parkland per 1,000 residents and to provide a park within ¼-mile of all residents.

#### Goal 3: Improve Connectivity Through Shared-Use Path and Trail Development

Improve physical connections between facilities and promote an equitable distribution of facilities within the community, specifically trails and paths.

#### Goal 4: Promote Community Identity and Stewardship

Improve existing parks and plan and design new parks with consistent elements that reinforce community identity and promote stewardship of the PROS system.

#### Goal 5: Secure Funding and Partnerships

Ensure the financial stability of park development operations by securing additional funding options and partnerships.

### Recommendations

Recommendations include system improvements to guide the future development and maintenance of the Veneta parks system. The recommendations resulting from a thorough analysis of Veneta's recreation needs through broad public input provide a path for strengthening the City's park system and are aimed at building community capacity while accommodating future growth and adapting to changing needs.

Recommendations are organized into the following categories: parkland improvements, park development, trail development, open space and natural areas, and funding.

#### Parkland Improvement

Parkland development recommendations include general modernization, upgrade, and expansion improvements to Territorial Park, Fern Park, and Oak Island Park. Recommendations specific to Bolton Hill Sports Complex are based on implementation of the master plan completed for the facility in 2011. City Park has been planned and improved following the 1998 PROS Plan with Phase I improvements complete and Phase II improvements to be constructed during summer 2020. Phase II improvements include a shade structure, a fitness area, concrete walkways, restroom preparation, lighting, utilities, landscaping, public wifi, and related work. The project also involves an expanded pool deck with a shade structure and related improvements pending available budget.

#### Park Development

Park development recommendations focus on the development of undeveloped land that will be dedicated to the City as park land through the subdivision process. Recommendations also include the acquisition and development of two future neighborhood parks and a dog park in areas of the City that are currently under-served by parks.

#### Trail Development

The PROS Plan adopts the projects and recommendations for proposed shared-use paths in the TSP. Specifically, the PROS Plan incorporates TSP projects SUP1 through SUP17 identified on Figure 21, and Pedestrian and Transit Projects are detailed in Table 14. Active Transportation Projects.

#### Open Space and Natural Areas

The 1998 PROS Plan contains recommended actions directed toward greenway acquisition and development and designating additional greenway corridors to support connectivity. Many of these actions have been completed. The 1998 PROS Plan carries forward actions that have not been completed, in the form of recommendations, and that align with the findings from community input and data analysis.



*Our vision is to provide for the physical and spiritual needs of our residences by providing spaces in which people can gain access to make true and lasting change in their lives. The joy of bringing people together of all ages to support the literal health and vibrancy of our community to interact, uplift, and create bonds through positive action!*

*— Survey Respondent*

#### Optional Funding Recommendations

In order to fund the improvement of existing facilities and the acquisition and development of new facilities, the City should consider the disposition of surplus and under-utilized properties that have the potential to be developed for higher and better uses. The proceeds from the sale of these properties can then be used to supplement funding for higher priority projects and to make investments in under-served areas.

**Implementation**

The implementation strategy provides information on funding requirements for the implementation of the proposed recommendations. Funding requirements are based on park improvements, park development, trail development, and open space and natural areas, as detailed in the Capital Improvements Plan (CIP) (Appendix E) and are ranked based on a prioritization schedule. This includes anticipated funding sources and additional funding resources that can be leveraged for implementation of the Plan.

**Prioritization**

Projects included in the Plan were evaluated based on consideration of the following information sources to determine a prioritization schedule:

- Planning documents and tools;
- Level of Service (LOS);
- Geographic Distribution;
- Maintaining existing facilities;
- SDC fees; and
- Grants.

Each project is prioritized based on a High, Medium, and Low prioritization schedule.

- **High** priority projects are planned for the first 7-year planning period, through 2027;
- **Medium** priority projects are planned for the second 7-year planning period, through 2034; and
- **Low** priority projects are planned for the third planning period, which begins in 2035 and extends to 2040.

Prioritization levels and schedules have inherent

flexibility as funding becomes available or to adapt to changing community needs over time. Cost estimates are prepared for each project and additional detail is provided in the 2021-2040 Capital Improvements Plan.

**Planned Projects**

Improvement actions consist of capital projects categorized as park improvements, park development, trail development, open space and natural areas projects, and funding. The capital projects section provides costs for projects based on a detailed CIP, included as Appendix E, which prioritizes projects into three categories: High Priority, Medium Priority, and Low Priority.

**Operations and Maintenance**

As the recommendations and implementation measures are realized, the Veneta parks system will increase in size, number of facilities, and diversity. The City will need to obtain additional funds as the parks system expands to cover operations and maintenance costs associated with the parks system. Examples of such mechanisms include:

- Local option levy (or serial levy) for park operations
- Grants and Donations
- Volunteers
- Program Revenue
- Park Services Revenue

**Funding Requirements and Strategies**

The PROS system will increase in acreage over the planning period. In order to maintain the current level of service discussed in Chapter 3, the City will need to acquire and develop approximately 8 acres of parkland by 2040.

Total costs for planned projects are estimated to be approximately \$7,540,600. The Plan includes:

- **\$3,179,900** in funding for High Priority projects (2021-2027)

- **\$2,356,700** in funding for Medium Priority projects (2028-2034)
- **\$2,004,000** in funding for Low Priority project (2035-2040).

The Plan discusses anticipated funding sources for parks system improvement actions, as well as associated recommendations for leveraging the sources, including:

- System Development Charges
- Grants
- General Obligation Bonds
- Partnerships
- Relationships
- Performance Measures

**Summary**

The 2020 Veneta PROS Plan is a guiding document based on a community vision cultivated through focus groups, stakeholder interviews, and additional public outreach events, and shaped by the City of Veneta. The Plan seeks to maintain and improve the quality of life for Veneta residents, present and future, by evaluating existing levels of service and facility conditions, and proposing future projects based on population and demographic forecasts, and the reported needs and desires of current residents.

With this intent in mind, the PROS Plan includes a guiding vision, actions, recommendations, and specific projects designed to be implemented over a 20+ year planning period. These actions, recommendations, and specific projects seek to address key community needs and desires, including an expanded trail and path network, additional facilities and amenities for teens and adults to support all ages in the park system, and updates to existing parks and recreation facilities, along with the acquisition and development of several new parks.

The PROS Plan therefore builds upon Veneta's safe and accessible parks, trails, and recreational facilities in order to improve, modernize, and upgrade the system to promote healthy lifestyles, provide local recreational opportunities, and meet the needs of residents of all ages and backgrounds.

# Chapter One

## INTRODUCTION

The Parks, Recreation, and Open Space Master Plan is a guiding vision for the parks system and provides direction for both short and long range planning. The Master Plan documents the research and public process undertaken to identify system assets and needs, and form subsequent goals, policies, recommendations, and implementation measures to shape the development of the parks system over the next 20 years. The Master Plan was developed in collaboration with City of Veneta staff and community residents.

Vision and Purpose

Planning Process

Relationship to Other Plans

Plan Organization



## VISION AND PURPOSE

Assets of a parks system—parks, open space, sports fields, and trails—are significant contributors to a community's livability. Livability is a benchmark that defines communities with affordable housing, varied mobility and transit options, and robust community features and services which foster personal independence and civic and social engagement. Livability principles can directly influence the quality of life in a given community.

Livability is associated with a number of green infrastructure amenities, such as trails, natural areas, open space, and parks. These amenities build strong communities by providing recreation opportunities, gathering spaces, neighborhood connectivity, natural resource protection, cultural resource preservation, and aesthetic beauty. Their functions influence community character, provide foundations for neighborhood cohesion, and promote healthy activities and lifestyles.

Elements of the built environment also contribute to livability, enabling residents to partake in active play in their own communities. These amenities, such as skate parks, pools, and indoor recreation facilities encourage team-building, skill development, and community gathering.

Creating and maintaining park and recreation facilities is crucial for cities, counties, and service providers in order to enhance community livability for residents. However, limited resources, both staffing and budgetary, can restrict the ability of communities to develop and maintain parks systems. Identifying system priorities and matching them with available resources requires thoughtful and detailed planning, and can be accomplished through the development and adoption of a Parks, Recreation, and Open Space Master Plan.

The Veneta Parks, Recreation, and Open Space Master Plan seeks to prepare a guiding vision for the parks system and provide direction for both short and long range planning by integrating public outreach with best practices in recreation planning.

The Parks, Recreation, and Open Space Master Plan (Master Plan or Plan) establishes a vision for Veneta's parks system and includes recommendations for the operations and development of quality park facilities over the next 20 years. The Plan is intended to help Veneta build upon its park assets, identify new opportunities for acquisition and development, and address the needs of current and future residents.

Specifically, this Plan includes:

- An inventory of existing park and recreation facilities in the Veneta planning area, including an analysis of park classifications and standards;
- A parks and recreation needs analysis based on national recreation trends and demographic data, as well as extensive public outreach, including interviews, focus groups, and an online survey;
- A twenty-year capital improvement plan identifying specific improvements with estimated project costs and target completion dates;
- A parkland acquisition strategy identifying the amount of land needed by park type for the next 20 years and describing strategies for acquiring lands appropriate for inclusion in the parks system, including paths and trails, as well as natural areas and open space; and
- Funding options and funding strategy, including a review of revenue sources such as System Development Charges (SDCs).

The Plan outlines Veneta's vision for the parks system and provides the specific tools and components necessary to achieve that vision.

For this Plan to best reflect the community's current and future needs, updates are recommended every five to ten years. Regular updates ensure that the Plan continues to be a relevant planning tool.

## PLANNING PROCESS

The Veneta Parks, Recreation, and Open Space Master Plan follows a systems approach for the planning process, as recommended by the National Recreation and Parks Association (NRPA). A systems approach places local values and needs first, and provides a framework for creating a parks system that meets those values and needs. The planning process is outlined in five phases, as described below.

- **Phase 1 Inventory & Analysis:** Inventory existing parks by identifying park facilities, assessing park conditions and existing improvements, and identifying needed maintenance or additions.
- **Phase 2 Needs Assessment:** Conduct a community needs assessment by identifying key needs drawing from demographic data, recreation trends, and public outreach. Population growth, demographic characteristics, and recreation participation trends help identify facilities needed by current and future residents. Current and projected population are used to determine level of service, usually expressed as acres of developed parkland per 1,000 residents.
- **Phase 3 Vision and Recommendations:** Develop a capital improvement program (CIP). The CIP identifies capital improvement projects for 2020-2040 and prioritizes projects for the first five years of the Plan. The CIP is based upon current needs.
- **Phase 4 Implementation and Funding Strategies:** Identify potential sources and methods for acquiring funding for development, maintenance, operations, and general improvements.
- **Phase 5 Plan Refinement and Adoption:** Incorporate comments and suggestions based on City staff review of Draft Plan. Prepare Final Plan for adoption by the City based on recommendations by staff. Components of this Plan may be adopted to update the Veneta Comprehensive Plan.



## RELATIONSHIP TO OTHER PLANS

The Parks, Recreation, and Open Space Master Plan is one of several documents that comprise Veneta's long-range planning and policy framework. The following documents contain elements that have bearing on the parks planning process and guide the goals, objectives, and recommendations in this Plan.

### Veneta Comprehensive Plan (2019)

Updated in 2019, the Veneta Comprehensive Plan includes a Plan element addressing parks and open space (Element H). Element H includes the following relevant goals and policies:

#### Element H Goal

Develop a variety of neighborhood parks, open space areas, and recreational facilities for use by the residents of Veneta.

#### Element H Policies

- **Existing Facilities:** Encourage the improvement of existing park and recreation facilities in Veneta through equipment replacement, maintenance, landscaping, access improvements, visibility and safety measures, and expansion.
- **New Facilities:** Acquire additional land for new active recreation sites (including ball fields), passive recreational sites, open space, and new neighborhood and/or civic parks.
- **Greenway Acquisition and Development:** Work to acquire and develop lands along the drainage corridors and the railway right-of-way designated for greenway use on the Veneta Comprehensive Plan Map.
- **Collaboration:** Work together with civic and non-profit organizations, such as schools and recreation providers, to collocate facilities and share in acquisition, development, operation, and maintenance.

- **Transportation:** Coordinate park acquisition and development projects with the Transportation Plan, especially planned bikeways and bike routes.
- **Natural Resources:** Where natural resources constrain development potential, consider acquiring these lands for permanent open space purposes.
- **Fiscal Resources:** Encourage the development of stable funding mechanisms for short and long term park maintenance, acquisition, and development projects.

### Lane County Parks and Open Space Master Plan (2018)

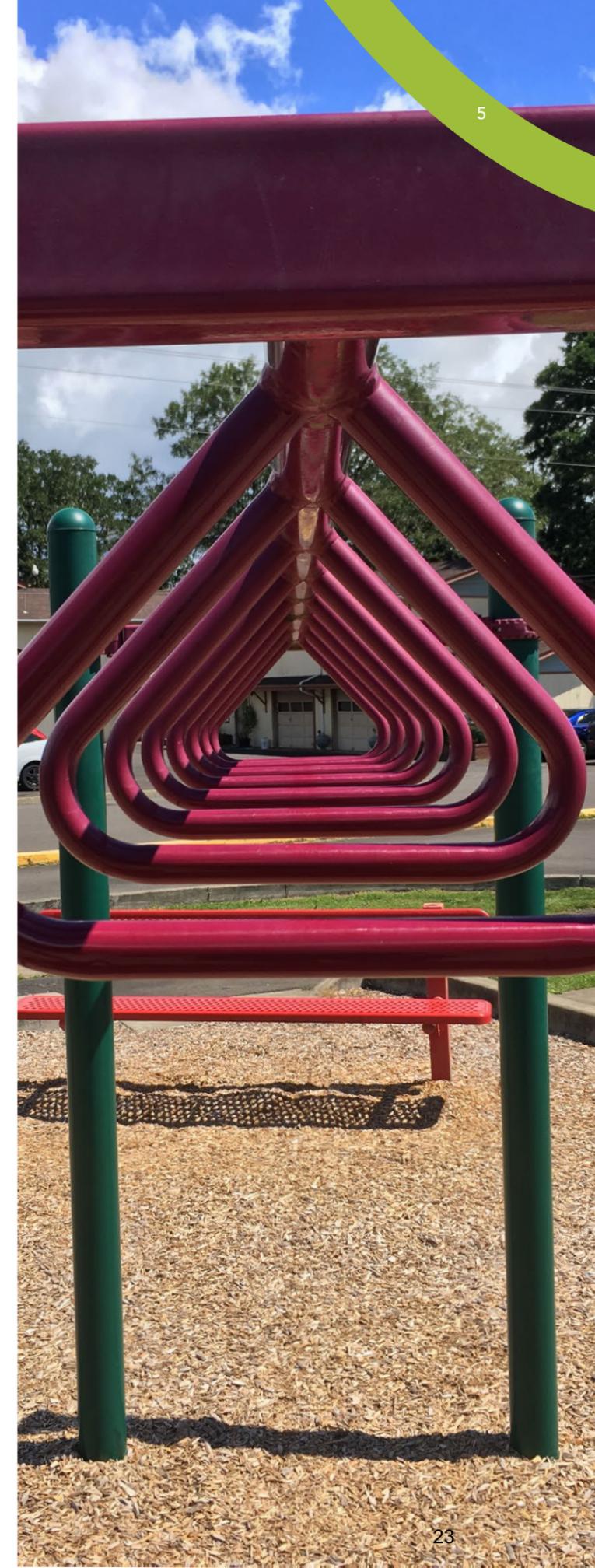
The Lane County Parks and Open Space Master Plan guides local governments' ability to provide future recreational amenities and services. The County lists suggestions for possible future "treatments" at active park properties including: site planning, park renovation or replacement, native planting/turf reduction, maintenance, nuisance monitoring, collaboration, formalized partnerships, historic resource stewardship, and natural resource stewardship. The Parks, Recreation, and Open Space Master Plan seeks to align acquisition and development recommendations with identified needs as appropriate.

## PLAN ORGANIZATION

This Plan is organized into six chapters and five appendices, described below:

- **Chapter 1 Introduction:** Provides an overview of the project purpose and planning process, as well as this Plan's relationship to other plans.
- **Chapter 2 Inventory and Conditions Assessment:** Provides information on Veneta's park service areas, level of service, and park classifications. Includes classification and service area maps.

- **Chapter 3 Community Profile and Needs Assessment:** Provides information on the City and County's planning context, growth, and demographic trends. Provides a summary of national and statewide park and recreation trends, and key trends in the City and the County based on public outreach findings.
- **Chapter 4 Planning Framework:** Presents the vision, goals, and objectives designed to meet community needs, as identified in Chapter 3.
- **Chapter 5 Recommendations:** Includes recommendations for park-specific projects, acquisition, trail and pathway development, and maintenance and operations.
- **Chapter 6 Implementation:** Includes implementation strategies, budget information, identified funding needs, and funding recommendations.
- **Appendix A Parks Inventory:** Includes an inventory of each park currently in Veneta's parks system, and additional nearby resources.
- **Appendix B Public Outreach Data:** Summarizes comments and findings from the public outreach process, including raw data from the online open house.
- **Appendix C Survey Results:** Provides results from the community survey run through Qualtrics.
- **Appendix D Additional Funding Sources:** Outlines additional funding resources at the local, state, and national level.
- **Appendix E Capital Improvements Plan:** Provides a detailed strategy for how Veneta can implement the identified capital improvements.



# PROJECT TIMELINE

*Developed a comprehensive inventory of the City's existing park and recreation facilities. Examined needs based on population projections, demographic characteristics, recreation participation trends, National Level of Service (LOS) standards, and identified unmet needs of residents.*

## NEEDS ASSESSMENT

*Drafted recommendations for system-wide improvements, including acquiring/developing new park sites, improving existing parks, and potential partnership opportunities to meet community needs.*

## RECOMMENDATIONS

*Drafted a Parks, Recreation, and Open Space Master Plan for review by City staff and City Council after analyzing previously gathered data, existing survey results, and the core values expressed by various City of Veneta constituents involved throughout the public outreach process.*

## DRAFT AND FINAL PLAN

01



### PROJECT INITIATION

*Conducted background research on all planning documents and community demographics identified by the City, and identified how the planning goals from these documents work together, especially regarding parks, recreation facilities, and other outdoor recreation opportunities.*

02



### PUBLIC OUTREACH

*Conducted robust public outreach process in order to engage with residents about parks and recreation opportunities and constraints in Veneta. This feedback informed subsequent design concepts and recommendations.*

- Elements:
- >> Parks Master Plan Website
  - >> Community Survey
  - >> Focus Groups
  - >> Parks Master Plan Online Open House

03



04



### IMPLEMENTATION AND CAPITAL IMPROVEMENTS PLAN

*Developed a CIP that includes a prioritized list of park improvements.*

05



06



# Chapter Two

## INVENTORY AND CONDITIONS ASSESSMENT

Part of planning for the future of Veneta includes assessing the City's current facilities, operations, and level of service. This chapter provides information on existing parks and recreation opportunities. By exploring Veneta's existing inventory, it is possible to identify areas of future improvement and expansion for future generations of parks and recreation users.

Park System Inventory

Park Service Area

Park Level of Service

Recreation Trends



## PARKS SYSTEM INVENTORY

Effective parks system planning requires identifying and assessing existing park facilities and amenities through an inventory process. The inventory process highlights system-wide strengths, needs, opportunities, and constraints, and reveals under-served areas and services. Knowledge of the activities that occur in each park and the condition of facilities and amenities helps guide recommendations and capital improvement programming efforts. The inventory process includes consideration and assignment of park classifications. Careful review of current and future park system needs by park classification type ensures a balanced parks system capable of efficient service to the community.

National Recreation and Parks Association (NRPA) classifications are used as a basis for the establishment of a classification system specific to the needs, resources, and facilities in Veneta. Park classification determination considers individual park benefits, functions, size, service area, and amenities. The park classifications selected for the City of Veneta consist of the following categories:

- Pocket Park
- Community Park
- Special Use Park
- Undeveloped Parkland

The parks inventory includes all parkland owned by the City of Veneta as well as information about other facilities owned by the City and School District that are available to residents. The inventory was completed using information provided by City staff as well as visits to park facilities.

### City Facilities

A city council and mayor, serving just under 5,000 residents, govern the City of Veneta. The City of Veneta manages seven parks properties with a community pool that contributes to the park and recreation facility portfolio, as shown on Map 2.1.

## Classification

The City currently owns and maintains seven park facilities, which comprise 23.98 acres of developed parkland. The existing parks system provides a range of park types and recreation opportunities, which serve different needs in the community.

For this Plan, park facilities are assessed based on amenities, size, service area, and function. The City operates four pocket parks, two community parks, one special use park, and anticipates dedication of one undeveloped area.

### Pocket Parks

The City operates four pocket parks. Pocket parks are small outdoor spaces, usually no more than ¼ of an acre, usually only a few house lots in size or smaller, most often located in an urban area surrounded by commercial buildings or houses on small lots with few places for people to gather, relax, or to enjoy the outdoors. Successful pocket parks are accessible; allow people to engage in activities; are comfortable spaces; and are sociable places: one where people meet each other and take people to when they come to visit.

### Fern Park

Located along 8th Street south of Parkside, this one-acre park supports the surrounding neighborhood with a small parking area, playground structure, benches, established trees, portable restroom, dog waste bags and waste receptacle, and a concrete path to the play structure.

### 5th Street Park

Located on 5th Street Park south of Hunter Road, this 0.15 acre park is situated only a few blocks west of Territorial Park and north of Bolton Hill Sports Complex. The Park has mature trees, a path leading to a slide and swing set accompanied by several benches, dog waste bags, and a waste receptacle. The park serves the surrounding residential area, including single family homes and an apartment complex.

Table 2.1 Park Inventory Summary Table

Classification	General Description	Location Criteria	Size Criteria
Pocket Parks	Used to address limited, isolated or unique recreational needs.	Less than a ¼ mile distance in residential setting.	Between 2,500 square feet and one acre in size.
Neighborhood Parks	The basic unit of the park system and serves as the recreational and social focus of the neighborhood. Focus is on informal active and passive recreation.	¼ - ½ mile distances and uninterrupted by non-residential roads and other physical barriers.	5 acres is minimum size. 5 - 10 acres is optimal.
Community Parks	Serves broader purpose than neighborhood park. Focus is on meeting community recreation needs, as well as preserving unique landscapes and open spaces.	Determined by quality and suitability of the site. Usually serves two or more neighborhoods and ½ - 3 mile distance.	As needed to accommodate desired uses. Usually between 30 and 50 acres.
Regional Parks	Open spaces and facilities designed to serve a broad area that includes several local government jurisdictions. Regional park facilities are owned and maintained by a county, state, or regional park district. Regional parks feature natural areas and active recreation facilities.	Determined by quality and size of the site. Usually serves multiple neighborhoods and whole jurisdictions.	Larger than 40 acres.
Special Use Parks	Covers a broad range of parks and recreation facilities oriented toward single-purpose use.	Variable- dependent on specific use.	Variable.
Trails	Multipurpose trails located within greenways, parks, and natural resource areas. Focus is on recreational value and harmony with natural environment.	N/A	N/A
Open Space	Areas designated for protection or preservation through conservation easements, acquisition, or dedication. Open space lands are left in their natural state and managed to provide limited passive recreation opportunities.	N/A	N/A

Ralph Johnson Park

Located along 5th Street at Dunham Road, this 0.32 acre park serves the surrounding residential neighborhood. Completed in 1979, the park was named after Veneta's first mayor, who was elected in 1962 shortly after voters approved a measure to become incorporated as a city. The park includes ample shade from established trees, several benches, and a picnic table. Also provided are dog waste bags and a waste receptacle.

Oak Island Park

Located in a residential neighborhood in the southeast corner of Veneta, this 0.35 acre park is between Cherry Lane and Perkins Road along Oak Island Drive. This park features a wooden play structure, swing set with an adjacent bench, and picnic table. At the entrance of the park there is a culvert with a wooden bridge crossing, a bike rack, dog waste bags, and a waste receptacle. The site is mostly shady from the established evergreen trees. The park was completed in 1979.

Community Parks

The City operates two community parks. Community parks provide a variety of structured, active, passive, and informal recreation opportunities for all age groups. Community parks are generally larger in size and serve a wide base of residents. They typically include facilities that attract people from the entire community, such as sports fields, pavilions, picnic shelters, and water features, and require support facilities, such as parking and restrooms. These parks may also include natural areas, unique landscapes, and trails. Community parks may range in size from 30 to 50-acres.

Territorial Park

Located at the intersection of Hunter Road and Territorial Highway and an easy walk from surrounding residential neighborhoods. The park includes a skate park, basketball hoops, perimeter walking path, playground, climbing wall, picnic tables, bike rack, large open grass area, drinking fountain, art sculpture, and park signage. There are established trees at the

south and west perimeter with newly planted trees near the play area. Also included are a portable restroom, parking area, dog waste bags, and waste receptacles.

City Park

City Park is part of a tract of City-owned land containing 11.22 acres, approximately 8.9 acres of which are available for current & future park use and natural area preservation. City Park is Veneta's crown jewel park and includes the Community Pool, Community Center, children's play area, community garden, picnic shelter, a concrete loop path and unprogrammed grassy areas. A Veterans Memorial was completed in 2020. The park and pool attract users from far beyond Veneta's borders. Improvements under construction in 2020 include an enlarged pool deck, a covered stage, outdoor senior fitness area with low impact workout equipment, public wifi, extension of the concrete pathway to connect the park to Jameson Lane, and preparation for a permanent restroom.

Special Use Parks

There is one special use park in the City. Special use parks are recreation sites or parkland occupied by a specialized facility designed to serve a specific function. Facilities typically included in this classification are sports field complexes, community centers, community gardens, skate parks, aquatic centers, and amphitheaters.

Bolton Hill Sports Complex (BHSC)

Bolton Hill Sports Complex is located along Bolton Hill Road just west of Territorial Highway and is adjacent to the Oregon Department of Forestry District Office. The 10.7 acre park is surrounded by residential neighborhoods to the north, west, and south. The site accommodates three softball/baseball fields or three soccer fields, a portable restroom, dog waste bags, and a waste receptacle. Along Bolton Hill Road there is a maintenance area flexible for parking area during events. Adjacent to the parking area is a concession building with several picnic tables, and maintenance structures. The perimeter of the park to the south has established trees along the fence line. In the field area, there are temporary plastic mesh

Table 2.2 Park Inventory Summary Table

Existing Parks	Acres
<b>Pocket Parks</b>	<b>1.82</b>
Fern Park	1.00
5th Street Park	0.15
Ralph Johnson Park	0.32
Oak Island Park	0.35
<b>Community Parks</b>	<b>11.46</b>
Territorial Park	2.56
City Park	8.90
<b>Special Use Parks</b>	<b>10.70</b>
Bolton Hill Sports Complex	10.70
<b>TOTAL PARK ACRES</b>	<b>23.98</b>
<b>Undeveloped</b>	<b>7.00</b>
Future Southwest Area Plan Park	7.00
<b>TOTAL VENETA ACREAGE</b>	<b>30.98</b>

fencing for field separation, benches for team seating, and trash receptacles. There is also access along the east property line from Bolton Road. A Master Plan for BHSC was completed in 2011.

Undeveloped Parkland

There is one identified area of undeveloped parkland in the City, divided into two separate tax lots. Undeveloped parkland refers to land that can be city-owned or potentially city-owned in the future. This can occur through adding facilities or amenities or developing the land for higher use.

Future Southwest Area Plan Park

Consisting of multiple tax lots, this site is located at Cheney Drive and 8th Street adjacent to a residential development built in 2013. This site for a future park was delineated in the Southwest Area Master Plan and is currently undeveloped with wetlands and dense vegetation. The Southwest Area Master Plan agreement states the finished park must be 7 acres of "usable" parkland (no wetlands) when the City receives it.

School District Facilities

School playgrounds and recreational facilities provide a variety of active and passive recreation opportunities designed to serve a certain age group within the community. Residents in the community have the potential to utilize school facilities for active and passive uses during non-school hours. Elementary and middle or junior high schools may offer playgrounds and sports facilities. High schools tend to offer solely sport facilities. There is one school facility in Veneta.

Veneta Elementary School

Located at 88131 Territorial Highway, Veneta Elementary School is at the intersection of East Broadway Avenue and Territorial Highway. The school serves over 300 students, and has a play structure, swing set, and open lawn area.

**PARK SERVICE AREA**

To serve the needs of a diverse population, it is important that a parks system contains parks of different types and sizes distributed equitably throughout the community. It is important that residents have convenient access to a developed public park within their neighborhood (defined as a ¼-mile or less walking distance). Map 2.2 illustrates park service areas. Service areas of ¼-mile are used as a measurement to analyze how well Veneta residents are served by their parks system. The service area analysis indicates that sections of the City are currently under-served or not served at all by developed parks.

As illustrated on Map 2.2, the general core of Veneta is well serviced by parks, with Territorial Park, 5th Street Park, Ralph Johnson Park, and City Park all contributing in this area. The southern portion of Veneta is serviced by Oak Island Park, and the eastern portion of Veneta is served by Fern Park and Bolton Hill Sports Complex. Outside of the central core, four general areas of Veneta are under-served by park facilities:

- North – north of Jeans Road;
- East – east of Lindsay;
- Southwest – future Southwest Area Plan Park; and
- Southeast – east of Trinity.

The service area analysis supports land acquisition and parkland development in the north, east, southwest, and southeast portions of Veneta, with the stated goal of establishing park facilities that serve residential areas within a ¼-mile. By promoting parks within walking distance, and within under-served areas, Veneta can better serve its residents.

### PARK LEVEL OF SERVICE

The National Recreation and Park Association (NRPA) publishes an annual report that summarizes key findings generated by the NRPA Park Metrics, a benchmarking tool that evaluates an agency’s performance. A key benchmark analyzed in the 2018 NRPA Performance Review report is the acres of park land per 1,000 residents as a means of gauging appropriate level of service. This benchmark is the foundation for exploring potential service gaps in the City of Veneta’s park system.

The current 2019 population estimate for Veneta is 4,800 people. Since the City of Veneta’s Park, Recreation and Open Space Master Plan Update is meant to guide the City for the next 20 years, all population projections provide service analysis extrapolated out to 2040. This analysis seeks to identify current service needs, as well as the potential needs for a changing future population.

### ACRES OF PARK LAND PER 1,000 RESIDENTS

The ratio of acres of park land per 1,000 residents is calculated based on the current acreage of park land (23.98 acres) and the current population estimate divided by 1,000 (4.80). Based on this equation, the acres of park land per 1,000 residents in Veneta is 5.00 acres per 1,000 residents. For this benchmark, a higher ratio of acres per resident (upper quartile ratio) is preferred, meaning that parks are less

crowded. The lower the ratio (lower quartile), the more crowded the existing parks. In Table 2.3, this ratio is compared to national ratios for jurisdictions surveyed with populations under 20,000 residents. The national ratios are presented as the median ratio of jurisdictions surveyed, lower quartile ratio of jurisdictions surveyed, and upper quartile ratio of jurisdictions surveyed.

As shown in Table 2.3, the ratio of acres of parkland per 1,000 residents is slightly lower than the national lower quartile ratio and significantly lower than the national median ratio. Veneta is significantly below the national upper quartile ratio, but has a population significantly under 20,000. While Veneta is a smaller community, these findings suggest that Veneta needs more parks acreage to reach a more optimal level of service ratio.

Gauging the ratio of acres of parkland per 1,000 residents in the future is also beneficial to ensure the provision of an appropriate level of service over time. Using data from the Population Research Center at Portland State University, Veneta is supposed to increase in population over the next 20 years. In order to accommodate this growth, the acreage of parks owned by the City will need to increase in order to continue to provide a quality level of service. The amount of additional park acreage needed to at least maintain the current level of service over the next 20 years with the forecasted population increases are calculated in Table 2.4.

As shown in Table 2.4, the ratio of acres of parkland per 1,000 residents is an inversely proportional relationship: the ratio will decrease as the population increases. Therefore, the City of Veneta will need to increase the amount of park acreage in the City’s ownership over time to maintain or improve the current level of service ratio. This population increase can be addressed by the acquisition of approximately 4 acres every ten years. In order to maintain the level of service at 5.00 acres/1,000 residents, the City will need to acquire and develop 7.65 acres of parkland by 2040.

Table 2.3 Acres of Park Land Per 1,000 Residents

Population	Number of Residents	Ratio (acres of parkland/1,000 residents)	Comparison
Veneta	4,800	5.00 acres	--
Median	--	11.8	-6.80
Lower Quartile	--	5.3	-0.30
Upper Quartile	--	18.9	-13.90

Table 2.4 Acres of Park Land Per 1,000 Residents Projection

	Population	Ratio (acres of parkland/1,000 residents)	# of Additional Acres Needed to Maintain Current Ratio	Median	Lower Quartile	Upper Quartile
2019	4,800	5.00	--	11.8	5.3	18.9
2020	4,837	4.96	0.21	11.8	5.3	18.9
2030	5,625	4.26	4.15	11.8	5.3	18.9
2040	6,326	3.79	7.65	11.8	5.3	18.9

Table 2.5 Proposed LOS Standard of 6.20 acres/1,000 residents

	Population	Target Ratio (acres of parkland/1,000 residents)	Total Acres of Parkland Needed	Additional Acres of Parkland Needed
2019	4,800	6.20	23.98	--
2020	4,837	6.20	29.99	6.01
2030	5,625	6.20	34.88	10.90
2040	6,326	6.20	39.22	15.24

### PROPOSED LEVEL OF SERVICE

As shown in Table 2.3 and 2.4, at 5.0 acres/1,000 residents, Veneta is below the lower quartile ratio of 5.3 acres/1,000 residents and significantly below the median quartile ratio of 11.8 acres/1,000 residents. The PROS Plan recommends increasing the LOS standard to 6.20 acres/1,000 residents. This standard was selected because it represents the acquisition of three park sites, equivalent in size to neighborhood parks at 5 acres each, by 2040, or a total of 15.24 additional acres of parkland. This option is consistent with the recommendations in Chapter 5 of the Plan to target the acquisition of

two neighborhood parks in underserved areas and a dog park to serve the general community. Table 2.5 displays the total acres of parkland needed and the additional acres of parkland needed for each 10-year increment extending to 2040.

### PARKSCORE INDEX

The Trust for Public Land (TPL) maintains a comprehensive database of local parks in the nearly 14,000 cities, towns, and communities across the U.S. TPL uses census-defined urban areas to define where to collect and create local data that is obtained from the US Census 2010 Places geospatial

dataset and associated population estimates are derived from ESRI's 2018 Demographic Forecasts.

TPL identifies parks within cities, towns, and communities and creates a 10-minute walkable service area using a nationwide walkable road network dataset provided by ESRI. This analysis identifies physical barriers such as highways, train tracks, and rivers without bridges, and chooses routes without barriers.

All populated areas in a city that fall outside of a 10-minute walk service area are assigned a level of park need, based on a weighted calculation of three demographic variables; population density, density of children age 19 and younger, and density of households with income less than 75% of the regional median household income. The TPL ParkScore index awards each city points for access based on the percentage of the population living within a 10-minute (half-mile) walk of a public park.<sup>1</sup>

According to the TPL ParkScore index, the City of Veneta has an index ranking of 57%. This indicates that 57% of Veneta residents live within a 10-minute walk of a park. For comparison purposes Veneta's ParkScore index ranking is lower than that of all other comparable sized Lane County communities including Coburg (62%), Cottage Grove (64%), Creswell (65%), Harrisburg (79%), Junction City (93%), and Oakridge (71%). The ParkScore index ranking and comparative analysis supports the finding that Veneta needs additional parkland in residential areas that are underserved.

<sup>1</sup> Trust for Public Land. ParkScore – About, Methodology, and Data. <https://www.tpl.org/parkscore/about>. 2020

## RECREATION TRENDS

As part of the parks planning process, it is critical to monitor current trends impacting the field of park and recreation planning in order to provide services that meet and exceed user expectations. This task involves an analysis of recreation participation and historical, current, and future demands for facilities and services. Data on park and recreation user trends was obtained from two sources: The Outdoor Recreation Trends and Futures: A Technical Document Supporting the Forest Service 2010 RPA Assessment, and the 2019-2023 Oregon Statewide Comprehensive Outdoor Recreation Plan (SCORP).

### National Recreation Participation

The Outdoor Recreation Trends and Futures assessment presents a national study of outdoor recreation trends as part of the 2010 Renewable Resources Planning Act Assessment by the Forest Service and U.S. Department of Agriculture. The assessment reviews past national trends in outdoor recreation participation, describes current outdoor recreation participation patterns, and compares patterns across regional and demographic levels. One clear national category of activity that has been showing growth in the first decade of the 21st century is nature-based recreation. Generally, outdoor recreation activities are projected to grow in number of participants into 2060.

Additional current trends include the rise of individual activities: in the first decade of the millennium, the most popular activities by number of participants were walking for pleasure, family

gatherings outdoors, gardening or landscaping, viewing/photographing nature, visiting outdoor nature centers, and attending outdoor sports events. Activities on the decline include downhill skiing, inline skating, snowmobiling, ice skating, cross-country skiing, snowshoeing, and windsurfing.

The assessment also notes that while Latinx populations have many of the same recreation needs as other groups, several key differences should be considered. Of those surveyed, many Latinx workers report having only one day off from work a week and are primarily day-use visitors to parks and campgrounds. Outdoor activities are closely tied to family bonding time in larger groups, which suggests the need for amenities that accommodate more people, such as larger picnic tables, grouping tables, and accessible trash and recycling receptacles. Signage, park rules, and marketing materials should also be provided in Spanish.

### State and Regional Participation

The 2019-2023 Oregon Statewide Comprehensive Outdoor Recreation Plan (SCORP) is the state's five-year plan for outdoor recreation. As a planning and information tool, the SCORP provides recommendations to the Oregon State Park System and guidance for the Oregon Park and Recreation Department's (OPRD) administered grant programs. The Plan also provides guidance to local governments and the private sector to make policy and planning decisions. The SCORP identifies

Table 2.6 SCORP Public Recreation Provider Survey Summary

Lane County Needs (1-5 Scale; 1=Low Priority Need, 5=High Priority Need)			
Close-To-Home Priority	Mean	Dispersed-Area Priorities	Mean
Trails Connecting Adjacent Communities	4.50	Connecting Trails into Larger Trail Systems	4.71
Urban Bike Paths (separate from street traffic)	4.50	Day-use Hiking Trails	4.57
Community Trail System	4.00	Off-Highway Vehicle Trails/Areas	4.43

the following key issues, which should inform parks planning and policy decisions:

- **An Aging Population and Outdoor Recreation in Oregon:** By the year 2030, over one in four (27%) Oregonians will be over the age of 60. Oregon is projected to be the state with the fourth highest proportion of older adults by 2025. Oregon's recreation providers can improve the health of older adults by encouraging and facilitating their involvement in active recreation.
- **An Increasingly Diverse Population and Outdoor Recreation in Oregon:** The state's population has increased by about 255,000 residents since 2010. While whites make up approximately 88% of Oregon's population, they only accounted for 67% of this population growth. For two of the fastest growing Oregon minority groups, Hispanics currently represent 13.1% and Asians 4.7% of the Oregon population, and these percentages will continue to grow. By the year 2030, over one in four Oregonians will identify as Hispanic and 5.6% will identify as Asian. Research has identified that minorities are generally less likely than whites to participate in outdoor recreation in the U.S. As a result, park service providers often overlook ways to welcome these populations into their facilities. As Oregon's population changes, it is critical to understand the constraints that limit different ethnic and racial groups from participating in outdoor recreation activities, and how jurisdictions can overcome these barriers.



*By 2030, over one in four (27%) Oregonians will identify as Hispanic and 5.6% will identify as Asian. — 2019-2023 Oregon SCORP*

- **Lack of Youth Engagement in Outdoor Recreation in Oregon:** Although Oregon has abundant outdoor opportunities, there is growing evidence that Oregon's youth are less likely to engage in outdoor recreation. Analysis of past SCORP survey results indicate that participation in traditional outdoor activities like camping, fishing, and hunting has dramatically decreased. This disconnect from nature has long-term implications for the health and well-being of our state and to the future stewardship of our public lands. Because the recreation behavior of children and parents may be relatively inseparable, providers should develop recreation from a family-based perspective.
- **Low Income and Outdoor Recreation in Oregon:** In 2016, 13.3% of Oregonians were living in households with incomes below the poverty threshold. Children growing up in persistent poverty are unlikely to acquire the same skills, knowledge, and appreciation of outdoor recreation activities as those who are more affluent. Oregon's park and recreation providers have an opportunity to examine and address the special needs of the under-served low-income population in the state. Not only is this a matter of service equity, but there is a strong economic incentive for action based on health care costs associated with physical inactivity and obesity levels.
- **Health Benefits of Physical Activity in Oregon:** In 2010, physical inactivity and poor diet were the two most influential risk factors for mortality in the U.S., surpassing tobacco, motor vehicles, and firearms. Conveniently located public facilities are positively associated with vigorous physical activity in a number of studies, among both adults and children. By providing facilities and programs that encourage physical activity, parks and recreation providers can combat physical inactivity and obesity in Oregon.
- In addition, the SCORP conducted a county-based recreational needs assessment surveying Oregon public recreation providers. County-level priorities compiled from this assessment are included in Table 2.6. Trails, in various forms, continue to be a high priority.

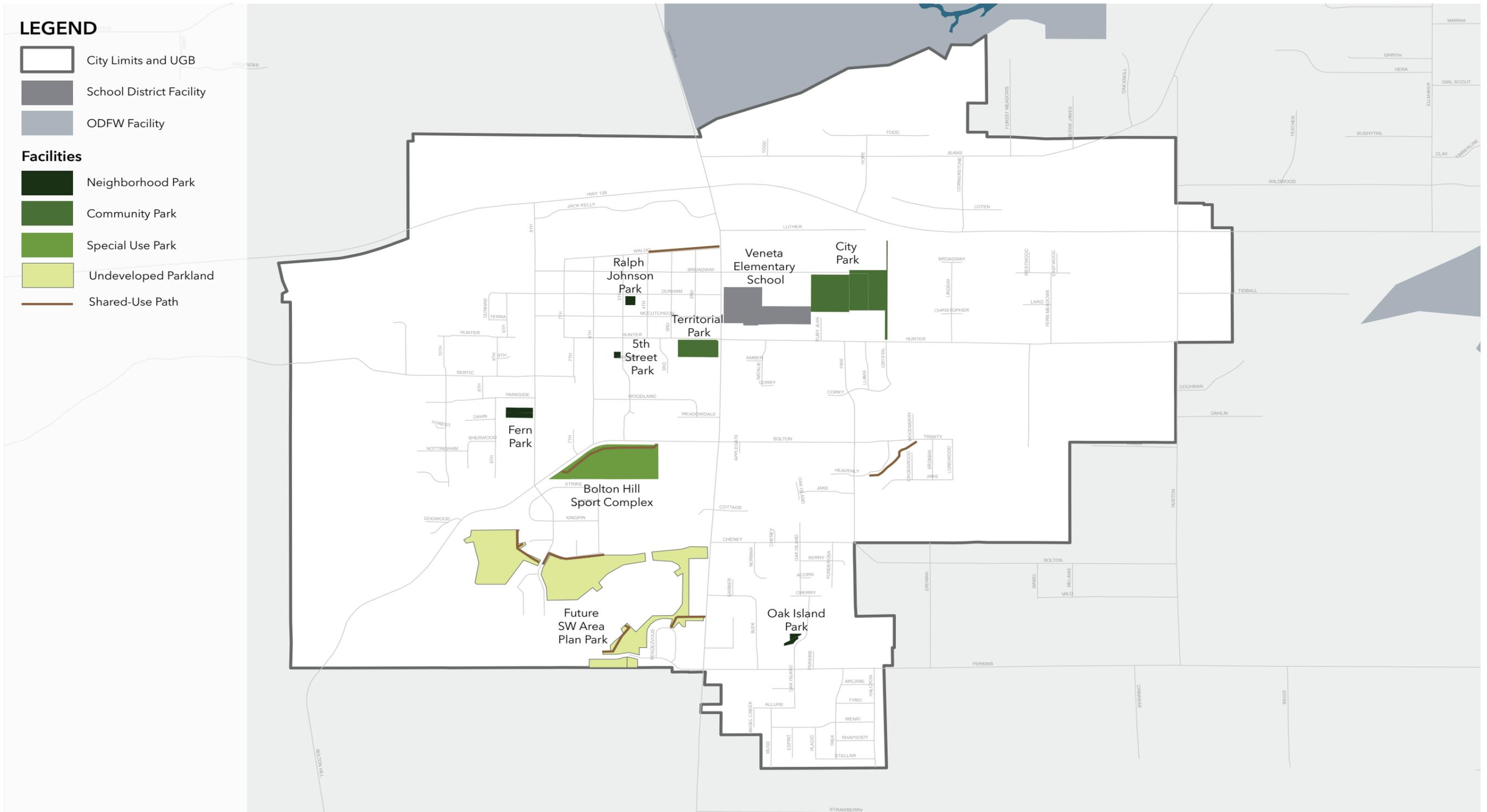
### Conclusion

Veneta has a healthy inventory of community resources made up of four pocket parks, one special use park, and two community parks. Veneta's inventory is funded by the General Fund through a mix of revenue sources. The main sources for the General Fund are tax revenues, licenses and permits, SDCs, fees in lieu of dedication, franchise fees, intergovernmental funds (state and county distributions, etc.), charges for services, and other miscellaneous revenues (grants, donations, etc.).

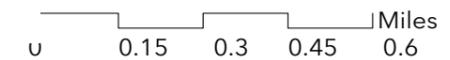
Veneta can expect a moderate population increase within the next 20 years. This growth prompts the need to consider how the existing level of service benchmark measured as acres of park land per 1,000 residents can continue to at least be maintained at its current level, if not improved. In order to maintain the ratio of acres of park land per 1,000 residents at an appropriate service level, Veneta will need to increase the amount of park acreage in its ownership by approximately 4 acres every ten years. However, the PROS Plan recommends increasing the LOS standard to 6.20 acres/1,000 residents, which is the equivalent of acquiring three neighborhood parks at 5 acres each, or a total of 15.24 additional acres of park land by 2040. This suggestion is supported by Veneta's 57% TPL ParkScore index ranking.

Veneta should also seek to provide an appropriate level of service while serving diverse populations equitably, and meeting the identified needs of Lane County.

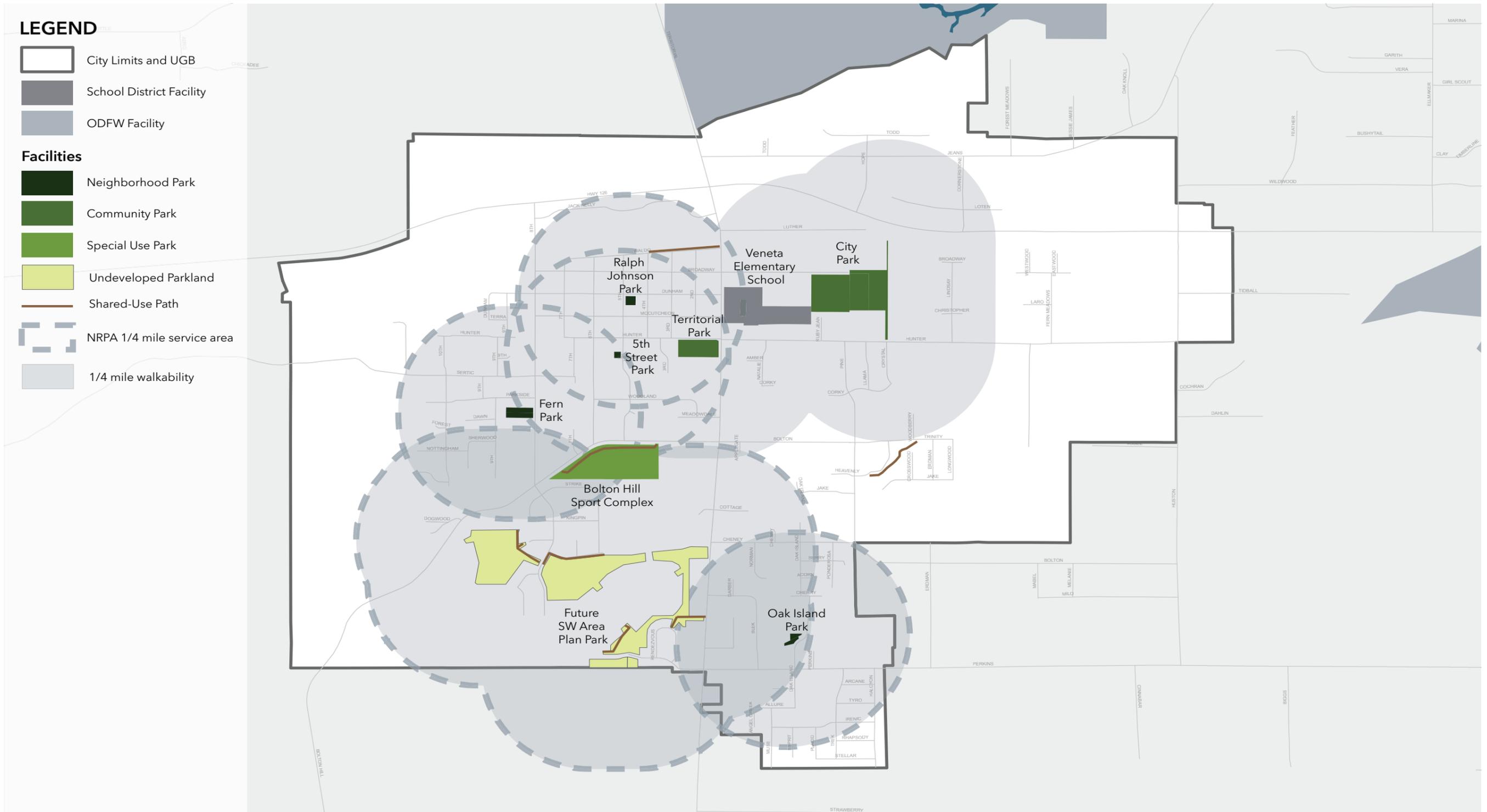




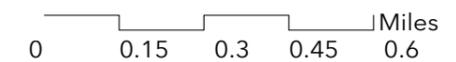
**EXISTING PROS SYSTEM**  
**Veneta Parks & Open Space Master Plan**



Map 2.1 Existing Parks System



**LEVEL OF SERVICE**  
**Veneta Parks & Open Space Master Plan**



Map 2.2 Level of Service

# Chapter Three

## COMMUNITY PROFILE AND NEEDS ASSESSMENT

A critical step in the parks planning process is evaluating how the community is served by its parks system. This chapter provides an overview of Veneta’s regional context and planning area and summarizes the local demographic composition. The regional context is important in considering the environmental and political opportunities and constraints related to parks planning. In addition, analyzing trends in local demographic composition informs parks-related policy decisions and ensures that parks best fit the diverse needs of varied populations.

Regional Context & Planning Area

Needs Assessment

Public Outreach



## REGIONAL CONTEXT & PLANNING AREA

The City of Veneta is located in Lane County in the Willamette Valley, between the Siuslaw National Forest and the Willamette National Forest. Veneta is located at the intersection of Highway 126 and Territorial Highway, 15 miles west of Eugene, and 40 miles east from the coast. Veneta is located southwest of Fern Ridge Reservoir, a popular recreation area for boating, kayaking, sailing, water skiing, stand up paddle boarding, swimming, and fishing. The reservoir is surrounded by the Fern Ridge Wildlife Area, which is popular for bird watching, picnicking, and hiking.

Located in the valley, Veneta's climate is generally temperate, with temperatures in January averaging around 34 degrees, and July averaging 82 degrees. Veneta receives an average annual rainfall of 47 inches. The City of Veneta encompasses a contiguous area of approximately 2.57 square miles.

The Kalapuya tribes are considered the earliest inhabitants of the Lane County area, along with the Chifin, Winefelly, Mohawk, and Chelamela tribes. In 1855, these tribes signed a treaty with the U.S. government resulting in their removal to temporary reservations in the Willamette Valley. Tribes located in the present-day Eugene area were removed to the Grand Ronde Indian Reservation in 1856.<sup>1</sup>

In the early 1900s, a white settler Edmund Hunter owned a farm in the present-day Central Road area. Deciding he was more interested in real estate than farming, he traded the farm for 1,100 acres owned by John McCutcheon. In 1912, Hunter platted a town on this property. Hunter sold a half interest in the real estate venture to Charles Dunham, who named the town Veneta after Hunter's youngest daughter. Hunter and Dunham predicted a profitable community given the City's location, situated on the under-construction railroad

<sup>1</sup> Lewis, David G. "Native Community History of Eugene Area." NDN History Research, Ethnohistory Research, LLC, 11 April 2016, <https://ndnhistoryresearch.com/2016/04/11/native-community-history-of-eugene-area/>.

from Eugene to the coast. To encourage business development, Hunter and Dunham offered three lots to those who would start a business in town. In 1916, the railroad line to Coos Bay was completed, and in 1939 the construction of the Fern Ridge Dam and Reservoir began.

Veneta became the tenth incorporated city in Lane County in 1962, largely due to the efforts of the Board of Directors of the Veneta Improvement Association (VIA), a group formed in the late 40s to coordinate community volunteer efforts to build a gym at Veneta Elementary School. The need for clean water was the impetus for incorporation. Prior to incorporation, the community experienced a series of hepatitis outbreaks that infected many, including a VIA member and his daughter. The VIA directors created a taxing entity instead of forming a water district to provide a reliable water system.

At the time of incorporation, Veneta established the Fern Ridge School District, Veneta Fire Department, and the Veneta Garden Club. The Army Corps of Engineers established the Fern Ridge Reservoir. According to the West Lane News, there were eight churches, three service stations, two restaurants, two grocery stores, two electrical appliance stores, two radio repair shops, one meat locker, and two sawmills. There was also a hardware store, a second-hand store, a tailor, a beauty shop, one real estate agent, a flower shop, a tire repair shop, one tavern, and one trailer court. There were two parks and a swimming pool, both of which were deeded to the City by the VIA.

Today, the City of Veneta has slightly under 5,000 residents. Veneta has ten adopted land use zones: Rural Residential, Single Family Residential, General Residential, Residential-Commercial, Broadway Commercial, Community Commercial, Highway Commercial, Industrial-Commercial, Medium Industrial, and Public Facilities and Parks. Publicly owned parks are permitted with site plan review in the Public Facilities and Parks zone. The planning area boundary for the Veneta Parks, Recreation, and Open Space Master Plan is coterminous with Veneta's Urban Growth Boundary.

## Federal Parks

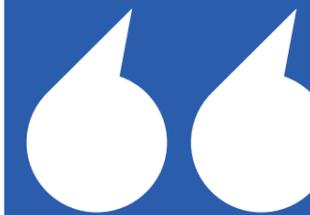
Veneta is located proximate to two federal recreation properties, the Fern Ridge Wildlife Area, and the Fern Ridge Reservoir Recreation Area.

- **Fern Ridge Wildlife Area:** Fern Ridge Wildlife Area was formed through a licensing agreement originally signed in 1957 between the US Army Corps of Engineers and the Oregon Game Commission. Through this agreement, the state was authorized to conserve and manage wildlife resources on 5,261 acres of land and water. The Oregon Department of Fish and Wildlife then acquired the 309-acre Coyote Creek South area in 2013 and the 224-acre Coyote Creek Northeast area in 2015. The total wildlife area now totals 5,794 acres and is home for waterfowl wintering and nesting. Over 250 species of birds use the area year-round, and public access is provided on a seasonal basis. Boat and canoe access are available on-site, as well as nature trails that are open in the spring and summer.
- **Fern Ridge Reservoir Recreation Area:** the Fern Ridge Reservoir Recreation Area lies along the Fern Ridge Reservoir, which is the largest lake in the Willamette Valley. The site serves as a popular location for picnics, walking, biking, and watersports, including windsurfing, sailing, water skiing, flat water kayaking, stand up paddleboarding, swimming, and fishing.

## Lane County Parks

Lane County Parks Department maintains picnic shelters, campsites, restrooms, parking, boat ramps and moorage slips at 73 recreational sites comprised of 4,600 acres. One location near Veneta includes:

- **Zumwalt Park:** Zumwalt Park is 74-acres bordering the southwestern end of Fern Ridge Reservoir, on land managed by the Army Corps of Engineers and leased to Lane County Parks Department. The park's inception is traced back to Levi Wesley Zumwalt and Mary Malinda Zumwalt, who obtained a Donation Land Claim (DLC) for the property around 1852. Donation Land Claims were made possible by the Oregon



*I would love to see all the parks take a multi-generational, family-friendly user approach. Prioritizing nature and family time: seating areas for adults, and safe play areas for kids.*

— Survey Respondent

Donation Land Law passed by Congress in 1850. This law divided land in Oregon into square plots of 320 acres that were made freely available only to white males and married women.<sup>2</sup> Enos and Elizabeth Fisher Ellmaker bought the Zumwalt DLC in 1857 and moved their family to the Coyote Creek/Long Tom bottom land, now known as Zumwalt Park. The Ellmaker Oak in the Ellmaker Grove on the Zumwalt DLC is estimated to be between 300-400 years old. Today, the park is a semi-urban wildlife refuge, and a well-loved site for public recreation. Zumwalt Park contains the Applegate Trail Interpretive Center, and is a popular location for off-leash dogs and wild flowers. The park is closed to traffic and has limited parking. Today, Zumwalt Park also serves as campgrounds during the Oregon Country Fair.

<sup>2</sup> "How the Donation Land Act Created the State of Oregon and Influenced its History." The Oregon Historical Society, Oregon Historical Society, 2020, <https://www.ohs.org/events/how-the-donation-land-act-created-the-state-of-oregon.cfm>

**NEEDS ASSESSMENT<sup>1,2</sup>**

**Demographic Analysis**

Trends in population growth, age, housing, and ethnicity are all key factors of understanding a community's composition. The following data is pulled from Portland State University's Population Research Center, and the United States Census. Current population data and forecasts from PSU are provided for 2019 and onward. Data from the United States Census is drawn from the most current data available. Data is partly supplied through 2000 and 2010 Census results, respectively, and the American Community Survey (ACS). As the Census is a decennial event, the ACS is a supplemental nationwide survey which provides communities perspective into how they are changing before the next official Census. The ACS collects information such as age, race, income, and other important data. The ACS produces 3-year estimates annually for geographic areas with a population of 20,000 or more, and 5-year estimates for areas under 20,000 people. In the case of Veneta, ACS data is available for the period of 2013-2018, hence referred to as 2018 data.

**Population Growth**

With a population of 4,800 (2019), Veneta is a small city. From 2000 to 2020, Veneta experienced a 43% population increase. Based on coordinated county/city population projections, Veneta's population is expected to increase by 24% over the next 20 years. Table 3.1 summarizes historical and projected future populations.

With a population of 378,880 (2019), Lane County is a large Oregon county. From 2000 to 2020, Lane County experienced a 14% population increase. Based on coordinated county projections, Lane County's population is expected to increase by 10% over the next 20 years, generally equal to the growth rate during the last 20 years. Table 3.2 summarizes historical and projected future populations.

Oregon's current population is approximately 4,236,400 (2019). From 2000 to 2020, Oregon experienced a 21% population increase. Based on coordinated projections, Oregon's population is expected to increase by 16% over the next 20 years. Table 3.3 summarizes historical and projected future populations.

*Table 3.1 Veneta Historical and Future Population Forecast*

Year	2000	2010	2020	2030	2040
Population	2,762	4,561	4,837	5,625	6,326

*Table 3.2 Lane County Historical and Future Population Forecast*

Year	2000	2010	2020	2030	2040
Population	322,977	351,715	374,258	396,195	417,901

*Table 3.3 Oregon Historical and Future Population Forecast*

Year	2000	2010	2020	2030	2040
Population	3,421,436	3,831,074	4,321,400	4,868,309	5,143,729

<sup>1</sup> Portland State University, Population Research Center, 2020.  
<sup>2</sup> U.S. Census Bureau; American Community Survey, 2010 and 2018 American Community Survey 5-Year Estimates; generated using United States Census; <<http://data.census.gov>>; (2020).

*Table 3.4 Regional Population Trends, 2000-2040*

County/City	2000 Census Popn.	2010 Census Popn.	2019 Popn. Estimate	2020 Popn. Forecast	2030 Popn. Forecast	2040 Popn. Forecast	Δ% Popn. Forecast (2020-2040)
Lane County	322,977	351,715	378,880	374,258	396,195	417,901	+10%
Coburg	969	1,035	1,295	1,448	1,559	1,660	+13%
Cottage Grove	8,445	9,686	10,140	10,293	10,755	11,450	+10%
Creswell	3,579	5,031	5,510	5,710	6,520	7,300	+22%
Eugene	137,893	156,185	171,210	194,721	210,474	226,078	+14%
Florence	7,263	8,466	8,850	10,613	11,354	12,201	+13%
Oakridge	3,172	3,205	3,305	3,287	3,286	3,330	+1%
Veneta	2,762	4,561	4,800	4,837	5,625	6,326	+24%

Growth is anticipated overall in both the city, county, and state, and Veneta itself is predicted to grow at a faster pace alongside other jurisdictions in the region. As shown in Table 3.4, the growth in Veneta and neighboring communities suggests a need to accommodate this growth as it pertains to parks and recreation facilities and amenities.

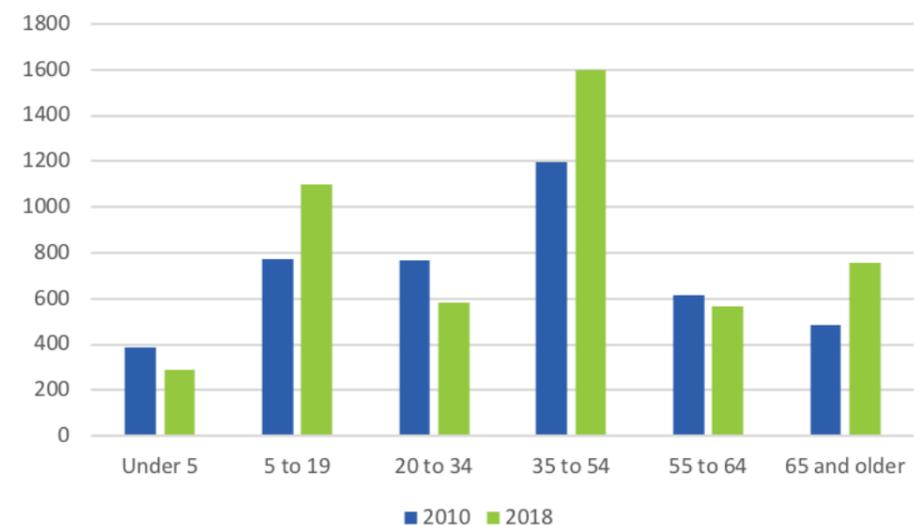
**Age**

It is important for parks systems to meet the recreation needs of residents of all ages. Analyzing the population by age group can be used to adjust

planning efforts for future age-related trends in recreation. Chart 3.1 compares the age distributions of the populations in Veneta according to 2010 numbers and 2018 estimates.

In 2018, the largest percentage of Veneta residents (33%) was between the ages of 35 and 54. An additional 22% were between the ages of 5 to 19, and 15% were age 65 or over. This shows a diversified population where a variety of park planning activities are needed to serve the entire community. Age trends show that since 2010 the

*Chart 3.1 Veneta Population by Age Estimate, 2010-2018*



population of people between the ages of 5 and 19 has increased, and the population of people over 35 has increased. People between the ages of 20 and 34 has decreased, as has the number of children under age 5.

**Race**

Veneta’s racial composition has changed. As shown in Table 3.5, in 2010 1.7% of the population identified as biracial. Respondents identifying as biracial experienced an almost 10% increase during the last eight years and are expected to increase. In 2018, African American, American Indian, Asian, Native Hawaiian or Pacific Islander, and biracial residents made up 17% of the population. In addition, per Table 3.6, residents identifying as Hispanic or Latinx increased 11% over the last 8 years. It is likely that Veneta, and the rest of the country, will increasingly diversify over the next 20 years following national, statewide, and regional population trends. Veneta can begin to adapt its park and recreation facilities to meet the needs of residents from diverse backgrounds by providing park signage and materials in Spanish, and conducting future focus groups to better understand the developing recreation needs of Latinx residents.

**Family Makeup**

Review of household type, housing tenure, and recent housing construction provides critical information for meeting park and recreation needs. This data assists with planning for the development

of new parks and identifying potential funding sources, such as System Development Charges (SDCs). In addition, housing trends provide a snapshot of the type of housing being added to a community, where it is being added, and the type of homes that are being constructed.

In 2018, 72% of Veneta’s households were family households (individuals related by birth, marriage, or adoption) while 28% were non-family households (individuals living alone or with non-relatives). Of this 28% of non-family households, 89% live alone. This percentage of non-family households who live alone highlights opportunities for the City to meet the needs of non-family households, some of which are older residents living alone. The high percentage of family households highlights the need to provide activities and opportunities across a wide age spectrum for families. In 2018, Veneta had 1,869 occupied housing units within its city limits. Roughly 73% of residents own their homes, while about 27% are renters.

The need for upgrades to the parks and recreation system (additional facilities, amenities, etc.) can also be directly related to the amount of growth experienced by a community. Understanding the nature of Veneta’s growth is key to determining priorities for expansion of park and recreation services. Chart 3.2 presents the number of single family housing development permits recorded by the City of Veneta from 2008 to 2019.

Table 3.5 Racial Composition of Veneta, 2010-2018

Year	White	Black or African American	American Indian and Alaskan Native	Asian	Native Hawaiian and Other Pacific Islander	Some Other Race	Two or More Races
2010	90.0%	0.4%	0.7%	5.2%	0.7%	0.3%	1.7%
2018	83%	0.7%	0%	2.4%	0.6%	1.9%	11.4%

Table 3.6 Hispanic/Latinx Identity, 2010-2018

Year	Hispanic/Latinx	Non Hispanic/Latinx
2010	3.2%	96.8%
2018	14.3%	85.7%

The drop in permits in Veneta from 2008 to 2012 reflects the bursting of the national housing bubble, with a spike in permits around 2008, and a marked downturn from about 2010 to 2012. This boom and bust cycle is also repeated from 2013 to 2014, and 2015 to 2017. Veneta is currently approaching another boom cycle post-2017. This trend indicates a slow increase in development in Veneta.

**Economic Analysis**

Trends in income and education are also vital in understanding a community’s composition. Veneta’s income and educational trends are influenced by its employment sectors, and proximity to educational opportunities.

**Income**

A community’s support of, desire for, and willingness to pay for park and recreation services are directly related to the strength of its economic base. Understanding Veneta’s economic characteristics is a critical step in determining priorities for park and recreation services. This understanding will also aid the City in preparing grants and applying for alternate funding sources to help pay for park projects. Table 3.7 presents income and poverty information for Veneta, Lane County, and Oregon in 2018.

In 2018, Veneta’s median household income (\$44,858), median family income (\$50,625) and per capita income (\$21,012) were lower than both Lane County and Oregon. Veneta also has a higher percentage of families living below the poverty level (17.3%) than in Lane County. Poverty and income are important considerations in the parks planning process, as they influence residents’ willingness and ability to pay for higher levels of service and new facilities.

**Education Analysis**

A community’s economic base is also influenced by the educational attainment of its residents. Understanding Veneta’s educational background helps further understand economic factors. Table



Chart 3.2 Single Family Development Permits in Veneta, 2008-2019



Table 3.7 Income and Poverty, Veneta, Lane County, and Oregon, 2018

	Veneta	Lane County	Oregon
Median Household Income	\$44,858	\$49,958	\$59,393
Median Family Income	\$50,625	\$64,870	\$72,823
Per Capita Income	\$21,012	\$28,070	\$32,045
Percent of Families Below Poverty Level	17.3%	10.3%	9.2%

Table 3.8 Educational Attainment Age 25 and Over, Veneta, Lane County, and Oregon, 2018

	Veneta	Lane County	Oregon
High School Diploma	82.3%	91.4%	90.4%
Bachelor's Degree or Higher	15.0%	29.6%	32.9%

3.8 presents educational attainment for Veneta, Lane County, and Oregon in 2018.

**Attainment**

In 2018, 82.3% of Veneta’s adult residents had a high school diploma, and 15% had a bachelor’s degree or higher, the latter of which is significantly lower than Lane County and Oregon. Veneta’s educational statistics were also slightly lower in high school diploma attainment compared to Lane County and the state. Educational attainment and subsequent earning potential is an important consideration in the parks planning process, as they influence residents’ ability to pay for higher levels of service and new park facilities.

**Conclusion**

This needs assessment takes into account Veneta’s demographic and socioeconomic conditions as they may impact the local parks system. The following provides a summary of key factors to consider to plan for a parks system that meets the current and future needs of residents:

- Veneta experienced a 43% population increase over the last twenty years, and is experiencing an increase in development permits. These trends indicate the need for additional parks and recreation services to serve new residents.
- Veneta has a stratified population in terms of age. In 2018, 33% of Veneta residents were between the ages of 35 and 54, 22% were between the ages of 5 to 19, and 15% were age 65 or over. Planning for a variety of all-ages park activities is necessary to serve the entire community.
- Veneta household, family, and per capita incomes are lower than the state and county. Veneta also has a higher percentage of families living below the poverty level (17.3%) than in Lane County. Park planning into the future should target parks and recreation services, and their benefits, toward medium to lower-income residents.

- Veneta’s racial composition is changing. Notably, residents identifying as Hispanic or Latinx increased 11% over the last 8 years. The needs of residents from diverse backgrounds should be considered and prioritized in parks planning.

Overall, there are several opportunities and constraints to consider in planning for the development of Veneta’s facilities. These conditions, when considered in parks planning, are influential factors in future parks, and are further informed by community feedback.

# PUBLIC OUTREACH

Cameron McCarthy (CM) facilitated several public processes alongside City of Veneta staff to gather input from residents and visitors in the future. Findings from these processes can help identify and prioritize future capital projects within the City. Summaries of key findings from the various processes are provided within the following pages. Meeting summaries and raw data are provided in Appendices B and C.



## Public Outreach Strategy

Public outreach strategies were geared toward obtaining local opinion and knowledge on desired improvements to the City's existing park facilities and new parks. An effective needs analysis gathers input from residents through combined broad outreach to solicit opinions from current and future park users along with targeted outreach to young adults, seniors, residents with disabilities, and those whose perspective is not always represented in public processes.



### Online Survey

The Veneta Parks, Recreation, and Open Space Master Plan survey was administered through Qualtrics, an online survey platform. The survey contained 26 questions and asked respondents to evaluate existing amenities and provide ideas for improvement.



### Design Charrette

Students at Elmira High School participated in a general design charrette creating their ideal park. CM gave students art materials and helped them form teams. Feedback from this exercise helped inform the prioritization of key park amenities in Veneta.



### Online Community Open House

In response to public health advisories, CM and the City of Veneta hosted an online open house survey to present an overview of the Master Plan to date, and collect additional feedback on proposed upgrades to each park.



### Dot Boards

Attendees at the Veneta Harvest Festival participated in a dot board exercise at the Parks Master Plan booth. Participants received green sticky dots to "vote" on park elements and amenities they would like to see added and prioritized in Veneta.



3 Focus Groups



254 Survey Responses



6 Stakeholder Interviews

**Elmira High School Focus Group**

Members of Cameron McCarthy and City of Veneta met with a class on October 28, 2019. Students participated in a general improvements discussion, and then were divided into multiple groups to participate in a design charrette and discuss what they would like to see in their ideal park. Students then briefly presented their concept plans.

**Findings**

- Students favored bike trails, appreciated their walking distance to parks, and are interested in more hiking/walking trails and general spaces to gather and hang out.
- Currently students mostly go to City Park, or travel to parks in Eugene. The skate park used to be a viable location but now has a negative association.
- Key elements of interest include: a multi-purpose field, sand volleyball courts, improved lighting throughout parks, improved safety at the skate park, soccer fields, baseball or softball fields, bathrooms and water fountains, general planting/beautification of parks, a dog park, events and programming: either the field at the skate park or the park by the pool, additional gathering/event space, and additional parking.

**Territorial Sports Program Focus Group**

Members of Cameron McCarthy met with the Territorial Sports Program on October 9, 2019. Members participated in a general concerns and opportunities discussion regarding overall parks and recreation in Veneta.

**Findings**

- Desire to focus on and invest in existing space and improving existing amenities.
- Strong interest in improving lighting on-site, and providing indoor field access.
- Interest in maintenance and longevity of facilities.

**Mid Lane Cares Focus Group**

Members of Cameron McCarthy met with Mid Lane Cares lunch patrons on October 15, 2019. Members participated in a general concerns and opportunities discussion and participated in a dot board activity regarding overall parks and recreation in Veneta.

**Findings**

- Interest in a covered pool, unlocking park bathrooms, and disposing under-used parks in order to fund improvements at other parks.
- The most popular proposed amenities were: warm water therapy, restrooms, outdoor cooking facilities, a community garden, public art, walking/running paths, and disc golf.

**Veneta Harvest Festival**

Members of Cameron McCarthy attended the Veneta Harvest Festival on September 14, 2019. Festival attendees participated in a general concerns and opportunities discussion regarding overall parks and recreation in Veneta.

Cameron McCarthy set up a booth at the Festival with an existing system map, image boards, and comment cards. The public shared their input in the following ways:

- Image Boards: participants voted for parks activities/programs they wanted in Veneta parks with green dots and for parks activities/programs they did not want in Veneta parks with red dots.
- Comment Cards: participants provided written comments or visual sketches of additional ideas on comment cards.

**Findings**

- The most popular proposed amenities were: a dog park, trails, parks programming, and a general increase in ADA accessibility in parks.
- Additional ideas provided by attendees that garnered votes included: movies and concerts in

parks, an indoor recreation center, more walking paths, and an RV dump station.

**Stakeholder Interviews**

Cameron McCarthy interviewed six members of the Veneta community representing schools, neighborhood associations, public facilities, and local media. The following summarizes key points heard across all six of these interviews.

**Findings**

- Interviewees noted several barriers to park access, which included: need for additional crosswalks to access parks and cross busy roads (Territorial Highway in particular), a current lack of ADA-accessible play equipment, the need for sidewalk upgrades/maintenance and lighting, and the need for a park within walking distance of every neighborhood.
- Interviewees suggested several means through which to improve the community's stewardship of parks, including: using communication beyond social media for individuals without internet access, and increasing capacity for partnerships between the school, city, etc.
- Interviewees also proposed several means for improving opportunities for residents, including: providing activities for all ages and abilities (teens are under-served), expanding summer programs in the park for children, and addressing issues of perceived safety in parks.

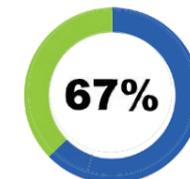
**Survey Methodology**

In the fall of 2019, the City of Veneta and Cameron McCarthy conducted a survey to gather community perspectives about the City's parks and recreation facilities. The survey gave parks users the opportunity to comment on the current state of parks facilities and suggest improvements. The input collected through the survey helps ensure that the concerns and actions outlined in the Plan are relevant to current conditions. This section describes the survey methodology and summarizes the results of the survey. Raw survey results are included in Appendix C.

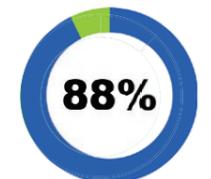
CM used a digital survey administered through Qualtrics to collect the public's perceptions of the City's parks and recreation facilities. The survey included 26 questions, provided in English. The City distributed the survey through utility mailers, posted the survey on the City project website, shared the survey with the school district, and through word of mouth at tabling events. The survey remained open for responses from the end of September 2019 through the end of January 2020.



**Survey-Taker Demographic Profile**



Survey-Takers Ages 15 to 44



Survey-Takers Identifying as White

The survey received 254 responses, although not all respondents completed all questions to the survey. Since the survey was not administered using a random sample, the responses should not be considered directly representative of the views of all Veneta residents. However, it does provide valuable insight into the preferences of some residents who use the park system (86% of respondents indicated they had visited a Veneta park or recreation facility in the past year).

**Key Survey Findings**

Existing Conditions

To understand how community members of Veneta are using their parks, the survey asked how frequently respondents visited parks, how satisfied they felt with the park facilities and maintenance, and what they used parks for. Respondents were asked to identify their level of satisfaction with multiple parks and facilities in Veneta: Fern Park, 5th Street Park, Ralph Johnson Park, Oak Island Park, Territorial Park, City Park and Community Center, and Bolton Hill Sports Complex, which is programmed by the Territorial Sports Program.

The majority evaluation of each park by survey respondents was generally "neither satisfied nor dissatisfied." However, over 66% of respondents reported that they were at least "somewhat satisfied" with City Park and the Community Center, if not satisfied. The highest dissatisfaction rates ("somewhat dissatisfied" and "dissatisfied") reported were among several parks: Oak Island Park (30%), Bolton Hill Sports Complex (29%), Ralph Johnson Park (26%), and 5th Street Park (22%).

Respondents also reported that parks are currently used most for play (28%), followed by exercise (18%), and organized sports (15%). Of those who visit park facilities, 62% of respondents reported typically going in groups of three to five people.

Facility Improvements

To better gauge the ways in which the parks system can be improved, the survey asked residents to consider future resources and amenities. Fifty-seven percent of respondents reported thinking the City needs additional parks or recreational facilities, and of those 57%, the majority indicated the southwest and southeast quadrants of Veneta on a city map as the most desired locations for new park acquisition.

When asked which populations are under-served by the City's parks and facilities, 18% of respondents indicated teenagers, followed by adults ages 20-64 (14%) and young children ages 0-5 (11%). Many write-in responses for this question also suggested pet-owners are another under-served group. Suggestions to serve these groups included play structures for toddlers, retrofitting existing play equipment to meet ADA standards, and developing dog parks.

The survey also asked respondents to consider lists of potential general park features, features that could be provided indoors, and features that could be provided outdoors. The most popular general potential park features were restrooms (61%), children's play areas (49%), and vehicle parking (42%). Other high priorities were park amenities (tables, benches, etc.) (39%), and park structures (pavilion, shelter, etc.) (36%).



**57%**

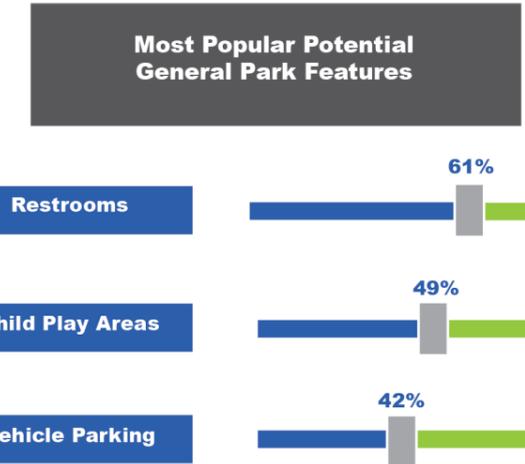
Almost 6 in 10 Respondents Feel the City Needs Additional Parks and Recreation Facilities

The most popular potential outdoor features were playground equipment (40%), a dog park (36%), and natural areas/green space (35%). Other high priorities were sheltered or covered areas and covered play areas, generally.

The most popular potential indoor park facilities were a community/youth center (34%), a gym (fitness equipment and studio space) (28%), and large indoor fields (27%). Other high priorities were an indoor basketball court and a running or walking track.

Priorities for the Future

Respondents were also asked how the City should prioritize its efforts over the next 10 years, and were asked to share their vision for parks and recreation in Veneta. The largest percent of respondents (36%) believe Veneta should focus on upgrading existing facilities and equipment over the next 10 years. Write-in comments for future improvements suggest an interest in developing covered or year-around amenities, improving facilities for organized athletics, developing a disc golf course, and improving safety and security.



### Veneta Online Community Open House

Members of Cameron McCarthy and City of Veneta hosted an online community open house in May 2020 to provide an update on the parks Master Plan process and timeline, and to receive community input on specific park recommendations at each park site. All information was provided through Qualtrics. The online community open house survey collected 165 responses, and raw data is provided in Appendix C. A summary is provided below:

#### Findings

- Bolton Hill Sports Complex: Respondents view sports field improvements (30%), field lighting (23%), and parking improvements (21%) as the top three improvements needed for the site.
- City Park: Respondents view restroom improvements (34%), additional trails connecting to existing walking loop (32%), and ADA accessible playground features (28%) as the top three improvements needed for the site.
- Fern Park: Respondents view walking trails (25%), play equipment (22%), and picnic amenities (21%) as the top three improvements needed for the site.
- Oak Island Park: Respondents view natural elements for nature play improvements (28%), play equipment (25%), and picnic amenities (20%) as the top three improvements for the site.
- Territorial Park: Respondents view a dog park (27%), picnic shelters (22%), and an expanded play area (19%) as the top three improvements needed for the site. Common write-in responses include improved restrooms and lighting.

Given the relatively small sizes of Ralph Johnson Park and 5th Street Park, the City could dispose of these properties as surplus. Funds from the sale of these properties could be used to support investment in existing parks and the development of new parks. Respondents were asked whether they would support disposing of these parks.

- Ralph Johnson Park: Overall, 42% of respondents supported disposing of Ralph Johnson Park. Thirty-two percent of respondents do not support disposing of Ralph Johnson Park, and 26% had no preference. For those in favor of keeping the park, suggested improvements included restrooms, benches, and picnic tables.
- 5th Street Park: Overall, 46% of respondents supported disposing of 5th Street Park. Thirty-one percent of respondents do not support disposing of 5th Street Park, and 22% had no preference. For those in favor of keeping the park, suggested improvements included new playground equipment and general landscape maintenance.

Respondents were also asked to provide any overall feedback they wished to share about Veneta's parks system. Feedback was largely broken into several key themes, including:

- The need for trails and pathways to support biking and walking.
- A general interest in a dog park, either on-leash or off-leash.
- A mix of opinions regarding the sale of parks, such as Ralph Johnson Park and 5th Street Park. Some respondents feel these parks are crucial to supporting the nearby residents they serve, and other respondents feel these parks are too small and funds from the sale of these parks could improve existing parks.
- An interest in a covered, indoor, or generally year-round pool.
- A desire for pickleball/tennis courts.

### Conclusion

This chapter describes national, state, and local context as it pertains to demographics and recreation, with a focus on the park and recreation desires of the community for Veneta's parks system. The following provides a summary of key considerations in planning for a parks system that meets the current and future needs of Veneta's residents:

- Veneta experienced a 43% population increase in the last 20 years, and is expected to continue growing. Veneta's racial composition is also changing and will continue to diversify, echoing state and national trends. Veneta should anticipate a growing population, and consider the needs of residents from diverse backgrounds.
- Across the focus groups, stakeholder interviews, and community open house, respondents cited a common need for biking and walking trails and paths as a primary improvement throughout Veneta. Respondents noted the need for ADA compliance both on trails and paths as well as within existing parks. A dog park was also a popular interest among all public outreach efforts.
- Survey respondents primarily want safe, year-round park spaces where they can exercise, play, and gather. Notably, over half of respondents (57%) feel that the City needs additional parks or recreational facilities. The most popular potential outdoor features were playground equipment (40%), a dog park (36%), and natural areas/green space (35%).
- Elementary-aged children are generally well-served by the parks system, but there is a drop-off in service as residents age. Survey respondents reported that teens and adults are under-served demographics, followed closely by children under five years of age.
- Many community members across outreach activities indicated the need for improved safety



*Some of the parks are hard for us who have a disability to walk on uneven ground. It would be nice to have pathways that are safer.*

— Survey Respondent

and security. Several survey respondents noted that their experiences of feeling unsafe have fueled their subsequent avoidance of parks. Whether or not these feelings are grounded in perception or reality, future park work could focus on improving sightlines within parks, removing graffiti or other trash from parks regularly, and increasing programming within parks to invite more positive activity into these spaces.

- In terms of future priorities, 36% of survey respondents believe Veneta should focus on upgrading existing facilities and equipment over the next 10 years. As part of the online open house, participants identified such upgrades in each park, primarily seeking biking and walking trails, a dog park, and pickle ball/tennis courts.

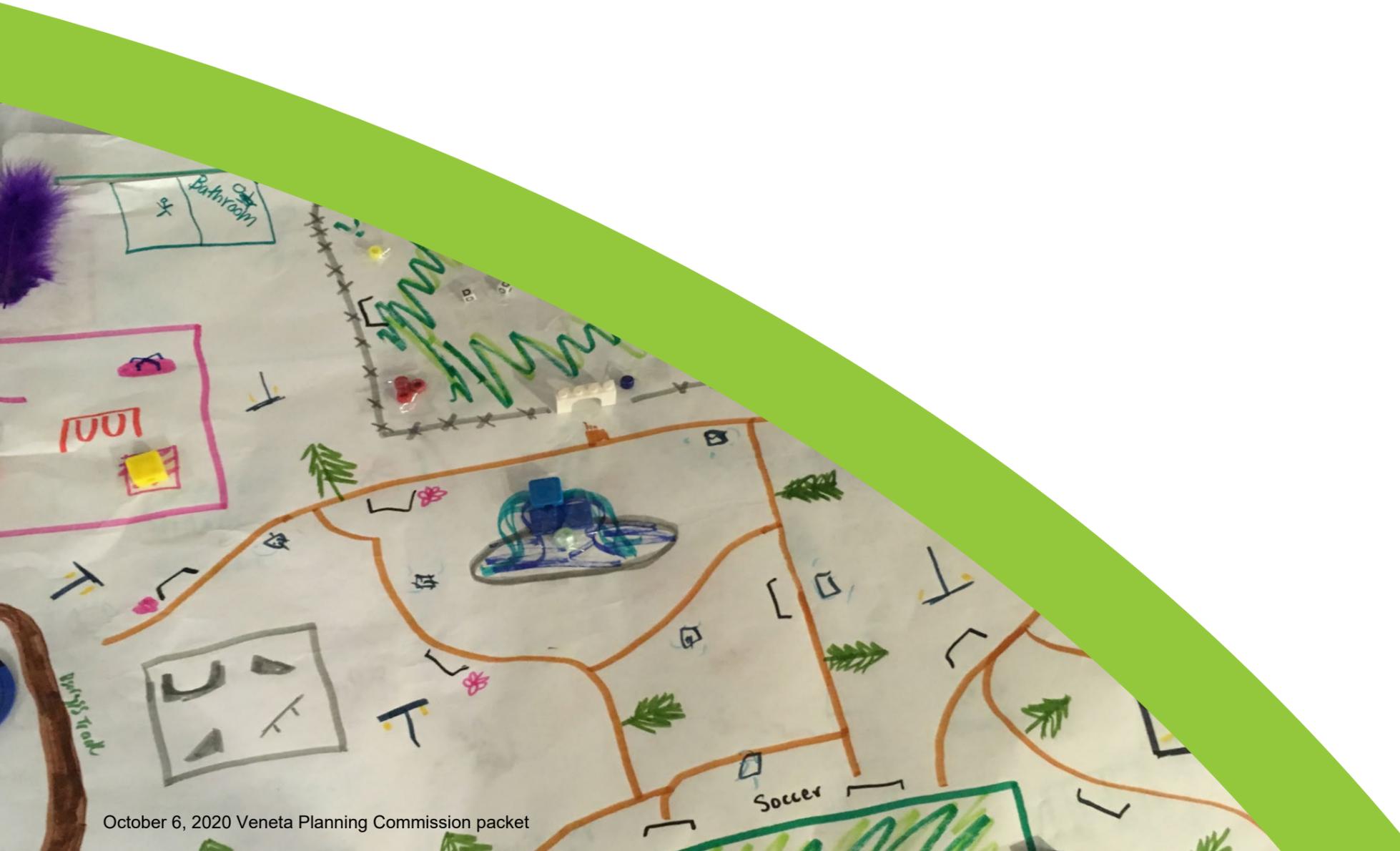
# Chapter Four

## PLANNING FRAMEWORK

This chapter outlines the vision, goals, and actions established through the parks public outreach process. The vision for Veneta is intended to represent the community's needs and desires. Goals represent the desired outcomes of directed organization efforts. Actions are specific steps needed to achieve stated goals. Recommendations, as detailed in Chapter 5, are the specific steps needed to achieve the Master Plan goals and implement the vision.

Vision

Goals and Actions



## VISION

The City of Veneta is home to a collection of safe and accessible parks, trails, and recreational facilities that promote healthy lifestyles, provide local recreational opportunities, and meet the needs of residents of all ages.

### Improve Safety and Accessibility

The PROS system should reflect and support the distinct qualities that make the surrounding community a desirable place to live and play. Parks serve a crucial role in communities as a means of providing local recreation, entertainment, education, and friendship opportunities. Facilitating connections in this way fosters community resiliency. Outside of school and work, parks, trails, and recreational facilities serve as a premier way for children and adults alike to interact with their neighbors and other residents. For Veneta, this means caring for existing parks through regular maintenance, improvements, and upgrades; fostering park environments that are safe and accessible; and encouraging and supporting the ability of the community to enjoy the PROS system at every stage of their lives.

### Acquire Parkland and Promote an Equitable Distribution of Park Facilities

Undeveloped land, as well as greenways and open space along stream corridors, present a high degree of opportunity for providing recreational space and improving connectivity throughout a community. Veneta should consider the strategic acquisition and development of such properties in order to increase the amount of land in the PROS inventory and improve the level of service for residents, with a specific eye for providing a park within ¼-mile of all residents.

### Improve Connectivity Through Shared-Use Path and Trail Development

The PROS system is an integral element of the local transportation system and a foundation for connectivity. While parks and trails can serve as transportation corridors for pedestrians and bicyclists, connectivity between parks and trails also helps facilitate equity of access for the community. All neighborhoods in Veneta should have a park within a ¼-mile walking distance of residences and be connected to the larger parks system. The City plays a vital role supplementing local transportation options and providing equitable recreational access by strategically acquiring properties that can provide for underserved areas, developing an interconnected system of multi-use trails, and cultivating partnerships to implement improvements.

### Promote Community Identity and Stewardship

Each community is unique, and each park should reflect and augment the distinct qualities that make the community a great place to live and play. For Veneta, this means strategically acquiring new parks to support future generations of residents, and creating an easily-identifiable brand for the parks system. By fostering an identity for Veneta as a convener of all-ages play for healthy lifestyles and social connection through wayfinding signage and new park development, Veneta can develop an identity as distinct as its residents.

### Secure Funding and Partnerships

The vision for the PROS system cannot be fully realized without sufficient resources. When planned accordingly, acquiring funds or offsetting project costs through partnerships allows the City to remain financially solvent while building mutually beneficial relationships. Potential partnerships include the Fern Ridge School District, Territorial Sports Program, land trusts, and other private organizations. All present partnership opportunities to help the City meet its funding needs while building its role as a community resource provider.

## GOALS AND ACTIONS

### 1. Improve Safety and Accessibility

Create a safe and accessible PROS system that encourages and supports the ability of the community to enjoy the park system at every stage of their lives.

- 1.1: Provide amenities, facilities, and events that are accessible for all residents. Accessibility includes but is not limited to language and translation considerations, ADA access, and economic access.
- 1.2: Plan parks and recreation facilities as inclusive spaces that provide for all residents regardless of age, gender, ability, economic status, and ethnicity.

### 2. Acquire Parkland and Promote an Equitable Distribution of Park Facilities

Strategically acquire and develop parkland in underserved residential areas in order to increase the parkland level of service to a target of 6.2 acres of parkland per 1,000 residents and to provide a park within ¼-mile of all residents.

- 2.1: Acquire land that can be developed as new parks in underserved areas, specifically communities that do not have recreation opportunities within a ¼-mile radius.
- 2.2: Acquire additional land with unique features that can be protected and preserved as natural area or open space along stream corridors, or along the periphery of the City.
- 2.3: Explore partnership opportunities with the School District to plan and develop park facilities on existing property within Veneta.

### 3. Improve Connectivity Through Shared-Use Path and Trail Development

Improve physical connections between facilities and promote an equitable distribution of facilities within the community, specifically trails and paths.

- 3.1: Prepare a trails master plan, as a supplement to the PROS plan, and plan and develop off-street multi-use paths and trails that improve connectivity between parks and to open space areas, natural areas, schools, downtown, library, and external systems.
- 3.2: Work to acquire and develop lands along drainage corridors and railway right-of-way designated for greenway use on the Veneta Comprehensive Plan Map.
- 3.3: Investigate the potential for designating additional greenway corridors to connect to both the planned local system and to regional recreational resources.
- 3.4: Coordinate park acquisition and development projects with the Transportation System Plan, especially planned bikeways and bike routes.

### 4. Promote Community Identity and Stewardship

Improve existing parks and plan and design new parks with consistent elements that reinforce community identity and promote stewardship of the PROS system.

- 4.1: As part of facility development, incorporate design elements that create and reinforce a unique brand for the PROS system.
- 4.2: Reinforce community identity by improving facilities with consistent furnishings, branding, and wayfinding.
- 4.3: Provide opportunities for volunteering and stewardship to help maintain and improve PROS facilities.

## 5. Secure Funding and Partnerships

Ensure the financial stability of park development operations by securing additional funding options and partnerships.

- 5.1: Work together with civic and non-profit organizations to co-locate facilities and share in acquisition, development, operation, and maintenance costs.
- 5.2: Encourage the development of stable funding mechanisms for short- and long-term park maintenance, acquisition, and development projects.
- 5.3: Review and adjust the SDC rate annually to allow Veneta to expand and develop the PROS system.
- 5.4: Develop partnerships with land trusts, private entities, and other public entities that have an interest in providing recreation opportunities and/or natural resource protection and preservation.



# Chapter Five

## Recommendations

Communities are strengthened by a sufficient supply and variety of parks, trails, open space, and natural areas. This chapter includes recommended system improvements to guide Veneta's Parks System. The recommendations are a product of a thorough analysis of Veneta's recreation needs based on broad community input. The recommendations provide a path for strengthening Veneta's parks system and aim to build community capacity while accommodating future growth and adapting to changing needs. Recommendations are organized into the following categories: park improvements, park development, trail development, open space and natural areas, and funding. Each recommendation is assigned a letter that is correlated to its reference in Chapter 6.

Park Improvements

Park Development

Trail Development

Open Space and Natural Areas

Funding

## RECOMMENDATIONS

Overall, recommendations focus on the development of under-utilized assets, capacity expansion, and adding new amenities to support existing uses. Specific facility recommendations were identified through the public involvement process and input from City staff. Following are narrative descriptions of proposed recommendations in the categories of park improvements, park development, trail development, open space and natural areas, and funding.

## PARK IMPROVEMENTS

Park improvement recommendations in Table 5.1 include: specific projects identified in the 1998 Parks, Recreation, and Open Space Master Plan that have not been completed; projects identified in subsequent planning studies that have not been completed; new projects identified through the Needs Assessment; and new projects that expand existing capacity.

The recommendations include general modernization, upgrade, and expansion improvements to Territorial Park, Fern Park, and Oak Island Park. Recommendations specific to Bolton Hill Sports Complex are based on implementation of the master plan completed for the facility in 2011 by consultants working on behalf of the Territorial Sports Program (TSP), City of Veneta, and the Veneta Park Board. Bolton Hill Sports Complex is maintained and operated by TSP. Prior to any investment in the facility by the City, as recommended by the PROS Plan, the City should resolve and affirm long-term maintenance and operational responsibilities.

City Park has been planned and improved following the 1998 PROS Plan with Phase I improvements complete and Phase II improvements under construction during summer 2020. Phase II improvements include a shade structure, a fitness area, concrete walkways, restroom preparation, lighting, utilities, landscaping, and related work. The project also involves an expanded pool deck

with a shade structure and related improvements pending available budget. Because City Park has undergone significant improvement and expansion, the PROS Plan excludes recommendations specific to that facility and advises reassessing the facility as part of the next Plan update.

Table 5.1 Park Improvement Recommendations (P)

PROJECT	SITE	DESCRIPTION
<b>Community Park Projects</b>		
P1.1	Territorial Park	Install restroom building
P1.2	Territorial Park	Install large picnic shelter near the skatepark and basketball court
P1.3	Territorial Park	Install (2) small picnic shelters near the children’s playground
P1.4	Territorial Park	Install new park entrance sign and site furnishings (benches, bicycle parking, and garbage/recycling collection)
P1.5	Territorial Park	Resurface the basketball court with vibrant color surfacing
<b>Pocket Park Projects</b>		
P2.1	Fern Park	Formalize and improve off-street parking lot (approximately 10 spaces)
P2.2	Fern Park	Install small picnic shelter near the children’s playground
P2.3	Fern Park	Install portable restroom enclosure
P2.4	Fern Park	Install new park entrance sign and site furnishings (benches, bicycle parking, and garbage/recycling collection)
P2.5	Fern Park	Install landscape plantings within the park frontage along 8th Street
P3.1	Oak Island Park	Explore the potential for expanding Oak Island Park onto adjacent industrial land
P3.2	Oak Island Park	Renovate and expand the children’s playground
P3.3	Oak Island Park	Install portable restroom enclosure
P3.4	Oak Island Park	Install new park entrance sign and site furnishings (benches, bicycle parking, and garbage/recycling collection)
P3.5	Oak Island Park	Restore stream channel by removing invasive plant species and revegetating with native plant species
<b>Special Use Park Projects</b>		
P4.1	Bolton Hill Park	Construct ~200 space off-street parking lot and pedestrian pathways
P4.2	Bolton Hill Park	Construct children’s playground and multi-sport court (basketball, tennis, pickleball)
P4.3	Bolton Hill Park	Install new perimeter security fencing
P4.4	Bolton Hill Park	Construct sports field improvements to address playability and drainage issues
P4.5	Bolton Hill Park	Install new park entrance sign and site furnishings (benches, bicycle parking, and garbage/recycling collection)
P4.6	Bolton Hill Park	Install restrooms, concessions, and storage building
P4.7	Bolton Hill Park	Install trees and landscaping
P4.8	Bolton Hill Park	Install sports field lighting

**PARK DEVELOPMENT**

The PROS Plan is designed to promote the equitable distribution of parkland for all residential neighborhoods in Veneta. Although parks exist throughout Veneta, areas of the City are currently under-served or not served at all by developed park facilities. These areas, because of their lack of developed parkland, represent land acquisition and future park development opportunity areas. The development strategy considers the recreational needs of current under-served areas and the anticipated needs of future residential development. Map 5.1 Proposed Park System identifies recommended areas for land acquisition and park development, and the relationship to the existing parks, trails, and open space system. Park acquisition recommendations are based upon community input, data analysis, and other planning documents.

Park development recommendations listed in Table 5.2 focus on the development of undeveloped land that will be dedicated to the City as parkland

through the subdivision process. Specifically, the property is referenced as the Future Southwest Area Plan Park as shown on Map 2.1 Existing Park System and Map 5.1 Proposed Park System. The proposed park is identified in the 2016 Veneta Southwest Area Plan as designated open space.

Recommendations also include the acquisition and development of two future neighborhood parks and a dog park in areas of the City that are currently under-served by parks. Map 2.2 Level of Service indicates that the southwest and south-central areas of the City are developed or designated for residential uses and park-deficient based on the PROS Plan recommended service area of ¼ mile for neighborhood parks. Map 5.1 Proposed Park System identifies two acquisition areas (A1 and A2) and supporting recommendations focus on acquisition of two three- to five-acre undeveloped sites and phased developed of neighborhood parks. Alternatively, if determined suitable for the intended use, the City could develop one of the sites as a special use dog park.

Table 5.2 Park Development Recommendations (A)

PROJECT	SITE	DESCRIPTION
Park Development Projects		
A1.1	Future SW Area Park	Plan and develop a 3.23 acre neighborhood park to serve the southwest residential area
A2.1	Future W Area Park	Acquire ~3-5 acres for the future development of a neighborhood park to serve westside residential areas
A2.2	Future W Area Park	Plan and develop Phase 1 of the park
A2.3	Future W Area Park	Plan and develop Phase 2 of the park
A3.1	Future SC Area Park	Acquire ~3-5 acres for the future development of a neighborhood park to serve south-central residential areas
A3.2	Future SC Area Park	Plan and develop Phase 1 of the park
A3.3	Future SC Area Park	Plan and develop Phase 2 of the park
A-ALT	Dog Park	Plan and develop one of the sites (W or SC) as a dog park

**TRAIL DEVELOPMENT**

Shared-use paths and trails improve system-wide connectivity and enhance quality of life in communities by facilitating movement throughout corridors. Map 5.1 Proposed Park System shows existing and proposed shared-use paths, which are identified in the City’s Transportation System Plan (TSP). The off-street trail network is designed to complement and supplement the City’s existing and planned on-street system, also identified in the TSP. Shared-use paths and trails provide residents options for traversing the City and accessing park system facilities. As part of the PROS planning process, the community voiced strong support for additional paths and trails throughout the City. The PROS Plan adopts the projects and recommendations for proposed shared-use paths in the TSP. Specifically, the PROS Plan incorporates TSP projects SUP1 through SUP17 identified on Figure 21., and Pedestrian and Transit Projects are detailed in Table 14. Active Transportation Projects.

**OPEN SPACE AND NATURAL AREAS**

The City is bisected by wetlands and greenway corridors, as illustrated on Map 2.1 Existing Park System, and designated for greenway use on the Veneta Comprehensive Plan Map. The 1998 PROS Plan contains recommended actions directed toward greenway acquisition and development and designating additional greenway corridors to support connectivity. Many of these actions have been completed. The PROS Plan carries forward actions that have not been completed in the form of recommendations that align with the findings from community input and data analysis.

Table 5.3 Open Space and Natural Areas Recommendations (O)

PROJECT	SITE	DESCRIPTION
Open Space, Natural Area, and Trails Projects		
O1.1	Trails	Prepare a Trails Master Plan to supplement the PROS Plan and TSP that includes conceptual alignments connecting parks, open space areas, and greenways to shared-use paths, schools, civic areas, and the proposed regional trail system
O1.2	General	Work with land owners to sequentially acquire, either fee simple or by easement, land along the drainage corridors from Territorial Road east to Huston Road
O1.3	General	Connect existing and proposed shared-use paths along greenways to regional trail systems proposed along Perkins Road, the Long Tom River, and the ACOE wildlife viewing area

### OPTIONAL FUNDING RECOMMENDATIONS

Localized funding sources for parks, recreation, and open space facility development in small to mid-sized communities is limited, as discussed in chapter 6. In order to fund the improvement of existing facilities and the acquisition and development of new facilities, the City should consider the disposition of surplus and under-utilized properties that have the potential to be developed for higher and better uses. The proceeds from the sale of these properties can then be used to fund higher-priority projects and to make investments in under-served areas.

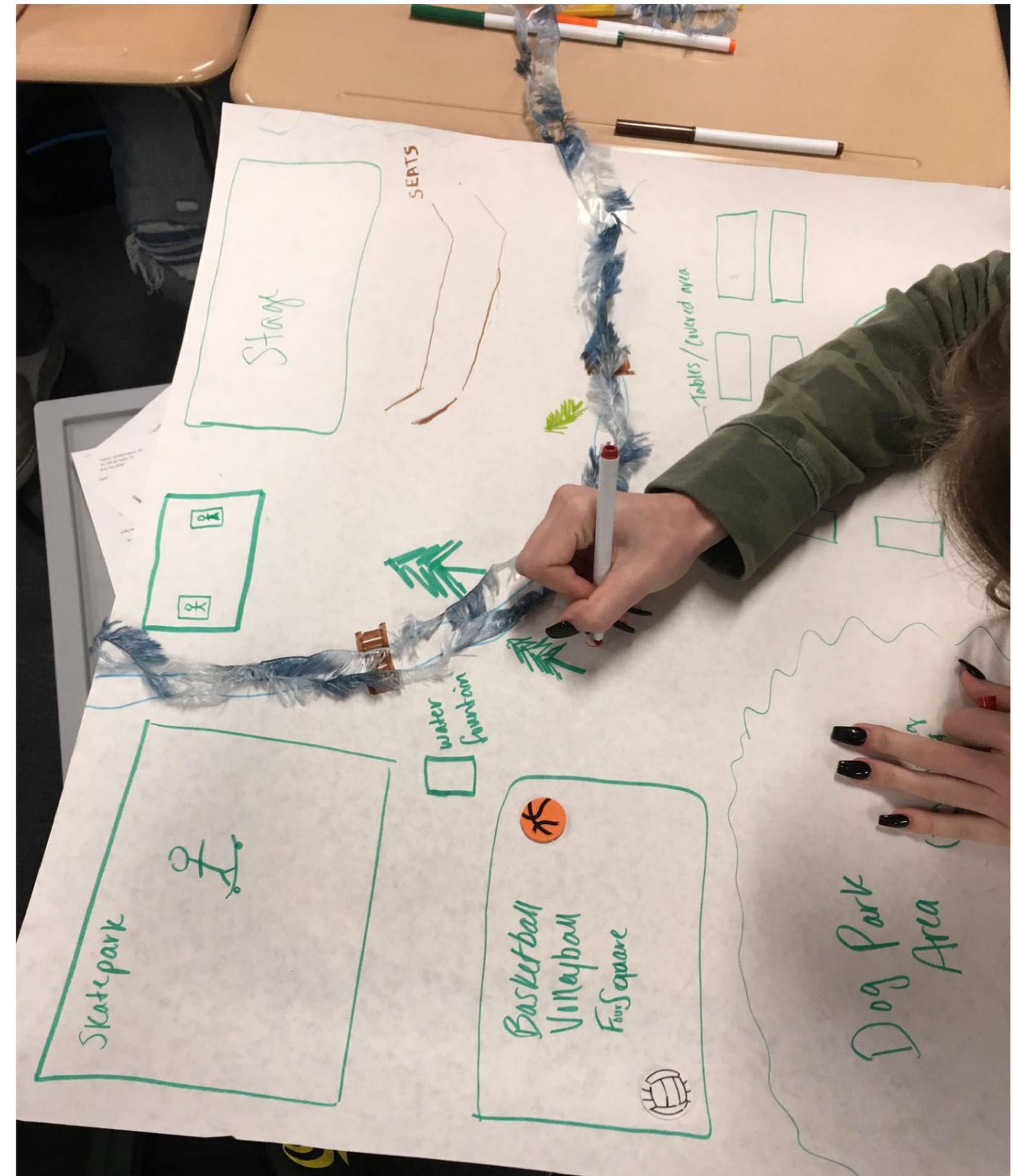
The level of service analysis identified two existing park facilities, Ralph Johnson Park (0.32 acres) and 5th Street Park (0.15 acres), that are located in areas well-served by other park facilities, specifically Territorial Park and Fern Park, as illustrated on Map 2.2 Level of Service. Both parks feature minimal improvements that provide limited community benefits other than open space. Neither facility includes a children’s playground, although 5th Street Park does contain a swing set and slide.

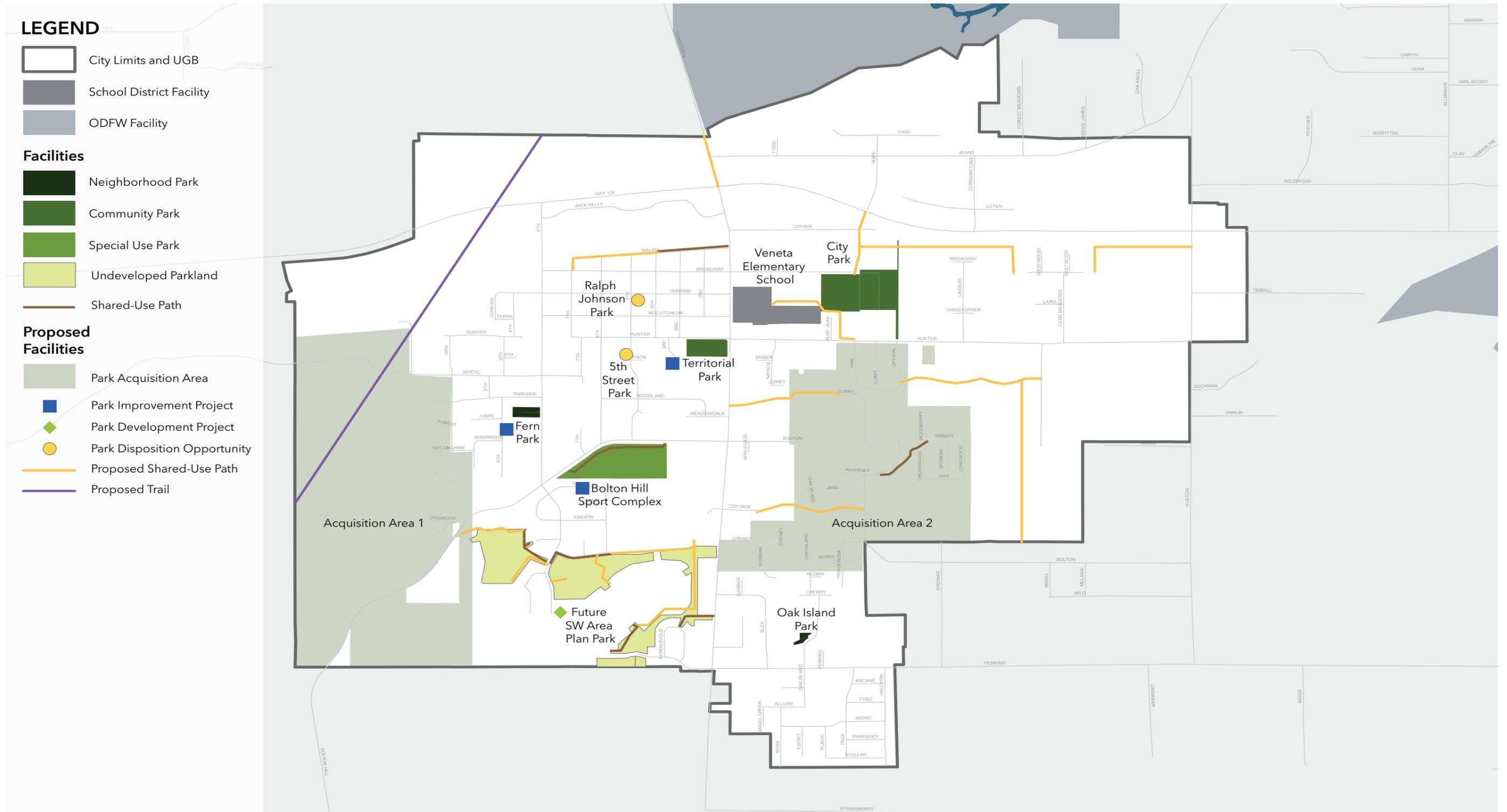
Given their small size, the long-term cost to upgrade, modernize, and maintain these facilities likely exceeds the benefits given the proximity of other facilities that duplicate their function within ¼ mile, specifically Fern Park and Territorial Park. The PROS Plan includes recommendations for upgrading and modernizing both those facilities and to consider the disposition of Ralph Johnson Park and 5th Street Park in order to fund future system improvements.

In the Veneta online community open house for the PROS update in May 2020, 42% of respondents supported disposing of Ralph Johnson Park, 32% of respondents did not support disposing of Ralph Johnson Park, and 26% had no preference. Similarly, 46% of respondents supported disposing of 5th Street Park, 31% of respondents did not support disposing of 5th Street Park, and 22% had no preference.

Table 5.4 Optional Funding Recommendations (F)

PROJECT	SITE	DESCRIPTION
OPTIONAL FUNDING		
F1.1	Ralph Johnson Park	Consider the disposition and sale of the Ralph Johnson Park. At a minimum the disposition process should include consultation with nearby neighbors.
F1.2	Ralph Johnson Park	Direct the proceeds from the sale of Ralph Johnson Park to improvements at Fern Park or Territorial Park, the development of the Future Southwest Area Plan Park, or acquisition and development of park land in under-served areas.
F2.1	5th Street Park	Consider the disposition and sale of the 5th Street Park. At a minimum the disposition process should include consultation with nearby neighbors.
F2.2	5th Street Park	Direct the proceeds from the sale of 5th Street Park to improvements at Fern Park or Territorial Park, the development of the Future Southwest Area Plan Park, or acquisition and development of park land in under-served areas.





Map 5.1 Proposed Parks System

# Chapter Six

## IMPLEMENTATION

This chapter provides information on funding requirements for deferred maintenance recommendations and the implementation of the proposed recommendations in Chapter 5. Funding requirements are based on park improvements, park development, park acquisition, open space acquisition, and trail acquisition projects as detailed in the Capital Improvement Plan (CIP). Funding requirements are prioritized based on a prioritization schedule. In addition, this chapter discusses anticipated funding sources and resources that can be leveraged for implementation of the Plan.

- Prioritization
- Planned Projects
- Improvement Costs
- Budget and Staffing Analysis
- Operations and Maintenance
- Funding Requirements and Strategies



## OVERVIEW

Proposed projects included in the PROS Plan and the 2021-2040 Capital Improvement Plan were identified and selected based on information from:

- Quantitative results from the 2020 PROS Plan Needs Assessment;
- Qualitative findings from community input;
- Park Board input;
- City staff input;
- Geospatial analysis;
- 1998 Parks, Recreation, and Open Space Plan;
- Other relevant plans and policies.

Proposed project funding responds to an ongoing assessment of capital assets, as well as assessments of current and future service delivery needs.

## PRIORITIZATION

Projects included in the Plan were evaluated based on consideration of the following information sources to determine a prioritization schedule:

- **Planning documents and tools:** The City uses a variety of planning documents and tools to determine service level needs for the development of parks, trails, and recreational facilities. These documents include, but are not limited to the Parks, Recreation and Open Spaces Plan (PROS Plan); the Comprehensive Plan, Transportation System Plan, Area Plans (e.g. the Southwest Area Plan), and various population and demographic forecasting resources.
- **Level of Service (LOS):** The PROS Plan defines level of service targets for parks facilities that address current and future community needs. These targets help the City determine how well existing facilities are meeting current needs and to identify what investments are needed in the future to reach or maintain LOS as the population grows.
- **Geographic Distribution:** The PROS Plan and CIP consider the appropriate location for specific

parks based on the facility type and their overall geographic distribution throughout the City, as well as the recommended distance of certain types of parks and facilities to residents.

- **Maintaining existing facilities:** The PROS Plan places a high priority on maintaining and improving existing facilities prior to developing new facilities.
- **SDC fees:** The City's System Development Charge (SDC) fees are a primary CIP funding source. These funds are collected based on a methodology adopted by City Ordinance. The methodology determines the SDC rate that is assessed on new residential development in order to sustain the park and recreation service levels as the population increases.
- **Grants:** Grants provide an opportunity to seek alternative funding sources for a project. If the project matches the grant requirements and meets the needs of the City, the project may be moved up in priority to take advantage of the funding opportunity, or to match the grant funding cycle.

Each project is prioritized based on a High, Medium, and Low prioritization schedule.

- **High** priority projects are planned for the first 7-year planning period, through 2027;
- **Medium** priority projects are planned for the second 7-year planning period, through 2034;
- **Low** priority projects are planned for the third planning period, which begins in 2035 and extends to 2040.

Cost estimates are prepared for each project and additional detail is provided in the 2021-2040 Capital Improvements Plan. The operations and maintenance section includes considerations for the operation and maintenance of additional parkland as it is added to the system.

## PLANNED PROJECTS

Planned projects listed in Table 6.1 include project and site information, which corresponds to the recommendations listed in Chapter 5, project phasing, estimated cost, and priority level based on the prioritization schedule.

Table 6.1 Planned Projects

PROJECT	SITE	PHASE	COST	PRIORITY
<b>Community Park Projects</b>				
P1.1	Territorial Park	Restrooms	\$177,000	HIGH
P1.2	Territorial Park	Large picnic shelter	\$35,400	HIGH
P1.3	Territorial Park	Small picnic shelters (2)	\$26,200	HIGH
P1.4	Territorial Park	Entrance sign and site furnishings	\$22,700	HIGH
P1.5	Territorial Park	Basketball court recoating	\$15,500	MEDIUM
<b>TOTAL</b>			<b>\$276,800</b>	
<b>Pocket Park Projects</b>				
P2.1	Fern Park	Off-street parking (10 spaces)	\$28,500	HIGH
P2.2	Fern Park	Small picnic shelter	\$14,200	HIGH
P2.3	Fern Park	Portable restroom enclosure	\$5,900	HIGH
P2.4	Fern Park	Entrance sign and site furnishings	\$9,300	HIGH
P2.5	Fern Park	Landscape plantings	\$4,200	HIGH
P3.1	Oak Island Park	Land acquisition	\$28,700	MEDIUM
P3.2	Oak Island Park	Children's playground	\$134,400	HIGH
P3.3	Oak Island Park	Portable restroom enclosure	\$5,900	HIGH
P3.4	Oak Island Park	Entrance sign and site furnishings	\$9,300	HIGH
P3.5	Oak Island Park	Stream restoration	\$22,500	LOW
<b>TOTAL</b>			<b>\$262,900</b>	

Special Use Park Projects				
P4.1	Bolton Hill Park	Off-street parking (200 spaces)	\$578,800	HIGH
P4.2	Bolton Hill Park	Children's playground	\$210,000	HIGH
P4.3	Bolton Hill Park	Perimeter fencing	\$57,200	HIGH
P4.4	Bolton Hill Park	Field improvements	\$825,000	HIGH
P4.5	Bolton Hill Park	Entrance sign and site furnishings	\$47,100	HIGH
P4.6	Bolton Hill Park	Field house	\$413,000	MEDIUM
P4.7	Bolton Hill Park	Landscape plantings	\$165,000	MEDIUM
P4.8	Bolton Hill Park	Field lighting	\$731,500	LOW
<b>TOTAL</b>			<b>\$3,027,600</b>	
Park Acquisition and Development Projects				
A1.1	Future SW Area Park	Design and development	\$484,500	MEDIUM
A2.1	Future W Area Park	Land acquisition	\$500,000	HIGH
A2.2	Future W Area Park	Design and development (Phase 1)	\$625,000	MEDIUM
A2.3	Future W Area Park	Design and development (Phase 2)	\$625,000	LOW
A3.1	Future SC Area Park	Land acquisition	\$500,000	HIGH
A3.2	Future SC Area Park	Design and development (Phase 1)	\$625,000	MEDIUM
A3.3	Future SC Area Park	Design and development (Phase 2)	\$625,000	LOW
A-ALT	Dog Park	Design and development	\$80,000	HIGH
<b>TOTAL</b>			<b>\$3,984,500</b>	
Open Space, Natural Area, and Trails Projects				
O1.1	Trails	Trails Master Plan	\$20,000	HIGH
O1.2	General	Land acquisition/easements	\$-	
O1.3	General	Connectivity	\$-	
<b>TOTAL</b>			<b>\$-</b>	
Optional Funding				
F1.1	Ralph Johnson Park	Disposition	\$-	
F1.2	Ralph Johnson Park	Funding	\$(64,000)	
F1.1	5th Street Park	Disposition	\$-	
F1.2	5th Street Park	Funding	\$(30,000)	
<b>TOTAL</b>			<b>\$(94,000)</b>	

### IMPROVEMENT COSTS

Capital improvement project costs are estimated based on considerations including timing and design, construction, and land acquisition. Improvement costs vary widely based on local conditions, economic factors, environmental constraints, and application of specific funding sources. The following land acquisition and development parameters are used for estimating costs and are based on current market conditions in the City, past projects, and other local information.

- Land acquisition costs are based on a conservative estimate of \$100,000 per acre for undeveloped land within the UGB and \$20,000 per acre for undeveloped land outside the UGB.
- Development costs for new parkland are estimated at \$250,000 per acre for neighborhood parks, \$150,000 per acre for special use parks, and \$50,000 per acre for open space areas.

### BUDGET AND STAFFING ANALYSIS

#### Current Operating Budget

This section presents the current operating budget for the Veneta PROS system. The City budgets using six Fund types: General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Fund, Enterprise Funds, and Reserve Funds. Community development and planning is a primary function of the Special Revenue Funds.

Within the Special Revenue Funds, there are 11 active funds. Special Revenue Funds are created whenever revenue is legally restricted to specific purposes or whenever it is deemed, by staff and/or Council that a particular activity warrants being budgeted and accounted for separately. The Parks and Recreation Fund is broken into three sections:

#### Parks

The City currently has seven (7) parks. The park known as "Territorial Park" includes a skateboard complex and basketball courts and the "City Park" includes a large swing set, play structure and is next to the City's Swimming Pool. The other parks contain benches, picnic tables, and/or built-in play structures.

#### Swimming Pool

The City's current pool and pool building were constructed in 2009/2010. The pool operates from mid-June through August each year and employs anywhere from 20 to 25 part-time seasonal lifeguards and instructors. The budget is being prepared as if the City's seasonal swimming pool will operate at full capacity for the summer of 2020 and June of 2021.

#### Community Center

The City does not operate any events or classes out of the community center. It is, however, available to the public to rent for classes, family gatherings, holidays, etc. The center is also used by non-profits on a regular basis. The center has a full kitchen and is located next to the swimming pool and the City Park.

#### Resources

The current Veneta budget broadly is funded through a mix of revenue sources. The major types of resources for Special Revenue Funds are user fees, franchise fees, property taxes, and intergovernmental revenue. Other types are interest earnings, licenses and permits, assessments, internal transfers, and grants. The Law Enforcement, Planning, and Park and Recreation Funds are the only Special Revenue Funds that receive a portion of the property tax money that the City collects. These property taxes are distributed to these funds differently each fiscal year. The amount of distribution is determined by comparing the estimated beginning fund balance with the needs for the first several months.

The main revenue categories for the Park and Recreation Fund specifically are property

tax revenues, interest income, user fees, intergovernmental, grants and donations, transfers, an “all other” category, and SDCs:

- **Property Tax Revenues:** This category of revenue consists of current tax year revenues, prior year revenue, and unsegregated tax interest.
- **User Fees:** This category of revenue consists of field use fees, park reservation fees, donations, miscellaneous park income, and vendor fees.
- **Intergovernmental:** The typical sources of intergovernmental revenue are various departments of the State of Oregon and the Veneta Urban Renewal Agency. The revenues received from the State are a portion of the taxes that the State collects from cigarette, liquor, marijuana, and highway fuel sales.
- **Grants and Donations:** This category of revenue consists of money received through successful grant applications and donors.
- **Transfers:** Transfers are used to “reimburse” a fund for costs it incurs for the activities of another fund and to accumulate money for future use.
- **All Other:** The City receives revenue from Licenses and Permits, Leases, Fines, and Investment Earnings on a regular basis. These sources tend to vary, sometimes significantly, from year to year. The most volatile type is the building and electrical permit fees. Permits for single family residences also affect the amount of revenue in the City’s funds that receive system development charges (SDC).
- **System Development Charges (SDCs):** SDCs are one-time fees imposed on new development to help fund infrastructure improvements. Legally, SDCs can only be utilized for land acquisition and capital improvements to transportation, water, sewer, storm water, and park facilities; operation and maintenance expenses do not qualify. A park SDC is based upon the projected per person cost for acquiring new parkland and development of facilities.

Table 6.2 presents current (FY 20/21) revenue totals. Property taxes provide the greatest source of revenue.

**Expenditures**

The Park and Recreation Fund provides for planning, design and construction of park improvements, as well as operations and maintenance that are paid by the collection of a tax levy, bonds, grants, transient room taxes, and program fees. The parks fund budget is divided into four primary expenditures: personnel services, materials and services, capital outlay, and contingency. Personnel services make up the greatest expenditure.

The City has approved Park and Recreation fund expenditures of \$553,357 for fiscal year 2020-2021 for operations, maintenance, and capital improvements. Table 6.3 presents current (FY 20/21) Park and Recreation Fund expenditure allocations.

Comparison

The National Recreation and Park Association (NRPA) generates the annual NRPA Agency Performance Review that summarizes key budget findings. These 2020 findings were used to compare the budget of Veneta to other budgets of agencies across the country serving populations under 20,000 people. Table 6.4 presents these comparisons using the median, lower quartile, and upper quartile for agencies serving populations under 20,000 people. Overall, Veneta performs above the median values in expenditure per capita and expenditures per acre of park and non-park sites, and below the median in annual operating expenditures, and operating expenditures per FTE.

**Current Staffing**

The PROS system is operated and managed by the City of Veneta Community Development Department. A total of 1.00 FTE employee (full time equivalent) is assigned to administration within the Community Development Department as the Community Development Director. Public Works maintains the parks, providing 6.0 FTE. A total of

**Table 6.2 Resources**

	Revenue Total
Property taxes	\$247,999
Interest income	\$4,836
User fees	\$44,787
Intergovernmental	\$78,126
Grants and donations	\$150,000
All Other	\$19,110
Transfers-In	\$100,000
<b>TOTAL</b>	<b>\$644,858</b>

3.70 FTE is assigned to temporary positions within Public Works, such as Senior Guard, Head Guards, Lifeguards, Aerobics Instructors, Seasonal Grounds Laborer, and Recreation and Events Coordinator.

The elected Mayor and four elected council members oversee the City Administrator, who then oversees the Community Development Director. The Community Development Director in turn oversees the Associate Planner, and Office Support Specialist III.

Comparison

The National Recreation and Park Association (NRPA) generates the annual NRPA Agency Performance Review that summarizes key budget findings. These 2020 findings were used to compare the staffing of Veneta to other staffing capacities of agencies across the country serving populations under 20,000 people. Table 6.5 presents these comparisons using the median, lower quartile, and upper quartile for agencies serving populations under 20,000 people. Overall, Veneta operates slightly below the lower quartile FTE value.

**Table 6.3 Expenditures**

	Expenditure Total
Personnel Services	348,191
Materials & Services	185,166
Capital Outlay	--
Contingency	20,000
<b>TOTAL</b>	<b>\$553,357</b>

**Table 6.4 Operating Expenditure Comparison**

	Annual Operating Expenditure	Δ	Expenditure per Capita	Δ	Expenditure per Park Acre	Δ	Operating Expenditures per FTE	Δ
Veneta	\$553,357	---	\$115.28	---	\$23,076	---	\$74,083	---
Median	\$1,075,780	-\$522,423	\$96.77	+\$18.51	\$8,208	+\$14,868	\$95,109	-\$21,026
Lower Quartile	\$496,365	+\$56,992	\$56.34	+\$58.94	\$3,295	+\$19,781	\$64,922	+\$9,161
Upper Quartile	\$1,997,524	-\$1,444,167	\$199.86	-\$84.58	\$21,265	+\$1,811	\$133,693	-\$59,610

Table 6.5 Staffing Capacity Comparison

	FTE Amount	Comparison
Veneta	4.70 FTE	---
Median	10.0 FTE	-5.30
Lower Quartile	5.0 FTE	-0.3
Upper Quartile	19.4 FTE	-14.7

### OPERATIONS AND MAINTENANCE CONSIDERATIONS

As the PROS Plan recommendations and actions are realized, the PROS system will increase in size, number of facilities, and diversity. The City will need to obtain additional funds as the park system expands to cover operations and maintenance costs associated with the parks system. Significantly fewer revenue sources are available for funding operations than for capital projects. Following are a variety of options available for funding operations and maintenance as the system expands.

- **Local option levy (or serial levy) for park operations:** This type of levy is established for a given rate or amount for a specific period of time, generally from one to five years. However, voter approval is required and is historically less likely to be approved when the levy is earmarked for operations.
- **Grants and donations:** Grants are typically harder to secure for operations than for capital projects. However, mechanisms such as endowment funds can be set up for park operations or the operation of a specific park facility.
- **Operating Efficiency:** Improve operating efficiency by examining possible ways to reduce costs, such as additional outsourcing, additional cost-sharing with other public agencies, avoiding duplication of services, and improving efficiency in specific maintenance tasks.

- **Volunteers:** Utilize volunteers to offset some maintenance costs, while acknowledging that it takes staff time to coordinate volunteer programs.
- **Park Services Revenue:** Increase park services revenue by expanding rental facilities, charging for maintenance services that benefit specific groups rather than the whole community, and charging for other services at highly used parks. Many of the planned parks have shelters and other amenities that have rental capabilities.

### FUNDING REQUIREMENTS AND STRATEGIES

The PROS system will increase in acreage over the planning period. In order to maintain the current level of service and number of facilities per resident benchmarks discussed in Chapter 3, the City will need to acquire and develop approximately 8 acres of parkland by 2040.

Table 6.6 presents a summary of the proposed projects categorized by site and priority level. Total costs for planned projects is estimated to be approximately \$7,540,600. The Plan includes:

- \$3,179,900 in funding for High Priority projects (2021-2027)
- \$2,356,700 in funding for Medium Priority projects (2028-2034)
- \$2,004,000 in funding for Low Priority project (2035-2040).

Parks system improvement actions have been historically funded from General Fund, Special Reserve Fund, and specific Capital Project Fund expenditures. Following are details on anticipated funding sources for parks system improvement actions as well as associated recommendations for leveraging sources.

Table 6.6 Planned Project and Prioritization Schedule

Facility ID	Project Title	HIGH FY 2021-2027	MEDIUM FY 2028-2034	LOW FY 2035-2040
P1	Territorial Park	\$261,300	\$15,500	---
P2	Fern Park	\$62,100	---	---
P3	Oak Island Park	\$149,600	\$ 28,700	\$22,500
P4	Bolton Hill Park	\$1,718,100	\$578,000	\$731,500
A1	Future Southwest Area Park	---	\$484,500	---
A2	Future West Area Park (A1)	\$500,000	\$625,000	\$625,000
A3	Future Southcentral Area Park (A2)	\$500,000	\$625,000	\$625,000
O1	Trails Master Plan	\$20,000		
<b>TOTAL</b>		<b>\$3,211,100</b>	<b>\$2,356,700</b>	<b>\$2,004,000</b>

### System Development Charges

The 2021-2040 Capital Improvements Plan provides a foundation for a review and increase of the SDC rate to fund park improvements, system-wide improvements, and land acquisition and development associated with implementing the goals and objectives of this Plan. The current SDC rates are not sufficient to allow the City to expand and develop its parks system while meeting its park goals and actions. Additionally, the SDC methodology does not take into account inflation, nor does it take into account acquisition or development costs. The City should update the SDC rate methodology based on the eligible projects identified in PROS Plan. As part of the update, the City should evaluate the effect of an SDC rate increase on the General Fund budget and housing development in Veneta, particularly affordable housing.

### Grants

The City should pursue grants, both state and federal, for parks and trail-related capital improvements. Planned projects such as improvements to Territorial Park, Fern Park, and Bolton Hill Sports Complex are good candidates for future grant funding opportunities including

Land and Water Conservation Grants, Federal Transportation Grants, State of Oregon Local Government Grants, Urban Forestry Grants, and Oregon Watershed Enhancement Board Grants. State, regional, and federal grants can provide funding for a variety of park, open space, and trail projects. The City should balance the potential application's competitiveness with required outlays of staff time when applying for grant funds.

### General Obligation Bond

This type of bond is a tax assessment on real and personal property. The City can levy this type of bond with majority voter approval during a general election held on an even year. This fund can supplement SDC revenues and is more equitable. The City should evaluate the feasibility of a bond measure with a defined development plan.

### Partnerships

The City should work to develop partnerships with local recreation service providers, specifically the School District, to improve operational efficiencies and leveraging of funds. Land trusts also provide an opportunity for collaborative efforts to contribute to the open space and natural areas of the parks system.

Relationships

The City should cultivate relationships with landowners, developers, and employers who may be interested in donating land or services to the City or allowing purchase at a reduced cost. Private landowners have contributed to the parks system in the past and may continue to do so in the future.

Performance Measures

The City should explore measures to reduce acquisition, development, and operational costs, potentially through cost-efficient design and facilities; to reduce development costs through the use of volunteers and donations; and to reduce land acquisition costs by exploring alternative means of acquiring land.

CONCLUSION

The 2020 Veneta PROS Plan is a guiding document based on a community vision cultivated through focus groups, stakeholder interviews, and additional public outreach events, and shaped by the City of Veneta. The Plan seeks to maintain and improve the quality of life for Veneta residents, present and future, by evaluating existing levels of service and facility conditions, and proposing future projects based on population and demographic forecasts, and the reported needs and desires of current residents.

With this intent in mind, the PROS Plan includes a guiding vision, actions, recommendations, and specific projects designed to be implemented over a 20+ year planning period. These actions, recommendations, and specific projects seek to address key community needs and desires, including an expanded trail and path network, additional facilities and amenities for teens and adults to support all ages in the park system, and updates to existing parks and recreation facilities, along with the aquisition and development of several new parks.

The PROS Plan therefore builds upon Veneta’s safe and accessible parks, trails, and recreational facilities

in order to improve, modernize, and upgrade the system to promote healthy lifestyles, provide local recreational opportunities, and meet the needs of residents of all ages and backgrounds.



# APPENDICES

- A** Parks Inventory
- B** Public Outreach Data
- C** Survey Results
- D** Additional Funding Sources
- E** Capital Improvements Plan

# APPENDICES

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## A Parks Inventory



LANDSCAPE ARCHITECTURE & PLANNING

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www.cameronmccarthy.com

## Veneta Parks, Recreation and Open Space Master Plan

**To:** Kay Bork, Community Development Director  
 Veneta, Oregon

**From:** Colin McArthur, AICP  
 Kelsey Zlevor  
 Liz Auvil

**Date:** July 22, 2019

**Subject:** Park Inventory and Classification Report

### 1.0 INVENTORY

#### 1.1 City Facilities

Effective parks system planning requires identifying and assessing existing park facilities and amenities through an inventory process. The inventory process highlights system-wide strengths, needs, opportunities and constraints, and reveals underserved areas and services. Knowledge of the activities that occur in each park and the condition of facilities and amenities helps guide recommendations and capital improvement programming efforts. The inventory process includes consideration and assignment of park classifications. Careful review of current and future park system needs by park classification type ensures a balanced parks system capable of efficient service to the community.

National Recreation and Parks Association (NRPA) classifications are used as a basis for the establishment of a classification system specific to the needs, resources, and facilities in Veneta. Park classification determination considers individual park benefits, functions, size, service area, and amenities. The park classifications selected for the City of Veneta consist of the following categories:

- Pocket Park
- Community Park
- Special Use Park
- Undeveloped Parkland
- School City Facility

A city council and mayor, serving just under 5,000, govern the City of Veneta. The City of Veneta manages seven parks properties and a community pool that contributes to the local park and recreation facility portfolio.

## Veneta Parks, Recreation and Open Space Master Plan Park Inventory and Classification Report

July 22, 2019

The parks inventory includes all parkland owned by the City of Veneta as well as information about other facilities owned by the City and School District that are available to residents. The inventory was completed using information provided by city staff as well as visits to park facilities.

**Table 1-1. Park Classification Categories**

Classification	General Description	Location Criteria	Size Criteria
<b>Pocket Parks</b>	Used to address limited, isolated or unique recreational needs.	Less than a ¼ mile distance in residential setting.	Between 2,500 square feet and one acre in size.
<b>Community Parks</b>	Serves broader purpose than neighborhood park. Focus is on meeting community recreation needs, as well as preserving unique landscapes and open spaces.	Determined by quality and suitability of the site. Usually serves two or more neighborhoods and ½ - 3 mile distance.	As needed to accommodate desired uses. Usually between 30 and 50 acres.
<b>Special Use Parks</b>	Covers a broad range of parks and recreation facilities oriented toward single-purpose use.	Variable-- dependent on specific use.	Variable.

#### **Pocket Parks**

The City operates four pocket parks. Pocket parks are small outdoor spaces, usually no more than ¼ of an acre, usually only a few house lots in size or smaller, most often located in an urban area surrounded by commercial buildings or houses on small lots with few places for people to gather, relax, or to enjoy the outdoors. Successful pocket parks are accessible; allow people to engage in activities; are comfortable spaces; and are sociable places: one where people meet each other and take people to when they come to visit.

#### Fern Park

Located in a residential area of Veneta, Fern Park supports the surrounding neighborhood with a small parking area, playground structure, benches, established trees, portable restroom, dog waste bags and waste receptacle, and a concrete path to the play structure. The park was first completed in 1979.

#### 5th Street Park

5<sup>th</sup> Street Park is located between Hunter Road and Woodland Avenue on 5<sup>th</sup> Street. The park is situated a few blocks west of Territorial Park and North of Bolton Hill Sports Complex. 5<sup>th</sup> Street Park has several established trees, a path leading to a slide and swing set accompanied by several benches, dog waste bags, and a waste receptacle. The park serves the surrounding residential area, including single family homes and an apartment complex.

#### Ralph Johnson Park

Located along 5<sup>th</sup> Street at the corner of Dunham Road, Ralph Johnson Park serves the surrounding residential neighborhood. The park was named after Veneta's first mayor, Ralph

**Veneta Parks, Recreation and Open Space Master Plan  
Park Inventory and Classification Report**

July 22, 2019

Johnson, who was elected in 1962 shortly after voters approved a measure to become incorporated as a city. Ralph Johnson Park was completed in 1979. The park includes ample shade from established trees, several benches, and a picnic table. Also provided are dog waste bags and a waste receptacle.

Oak Island Park

Located in a residential neighborhood in the southeast corner of Veneta, Oak Island Park is between Cherry Lane and Perkins Road along Oak Island Drive. This park features a wooden play structure, swing set with an adjacent bench, and picnic table. At the entrance of the park there is a culvert with a wooden bridge crossing, a bike rack, dog waste bags, and a waste receptacle. The site is mostly shady from the established evergreen trees. The park was first completed in 1979.

**Community Parks**

The City operates two community parks. Community parks provide a variety of structured, active, passive, and informal recreation opportunities for all age groups. Community parks are generally larger in size and serve a wide base of residents. They typically include facilities that attract people from the entire community, such as sports fields, pavilions and picnic shelters, and water features, and require support facilities, such as parking and restrooms. These parks may also include natural areas, unique landscapes, and trails. Community parks may range in size from 30- to 50-acres.

Territorial Park

Located between the commercial area of Territorial Highway and the residential neighborhood to the west, Territorial Park is located at the intersection of Hunter Road and Territorial Highway. The park includes a playground, climbing wall, picnic tables, bike rack, a drinking fountain, art sculpture, and park signage. In the northeast corner of the park there are several basketball hoops and a fenced skate park that slopes down into an open lawn area. There are established trees at the south and west perimeter with newly planted trees near the play area. Also included are a portable restroom, parking area, dog waste bags, and waste receptacles. Surrounding the park is an approximately quarter-mile walking path.

City Park

Located on East Broadway Avenue, City Park is adjacent to the community pool and community center. Within the park there are picnic tables under a picnic shelter and dispersed around the park. There is also a swing set, a merry-go-round, and two play structures along with benches, waste receptacles, vegetation, newly planted trees, and several established trees. A mounded lawn area sits adjacent to the swing set and a concrete walking loop weaves around the perimeter of the site. The park site is lit with light poles and has a portable restroom. A Veterans Memorial is currently under construction on site.

**Special Use Parks**

There is one special use park in the City. Special use parks are recreation sites or parkland occupied by a specialized facility designed to serve a specific function. Facilities typically included in this classification are sports field complexes, community centers, community gardens, skate parks, aquatic centers, and amphitheatres.

**Veneta Parks, Recreation and Open Space Master Plan  
Park Inventory and Classification Report**

July 22, 2019

Bolton Hill Sports Complex

Bolton Hill Sports Complex is located along Bolton Hill Road and is adjacent to the Oregon Department of Forestry District Office. It is just west of Territorial Highway and surrounded by residential neighborhoods to the north, west, and south. The site accommodates three softball/baseball fields or three soccer fields, a portable restroom, dog waste bags, and a waste receptacle. At the entrance, along Bolton Hill Road there is a maintenance area flexible for parking area during events. Adjacent to the parking area is a concession building with several picnic tables, and maintenance structures. The perimeter of the park to the south has established trees along the fence line. In the field area, there are temporary plastic mesh fencing for field separation, and benches for team seating, and trash receptacles. There is also access along the east property line from Bolton Road.

**Undeveloped Parkland**

There is one identified area of undeveloped parkland in the City, divided into two separate tax lots. Undeveloped parkland refers to land that can be city-owned or potentially owned by the city in the future, and has potential to be developed parkland. This can occur through adding facilities or amenities or developing the land for higher use.

Future Public Park (Hayden Home Development)

Located at Cheney Drive and 8<sup>th</sup> Street, is parkland located in the Southwest Area Master Plan development, made up of two tax lots. The site is adjacent to a residential development built in 2013. The site is currently undeveloped with wetlands and densely vegetated. Hayden Home Development constructed a sidewalk along ROW on both Cheney Drive and 8<sup>th</sup> Street which provides access.

**2.2 School Facilities**

School playgrounds and recreational facilities provide a variety of active and passive recreation opportunities designed to serve a certain age group within the community. Residents in the community have the potential to utilize school facilities for active and passive uses during non-school hours. Elementary and middle or junior high schools may offer playgrounds and sports facilities. High schools tend to offer solely sport facilities. There is one school facility in Veneta.

**Veneta Elementary School**

Located at 88131 Territorial Hwy, Veneta Elementary School is at the intersection of E Broadway Avenue and Territorial Hwy. The school serves over 300 students, and has a play structure, swing set, and open lawn area.

**3.0 CLASSIFICATION**

The City currently owns and maintains seven park facilities, which comprise 23.98 acres of developed parkland. The existing parks system provides a range of park types and recreation opportunities. Different types of parks serve different functions and needs in the community.

For the purpose of this Plan, park facilities are assessed based on amenities, size, service area, and function. The City operates four pocket parks, two community parks, one special use park, and anticipates dedication of one undeveloped area.

Following is a summary of the park classifications and their acreages.

Existing Parks	Park Acres
<b>Pocket Parks</b>	<b>1.82</b>
Fern Park	1.00
5 <sup>th</sup> Street Park	0.15
Ralph Johnson Park	0.32
Oak Island Park	0.35
<b>Community Parks</b>	<b>11.46</b>
Territorial Park	2.56
City Park	8.90
<b>Special Use Parks</b>	<b>10.70</b>
Bolton Hill Sports Complex	10.70
<b>TOTAL PARK ACRES</b>	<b>23.98</b>
<b>Undeveloped</b>	<b>7.00</b>
Future Southwest Area Plan Park	7.00
<b>TOTAL VENETA ACREAGE</b>	<b>30.98</b>

## APPENDIX A. DETAILED INVENTORY

### Bolton Hill Sports Park

#### Type

- Special Use Park

#### Size

- 10.7 acres

#### Status

- Developed

#### Existing Facilities

- Team benches
- Concessions
- Portable restroom
- Dog waste station
- Waste receptacle
- Maintenance Structures
- Picnic tables (2)

#### Description

- Bolton Hill Sports Complex is located along Bolton Hill Road and is adjacent to the Oregon Department of Forestry District Office. It is just west of Territorial Highway and surrounded by residential neighborhoods to the north, west and south. The site is owned by the City of Veneta and leased to the Territorial Sports Program. The site accommodates three softball/baseball fields or three soccer fields, a portable restroom, dog waste bags, and a waste receptacle. At the entrance, along Bolton Hill Road there is a maintenance area flexible for parking area during events. Adjacent to the parking area is a concession building with several picnic tables, and maintenance structures. The perimeter of the park to the south has established trees along the fence line. In the field area, there are temporary plastic mesh fencing for field separation, and benches for team seating, and trash receptacles. There is also access along the east property line from Bolton Road.

#### Opportunities and Constraints

- Opportunity to maximize field layout



**City Park**

**Type**

- Community Park

**Size**

- 8.90 acres

**Status**

- Developed

**Existing Facilities**

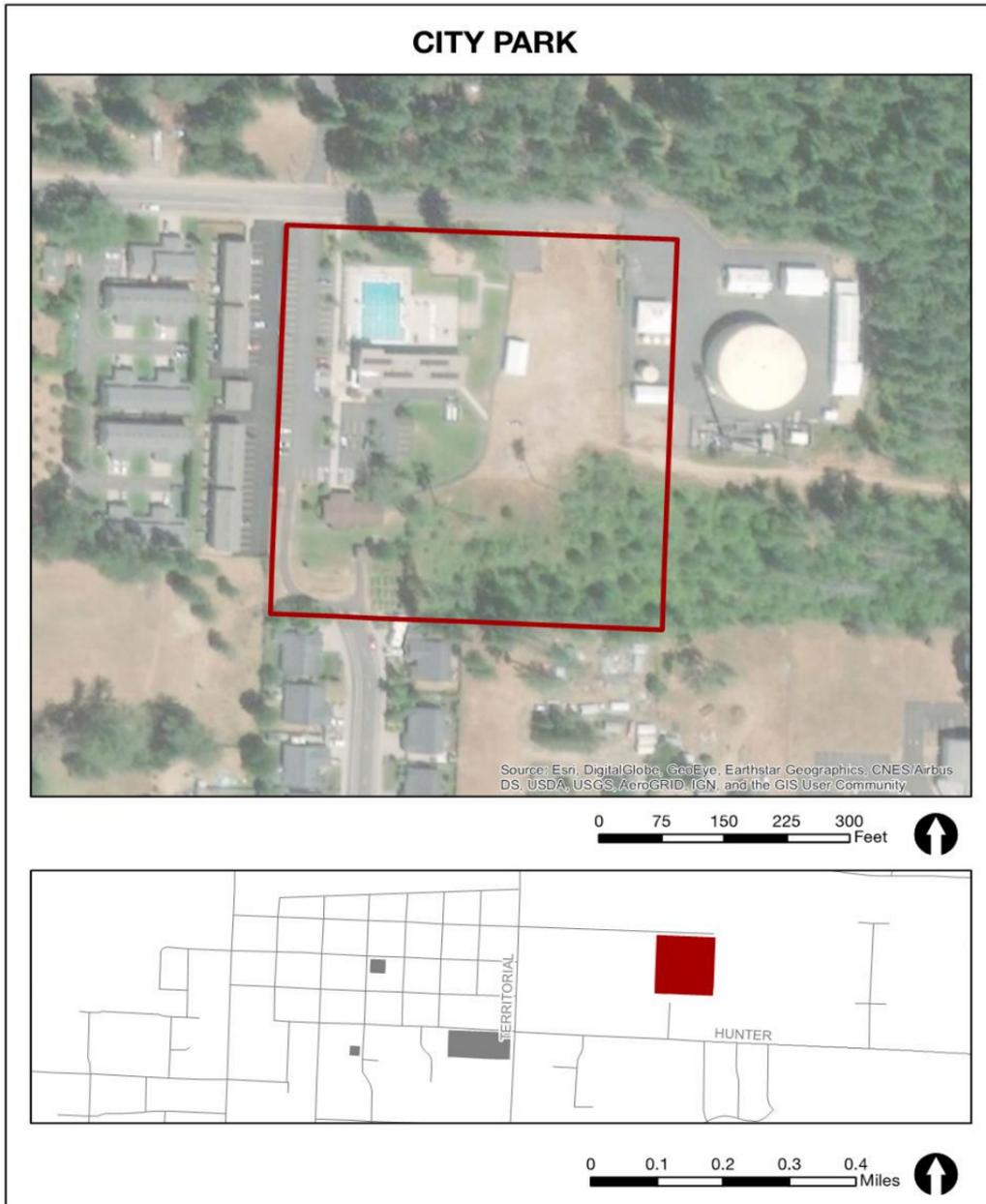
- Picnic tables (3 covered, 3 uncovered)
- Benches
- Waste receptacles
- Playground (2)
- Swing set (2)
- Lawn area
- Community pool
- Community center
- Walking loop
- Portable restroom
- Lighting
- Bicycle Parking
- Dog waste stations (2)

**Description**

- Located on East Broadway Avenue, City Park is adjacent to the community pool and community center. Within the park there are picnic tables under a picnic shelter and dispersed around the park. There is also a swing set, a merry-go-round, and two play structures along with benches, waste receptacles, vegetation, newly planted trees, and several established trees. A mounded lawn area sits adjacent to the swing set and a concrete walking loop weaves around the perimeter of the site. The park site is lit with light poles and has a portable restroom. A Veterans Memorial is currently under construction on-site.

**Opportunities and Constraints**

- Potentially expand park by purchasing subdivided lot across the street from St. Catherine of Siena Catholic Church.
- The City adopted a City Park Master Plan that includes expansion to the east on two tax lots for an additional 5 +/- acres.



**Fern Park**

**Type**

- Pocket Park

**Size**

- 1.0 acres

**Status**

- Developed

**Existing Facilities**

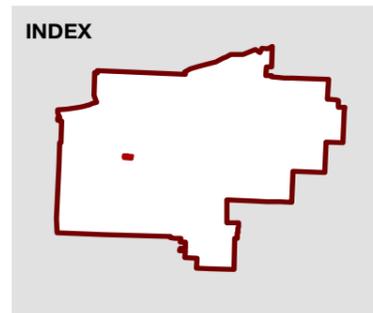
- Playground structure
- Portable restroom
- Dog waste bags
- Waste receptacle
- Parking Area
- Benches
- Established Trees
- Concrete Path

**Description**

- Located in a residential area of Veneta, Fern Park supports the surrounding neighborhood with a small parking area, playground structure, benches, established trees, portable restroom, dog waste bags, and waste receptacle, and a concrete path to the play structure. The park was first completed in 1979.

**Opportunities and Constraints**

- Opportunity to improve parking area, add walking trail and picnic area.



**FERN PARK**

Veneta Parks, Recreation and Open Space Master Plan Update

**Oak Island Park**

**Type**

- Pocket Park

**Size**

- 0.35 acres

**Status**

- Developed

**Existing Facilities**

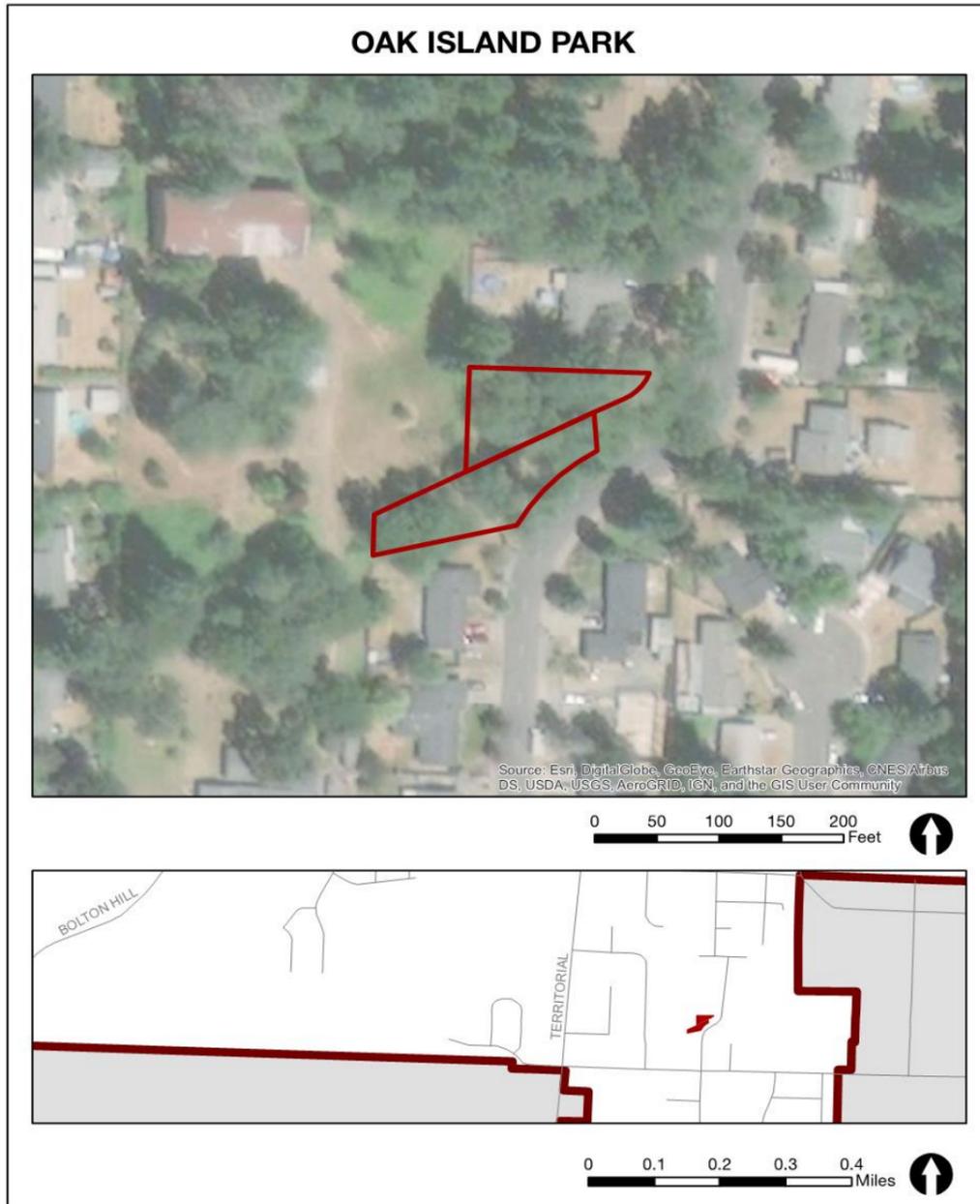
- Dog waste bags
- Waste receptacles
- Bike rack (1)
- Bench
- Picnic table (1)
- Wooden play structure
- Swing set
- Wood crossing over culvert

**Description**

- Located in a residential neighborhood in the southeast corner of Veneta, Oak Island Park is between Cherry Lane and Perkins Road along Oak Island Drive. This park features a wooden play structure, swing set with an adjacent bench, and picnic table. At the entrance of the park there is a culvert with a wooden bridge crossing, a dated bike rack, dog waste bags, and a waste receptacle. The site is mostly shady from the established evergreen trees. The park was first completed in 1979.

**Opportunities and Constraints**

- Potential development of residential units on vacant lumber/mill site adjacent to park; potential land dedication for parks as a result.



**Ralph Johnson Park**

**Type**

- Pocket Park

**Size**

- 0.32 acres

**Status**

- Developed

**Existing Facilities**

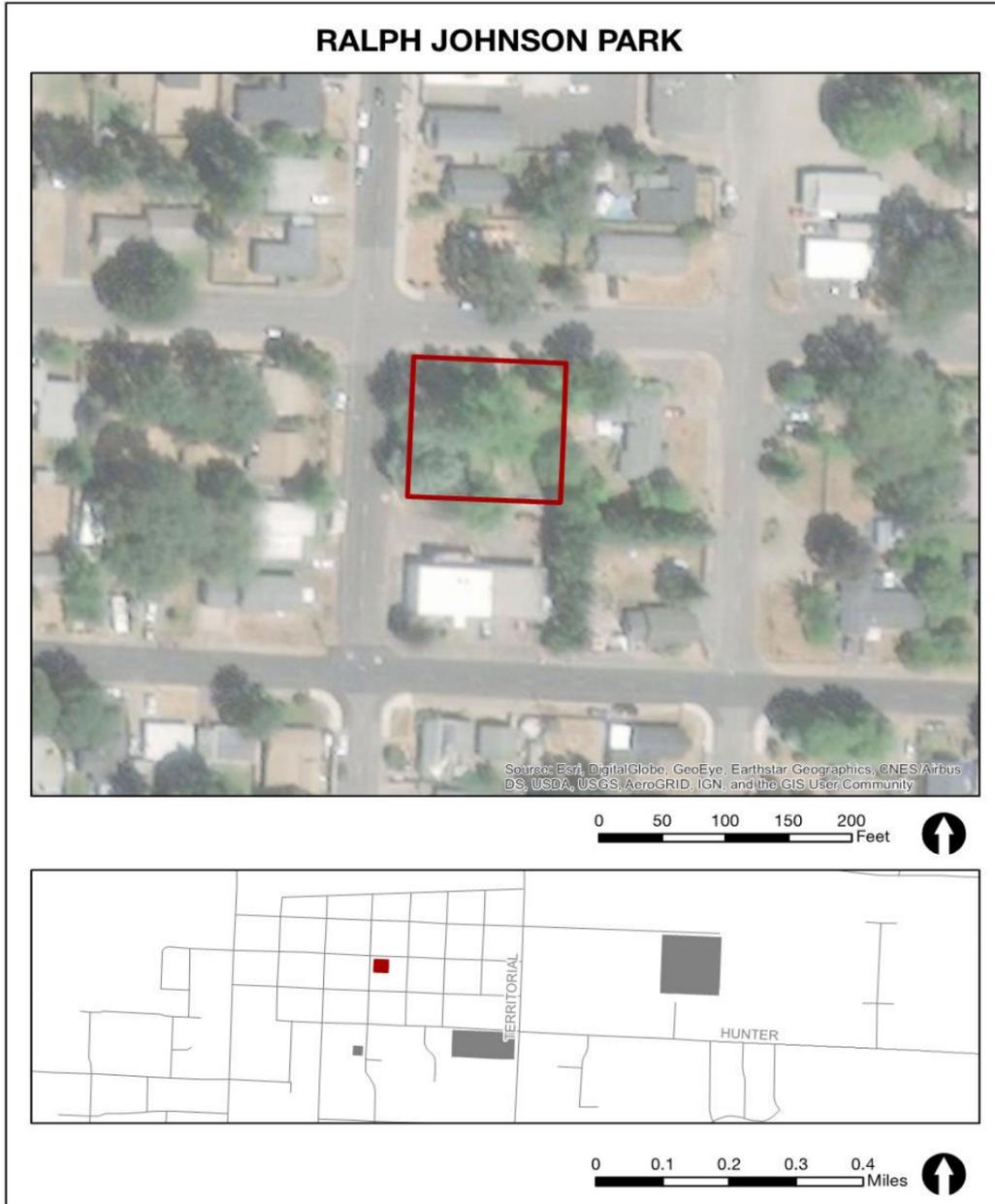
- Dog waste bags
- Waste receptacle
- Benches (2)
- Picnic table (1)

**Description**

- Located along 5<sup>th</sup> Street at the corner of Dunham Road, Ralph Johnson Park serves the surrounding residential neighborhood. The park was named after Veneta's first mayor, Ralph Johnson, who was elected in 1962 shortly after voters approved a measure to become incorporated as a city. Ralph Johnson Park was completed in 1979. The park includes ample shade from established trees, several benches, and a picnic table. Also provided are dog waste bags and a waste receptacle.

**Opportunities and Constraints**

- Add play structure, benches and picnic tables.



**Territorial Park**

**Type**

- Community Park

**Size**

- 2.56 acres

**Status**

- Developed

**Existing Facilities**

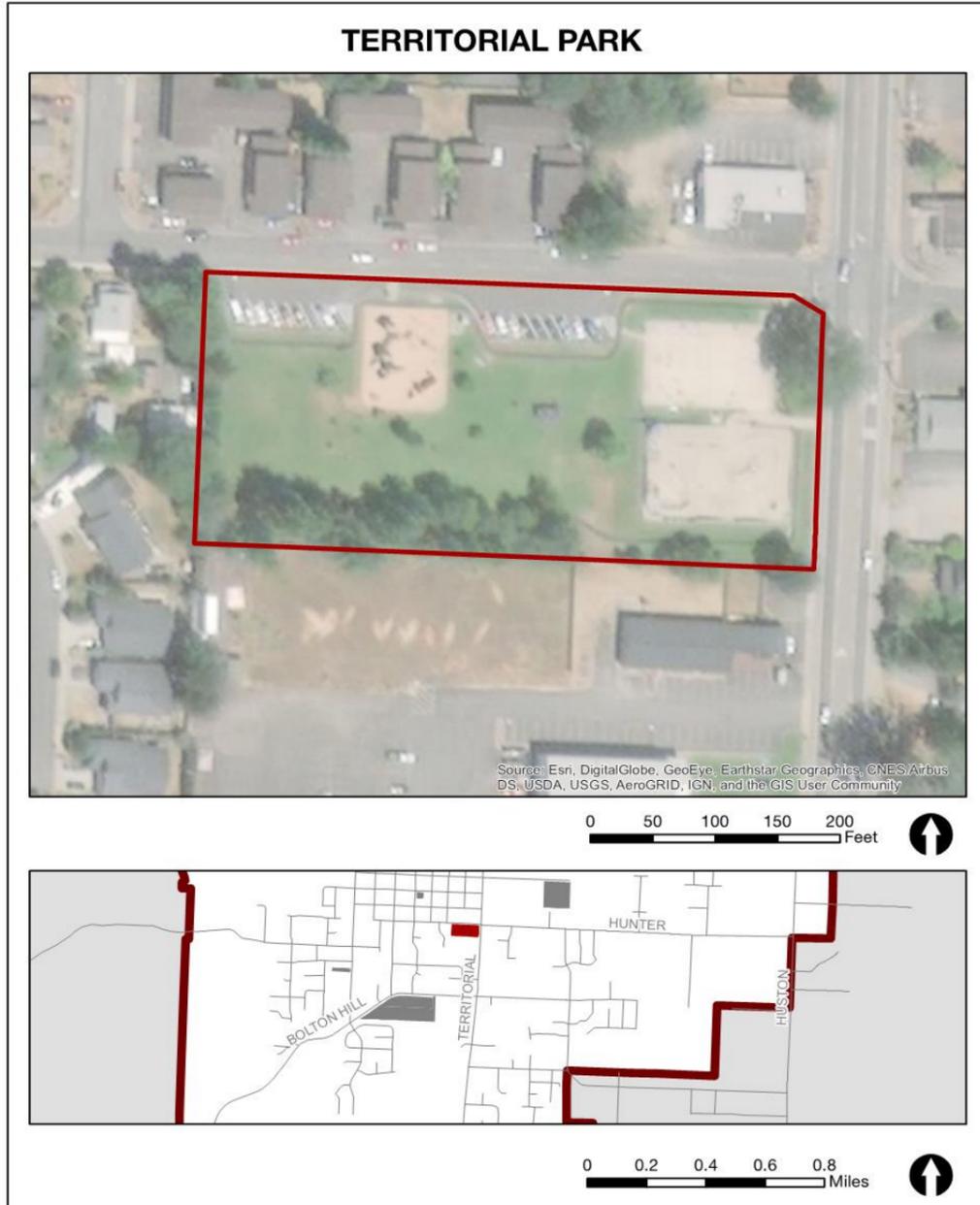
- Playground
- Climbing wall
- Picnic tables
- Bike rack
- Basketball hoops
- Fenced skate park
- Portable restroom
- Parking
- Dog waste bags
- Waste receptacle
- Drinking fountain

**Description**

- Located between the commercial area of Territorial Highway and the residential neighborhood to the west, Territorial Park is located at the intersection of Hunter Road and Territorial Highway. The park includes a playground, climbing wall, picnic tables, bike rack, a drinking fountain, art sculpture, and park signage. In the northeast corner of the park there are several basketball hoops and a fenced skate park that slopes down into an open lawn area. There are established trees at the south and west perimeter with newly planted trees near play area. Also included are a portable restroom, parking area, dog waste bags, and waste receptacles. Surrounding the park is an approximately quarter-mile walking path.

**Opportunities and Constraints**

- Picnic shelter and additional picnic tables.



**5<sup>th</sup> Street Park**

**Type**

- Pocket Park

**Size**

- 0.15 acres

**Status**

- Developed

**Existing Facilities**

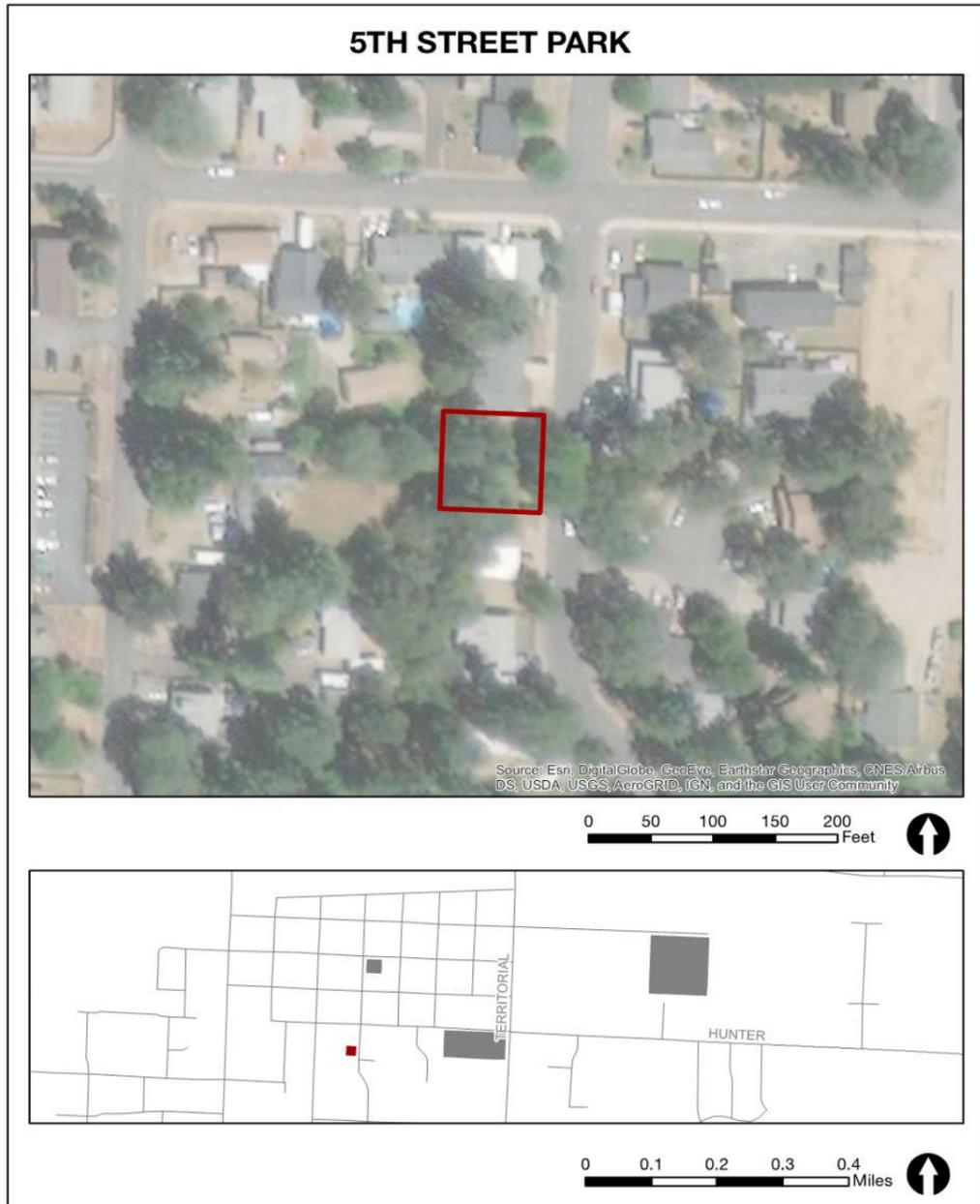
- Swing set
- Slide
- Benches (2)
- Dog waste bags
- Waste receptacle

**Description**

- 5<sup>th</sup> Street Park is located between Hunter Road and Woodland Avenue on 5<sup>th</sup> Street. The park is situated a few blocks west of Territorial Park and North of Bolton Hill Sports Complex. 5<sup>th</sup> Street Park has several established trees, a path leading to a slide, and swing set accompanied by a couple of benches, dog waste bags, and a waste receptacle. The park serves the surrounding residential area, including single family homes and an apartment complex.

**Opportunities and Constraints**

- Opportunity to sell property since other parks are nearby.



## ADDITIONAL RECREATION RESOURCES

### Oregon State Parks

The State of Oregon's Parks and Recreation Department exists to provide and conserve natural, scenic, cultural, historic, and recreational sites for the enjoyment and education of present and future Oregonians. The community of Veneta enjoys access to several nearby Oregon State Parks, which supplement local amenities. These parks are further described as follows:

- Alderwood State Wayside: the Alderwood State Wayside is 76.4 acres, and was purchased from Lane County in 1931. The Civilian Conservation Corps established day-use picnic facilities at the site sometime around 1935. According to local legend, liquor was illegally distilled near the Wayside during the prohibition era. Today, the Wayside contains a forested day-use park along Highway 36 between Junction City and Triangle Lake that includes a picnic area, restroom, and a short trail along the Long Tom River.
- Jasper State Recreation Site: the Jasper State Recreation Site is 66.34 acres. In 1998, OPRD engaged in a land exchange with local government to trade three park properties for a 25-year lease of federal facilities at Fall Creek Lake, Dexter Lake, and Jasper County Park. The riverside park contains four reservable group picnic areas with covered cooking areas, sinks, picnic tables, and restrooms, making it a popular location for weddings and family picnics. There are also playfields, a playground, river access, volleyball, and riverside trails provided nearby. River access is popular for angling, and launching canoes or kayaks to float the Willamette River Water Trail.
- Elijah Bristow State Park: the 847.56 acres of lands for the Elijah Bristow State Park were acquired between 1971 and 1979 as part of a gift by Lane County, transfer from the State Lands Division, and purchase from various private owners. The park lies along the Middle Fork of the Willamette River below the Dexter

Dam. While the park was originally named Dexter State Park, the park name was changed in 1979 to honor Elijah Bristow, who was one of the first Euro-American settlers in Lane County. Bristow founded the town of Pleasant Hill as part of his land claim, which is located approximately 10 miles west on Highway 58. The park is comprised of meadows, woodlands, and wetlands, and contains a stretch of the lower Willamette that is prime for salmon and steelhead trout. The park also includes Channel Lake, which is a land-locked river channel that provides habitat for osprey, heron, bald eagles, beaver, and several threatened species like the Western pond turtle, and the Oregon chub. The park includes more than 10 miles of trail for hikers, mountain bikers, and equestrians, including a portion of the Eugene to Pacific Crest trail, and includes a separate equestrian staging area.

- Dexter State Recreation Park: the 94 acres of lands for the Dexter State Recreation Park were acquired in 1998 as part of a land exchange with local government to trade three park properties for a 25-year lease of federal facilities at Fall Creek Lake, and Dexter Lake. Dexter Reservoir was completed in 1954 and Lane County managed the site until it was part of the land exchange with OPRD in 1998. The Dexter Reservoir is one of 13 multi-purpose water projects built by the Army Corps of Engineers in the Willamette Valley. The park is located on the western edge of the Dexter Reservoir and provides convenient access to the reservoir, docks, and launch ramp, and includes a picnic area with barbecue stands, and an 18-hole disc golf course. The park also provides a connection to Elijah Bristow State Park nearby.
- Willamette River Greenway: the Willamette River Greenway is 3,800 acres and extends more than 255 miles from Cottage Grove in the Willamette Valley to Portland, where the river joins the Columbia River. The development of the greenway was incepted in 1966 by Bob Straub. When Tom McCall won the election that year, he carried the idea forward and the Willamette Greenway program was endorsed by the Oregon Legislature in 1967 and 1973.

The greenway grew between 1972 and 1985. Today, approximately 83 parcels totaling more than 3,800 acres are designated as Willamette River Greenway properties, with some state parks also located along the Willamette River. The Greenway consists of land area dotting the banks of the river, some of which have boat launches, vault toilets, and preservation areas for native trees, plants, animals, and scenic views or historical sites. The Willamette River is a nationally recognized water trail.

- **Lowell State Recreation Site:** Lowell State Recreation Site is 57.54 acres and was acquired in 1998 as part of a land exchange with local government to trade three park properties for a 25-year lease of federal facilities at Fall Creek Lake, and Dexter Lake. The Lowell State Recreation Site is located along the North shore of Dexter Lake, near Lowell. The site is a day-use park that contains a reservable picnic shelter, a playground, basketball court, and restroom. Near the water, there is a large lawn and a swim beach, as well as a marina with a dock and a launch ramp. The site is popular for sailboats, water skiers, anglers, paddlers, and rowers. The Oregon Association of Rowers and the University of Oregon have boathouses on the park and host Regattas each spring. The site is also home to wildlife and is popular for bird watchers.

### Lane County Parks

Lane County Parks Department maintains picnic shelters, campsites, restrooms, parking, boat ramps and moorage slips at 73 recreational sites comprised of 4,600 acres. Some of these locations near Veneta include:

- **Perkins Peninsula:** Perkins Peninsula is a day-use park off of Highway 126 at the southern end of Fern Ridge Reservoir. The peninsula is an excellent spot for birdwatching, and provides picnic tables, swimming areas, grassy lawns, a baseball diamond, boat ramp, dock and restrooms.
- **Richardson Park:** Richardson Park is a day-use park that is one of the most popular Eugene-area

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# APPENDICES

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**A** Parks Inventory

**B** Public Outreach Data

## City of Veneta Parks, Recreation, and Open Space (PROS) Master Plan

**Date:** November 26, 2019  
**From:** Colin McArthur, AICP  
Kelsey Zlevor  
**Subject:** Elmira High School Focus Group Meeting Notes

### INTRO

- Kelsey introduced Cameron McCarthy and provided a brief overview of the Parks, Recreation, and Open Space (PROS) Master Plan update process, and charette activity.

### PARKS DISCUSSION

- Kelsey led the class in a large group discussion regarding general comments about parks and recreation in Veneta.
- Students favored bike trails, appreciated their walking distance to parks, and are interested in more hiking/walking trails and general spaces to gather and hang out.
- Currently students mostly go to 8<sup>th</sup> Street Park, or travel to parks in Eugene. The skate park used to be a viable location but now has a negative association.
- Students typically get to parks either by walking or getting a ride from parents.
- In terms of specific improvements, students are interested in:
  - An R/C air field
  - Sand volleyball courts
  - Improved lighting
  - Monitoring/improved safety at the skate park
  - Soccer fields
  - More water fountains
  - General planting/beautification of parks
  - A dog park
  - Events and programming: either the field at the skate park or the park by the pool
  - Additional gathering/event space
  - Parking at parks

### CHARETTE SUMMARY

- Students presented out their ideal park designs, which included multiple elements. These elements are summarized below:
  - Covered multipurpose field
    - Can also be multi-purpose for movies, etc.
  - Soccer field
  - Baseball/softball field

## City of Veneta Parks, Recreation, and Open Space (PROS) Master Plan Elmira High School Focus Group Meeting Notes

November 26, 2019

- Tennis court
- Park monitor
- Equipment rental
- Lockers
- Bathrooms and water fountains
- Dog park
- Community gardens
- Parking
- Volleyball
- Basketball
- Play equipment
- Water feature
- Picnic area
- Trails
- Benches
- Lighting
- Trees/planting
- Creek
- Four square/tetherball
- Frisbee golf
- Rockwall
- Covered area
- Bus stop
- Police station

## City of Veneta Parks, Recreation, and Open Space (PROS) Master Plan

**Date:** October 20, 2019  
**From:** Colin McArthur, AICP  
 Kelsey Zlevor  
**Subject:** Territorial Sports Program Focus Group Meeting Notes

### INTRO

- Kelsey introduced Cameron McCarthy and provided brief overview of the Parks, Recreation, and Open Space (PROS) Master Plan update process.

### CONCERNS

- Irrigation: currently there is no irrigation on the site.
- Lighting: currently there is no field lighting on the site; this is a significant expense.
- Parking: low capacity and some space is already shared.
- General grading conditions of athletic areas are not always well-maintained.
- The Skate Park and Fern Ridge Park are not as well-lit as they could be, and this is a safety concern.
- There are several smaller parks in Veneta that feel underutilized because they are not well-maintained and/or are too small to be functional.
  - Generally, in favor of disposition of park land in order to fund maintenance elsewhere.
- The system lacks a dog park. Other spaces are being used as a dog park, sometimes inappropriately.
- Overall safety/visibility could be improved broadly through better lighting, considering sightlines, etc.

### OPPORTUNITIES

- Consider space for sand volleyball.
- Overall preference for focusing on/investing in existing spaces/expanding existing amenities.
  - Consider time frame: what can we do sooner rather than later?

## City of Veneta Parks, Recreation, and Open Space (PROS) Master Plan

**Date:** November 26, 2019  
**From:** Colin McArthur, AICP  
 Kelsey Zlevor  
**Subject:** Mid Lane Cares Focus Group Meeting Notes

### INTRO

- Colin and Kelsey introduced Cameron McCarthy and provided brief overview of the Parks, Recreation, and Open Space (PROS) Master Plan update process to residents at the senior lunch hosted at Mid Lane Cares.
- Residents either provided verbal comments through open discussion, or voted on desired amenities through the dot boards, as summarized below.

### OPEN DISCUSSION

#### Constraints

- Liability of adventure play

#### Opportunities

- Fern Ridge Park District
- Covered pool
- Unlocking bathrooms
- Sauna/hot tub
- Improving security in parks
- Homeless services
- Dispose of underused parks
- Lawn volleyball
- Dance pavilion

### DOT BOARD ACTIVITY

- Warm water therapy (III)
- Restrooms (III)
- Outdoor cooking facility (II)
- Community garden (II)
- Public art (II)
- Walking/running path (II)
- Disc golf (II)
- Rock climbing feature (I)



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## City of Veneta Parks, Recreation and Open Space Plan Update

**To:** City of Veneta  
**From:** Colin McArthur  
 Kelsey Zlevor  
**Date:** September 17, 2019  
**Subject:** **Community Outreach Event  
 Harvest Festival Notes**

### PURPOSE

This memo summarizes key takeaways and notes from a community outreach event that took place on Saturday September 14<sup>th</sup> at the Harvest Festival in Veneta. Cameron McCarthy set up a booth at the Harvest Festival with three image boards, a park system map, and comment cards. The public could share their input in the following ways:

- Image Boards: vote for park activities/programs they want in Veneta parks with green dots; vote for parks activities/programs they don't want in parks with red dots.
- Comment Cards: provide written comments of additional ideas on comment cards.

### Key Takeaways

- Desire for dog park
- Desire for trails
- Desire for parks programming
- Desire for increased accessibility (ADA, sidewalk improvements, etc.)

### NOTES FROM EVENT

#### General Comments

- Consider amenity options that are just open space/natural space (undisturbed trees)
- Movies in the park (write-in option: received 23 votes for; 1 against)
- Concerts in the park (write-in option: received 2 votes for; 1 against)
- Indoor rec center (write-in option: received 2 votes)
- Walking paths (write-in option: received 5 votes)
- More bike racks
- Keep Long Tom watershed navigable
- Wheelchair-accessible swings; consider ADA access overall
- Consider expanding Oak Island Park
- Additional write-in options that received votes: RV dump station (10), car wash station

## City of Veneta Parks, Recreation and Open Space Plan Update

September 17, 2019

(6), electric charging stations (2).

### IMAGE BOARD VOTING EXERCISE RESULTS

Amenity	Votes in Favor	Votes Against	Total Votes	% in Favor	% Against
Dog Park	32	2	34	94%	6%
Trails	23	0	23	100%	0%
Walking/Running Path	22	0	22	100%	0%
Covered Play Area	18	0	18	100%	0%
Warm Water Therapy	18	0	18	100%	0%
Spray Pad	17	0	17	100%	0%
Performance Space	15	1	16	94%	6%
Nature Play	15	0	15	100%	0%
Swimming Lessons	15	0	15	100%	0%
Playground Equipment	14	0	14	100%	0%
Public Art	14	2	16	88%	12%
Restrooms	12	0	12	100%	0%
Rock Climbing Feature	11	1	12	92%	8%
Bicycle Pump Track	9	0	9	100%	0%
Community Garden	9	0	9	100%	0%
Baseball Field	8	0	8	100%	0%
Picnic Shelter	7	0	7	100%	0%
Sand Volleyball Court	6	0	6	100%	0%
Softball Field	6	0	6	100%	0%
Natural Areas	5	0	5	100%	0%
Soccer Field	5	0	5	100%	0%
Skate Park	4	0	4	100%	0%
Tennis Courts	4	0	4	100%	0%
Strength Conditioning	4	0	4	100%	0%
Outdoor Fitness Station	4	0	4	100%	0%
Basketball Courts	3	0	3	100%	0%
Pickleball Court	3	0	3	100%	0%
Outdoor Cooking Facility	3	0	3	100%	0%
Aerobics	2	0	2	100%	0%
Golf	2	1	3	67%	33%
Disc Golf	2	0	2	100%	0%
Lacrosse	2	1	3	67%	33%
Gymnasiums	2	0	2	100%	0%
Football Field	1	0	1	100%	0%
Raquetball	1	0	1	100%	0%

PHOTOS



Veneta Harvest Festival booth on September 14, 2019. The community had the opportunity to place red dots on images of park improvements they did not want, but their feedback was overwhelmingly positive and focused on desired park improvements.

Default Report

Veneta Parks, Recreation, and Open Space Master Plan Open House  
June 8, 2020 3:58 PM PDT

Q1 - Bolton Hill Sports Complex Bolton Hill Sports Complex is just west of Territorial Highway and surrounded by residential neighborhoods to the north, west, and south. The site provides three softball/baseball fields or three soccer fields, a portable restroom, dog waste bags, and a waste receptacle. At the entrance, along Bolton Hill Road there is a maintenance area flexible for parking area during events. Adjacent to the parking area is a concession building with several picnic tables, and maintenance structures. In the field area, there are temporary plastic mesh fencing for field separation, and benches for team seating, and trash receptacles. \*Bolton Hill Sports Complex is owned by the City of Veneta but is managed by the Territorial Sports Program. In general, it is not available for most amenities outside of team sport functions.

#	Field	Extremely important	Very important	Moderately important	Slightly important	Not at all important	Total
1	Field lighting	22.97% 34	26.35% 39	23.65% 35	16.89% 25	10.14% 15	148
2	Earthwork/grading	13.19% 19	27.78% 40	30.56% 44	18.75% 27	9.72% 14	144
3	Irrigation and landscaping improvements	14.58% 21	27.08% 39	22.92% 33	27.08% 39	8.33% 12	144
4	Parking improvements	20.98% 30	25.87% 37	33.57% 48	15.38% 22	4.20% 6	143
5	Sports field improvements	29.66% 43	25.52% 37	22.76% 33	15.17% 22	6.90% 10	145
6	Additional comment:	29.17% 14	16.67% 8	12.50% 6	8.33% 4	33.33% 16	48

Showing rows 1 - 6 of 6

Additional comment:

Additional comment:

improved parking and traffic control so as not to adversely impact surrounding residential areas is needed.

Keep Ralph Johnson park

poison oak eradication as part of landscaping improvements

It is all about kids.

Need adult leagues to gain greater support

Real bathrooms, not porta potties

Lets use this for more things

TSP to allow everyone to practice on the field, not just Elmira

aside from lighting I feel the fields are perfect for what they are used for

We don't use it at this time so are unaware of any needs.

Signs showing which field is which is helpful. Last time I was there I had to ask three people which field I was looking for.

Pathways for walking on and off the complex for individuals with limited mobility

My children are currently young but I could see us utilizing this space in the future.

Need more poop bags if dogs are going to be allowed to run unleashed in this park

NA

Stopping vehicle break-in while during activities.

Secure parking area. I've heard many reports of vehicle break ins.

More permanent game fields, turf

I do not use this facility, but I am thrilled that it is used so often by so many people. It is an essential facility since it serves so many of our young people.

Make available for other uses

We don't have young kiddos our input isn't too accurate for what may be actually necessary.

Why are there dog waste bags? I thought dogs weren't allowed?

dog park

I don't use this facility.

Additional comment:

We need pickle ball/ tennis courts, esp for retired.

Bathrooms

Our family is not involved with sports

i don't use this park or have knowledge of it's needs

i don't use this park

Bathrooms building with plumbing please

Kidnapping prevention

NO LIGHTING! Neighbors!

A waste container is needed at the alley entrance at the east end of the park where people often park.

Restroom

More parking!

Availability for other functions

Permanent Bathrooms

would like to see the park improved to accommodate sports tournaments

Q2 - City Park City Park is adjacent to the community pool and community center. Within the park there are picnic tables under a picnic shelter and dispersed around the park. There is also a swing set, a merry-go-round, and two play structures along with benches, waste receptacles, vegetation, newly planted trees, and several established trees. A mounded lawn area sits adjacent to the swing set and a concrete walking loop weaves around the perimeter of the site. The park site is lit with light poles and has a portable restroom.

#	Field	Extremely important	Very important	Moderately important	Slightly important	Not at all important	Total
1	Expand park to the east	18.24% 27	22.30% 33	28.38% 42	15.54% 23	15.54% 23	148
2	ADA accessible playground features	27.59% 40	28.28% 41	24.14% 35	15.17% 22	4.83% 7	145
3	Additional trails connecting to existing walking loop	32.21% 48	28.86% 43	26.17% 39	7.38% 11	5.37% 8	149
4	Playground and shelter improvements	19.18% 28	22.60% 33	33.56% 49	12.33% 18	12.33% 18	146
5	Restroom improvements	34.46% 51	31.08% 46	26.35% 39	5.41% 8	2.70% 4	148
6	Lighting improvements	24.66% 36	24.66% 36	31.51% 46	11.64% 17	7.53% 11	146
7	Landscaping and irrigation improvements	11.03% 16	20.00% 29	33.10% 48	20.00% 29	15.86% 23	145
8	Additional comment:	40.00% 16	2.50% 1	20.00% 8	2.50% 1	35.00% 14	40

Showing rows 1 - 8 of 8

Additional comment:

This park is already fantastic so anything else would be improving on that!

Would love to see this connecting to our streets in the Lindsay Lane addition so we could walk from our area into park.

most of this is new so in good shape

I like the new improvements.

Additional comment:

Add sign says dogs must be On leash

Better security needed.

A fence around the smaller play structure that is closer to the road would be very helpful.

cover the pool for year round use, especially for seniors. The pool is inly open , what 2 1/2 months of the year. What a waste.

You should have left the trees.

This is coming along nicely-very enticing

Security!

Cover the pool for year round use

also believe City Park is very adequate

Warm Water therapy!

Park is now beautiful. Shelter picnic tables, meh.

This park is already really nice. I live very close to it and use it on a very frequent basis. The only thing that worries me is transient traffic is very high.

This is the park we frequent most. The updates are nice. I would like to see focus shift to other parks in the area. Although better walking trails to get there, and a water fountain would be nice.

Na

Too many transients about. Need some sort of control there.

Keep the homeless and drugs out.

This is also a facility I do not use often since it is further from my home. I believe it is an essential facility due to the pool.

more walking trails in the city as a whole, including more sidewalks on streets

Outdoor exercise circuit

Gazebo for day use rental

It's nice to have the "buffer" of trees surrounding this park. It separates it from the neighborhoods which is nice.

Continuing a path to the east would be nice

I don't use this facility, but I might if there were more trails.

The brush cutting back to peoples fence lines and property looks tacky and tons people running fences coming into private property

Additional comment:

We really like this area, bathroom is usually very clean

disc golf course! if new trails are added it would be nice if they were natural trails (not cement)

Awesome park!

Could a dog park--of off leash trail area-- be included in an expansion to the east?

Restroom

Dogpark

Nature trails into the woods

not going to use the park due to the unsafe tower

Permanent Bathrooms

Q3 - Fern Park Located in a residential area of Veneta, Fern Park supports the surrounding neighborhood with a small parking area, playground structure, benches, established trees, portable restroom, dog waste bags and waste receptacle, and a concrete path to the play structure.

#	Field	Extremely important	Very important	Moderately important	Slightly important	Not at all important	Total
1	Parking improvements	12.50% 18	20.83% 30	31.25% 45	19.44% 28	15.97% 23	144
2	Walking trails	25.17% 37	23.81% 35	29.25% 43	10.20% 15	11.56% 17	147
3	Picnic amenities (benches, tables, garbage receptacles)	20.55% 30	28.77% 42	32.88% 48	14.38% 21	3.42% 5	146
4	Play equipment	21.53% 31	28.47% 41	27.08% 39	14.58% 21	8.33% 12	144
5	Additional comment:	35.71% 15	7.14% 3	19.05% 8	7.14% 3	30.95% 13	42

Showing rows 1 - 5 of 5

Additional comment:

ensuring traffic from users does not adversely impact surrounding residential use is important. Sidewalk on the west side of 8th st is important improvement to ensure safety of pedestrians walking to this park.

Favorite park. Thank you for it's great up keep. The back side of the park displays a lot of native vegetation and should be protected

Including a physical address for these parks would really help so we know where said park IS.

Nice park

Benches near the play structure would be very helpful.

Trim the trees. Dangerous blind areas.

Better lighting and drainage

growing up in this city as a child Fern Park was the slums

We love Fern Park, although a drinking fountain would be nice.

Good as it is: small and intimate. Adding a picnic table would be the only thing I think would improve it.

Should have better restrooms

Additional comment:

Na

Better parking and lighting.

I would love to see more picnic facilities at this little park. The play structure is wonderful.

sidewalk on 8th street

It's nice to not have every park be over developed.

Restrooms

We walk here every day! Love the woodsy secluded feel

Keep clean of graffiti and litter

Would love to have a gated dog park section

This is the closest park to my home. It doesn't offer much to me but it's a nice respite after walking the dog.

This is not something we use.

My family loves the natural beauty of this park--please don't change that. A table or two might be nice. Please don't mow the native wildflowers. Can the boundary extend beyond the wire fence?

I love this park and it's natural state. It would be amazing if the city could refrain from mowing while the native wildflowers are blooming. Can you extend a trail or natural area south of the wire fence?

This tiny park is lovely. It could use a fence along the 8th St. side to keep kids, pets, etc. safe from traffic.

restroom

lighting is needed

Lighting

Lighting and Signage

Q4 - Oak Island Park Oak Island Park features a wooden play structure, swing set with an adjacent bench, and picnic table. At the entrance of the park there is a culvert with a wooden bridge crossing, a bike rack, dog waste bags, and a waste receptacle. The site is mostly shady from the established evergreen trees.

#	Field	Extremely important	Very important	Moderately important	Slightly important	Not at all important	Total
1	Play equipment	25.00% 35	29.29% 41	28.57% 40	10.00% 14	7.14% 10	140
2	Natural elements for nature play improvements	28.17% 40	28.87% 41	26.76% 38	9.15% 13	7.04% 10	142
3	Picnic amenities (benches, tables, garbage receptacles)	19.72% 28	30.99% 44	33.10% 47	11.97% 17	4.23% 6	142
4	Additional comment:	14.71% 5	8.82% 3	35.29% 12	8.82% 3	32.35% 11	34

Showing rows 1 - 4 of 4

Additional comment:

signage - I did not know this park was there.

Nice park for families

Needs security measures

Garbage, abusive teens, be nice to use this park without problems

Please don't cut down any trees, they are beautiful

also quite adequate

This is our neighborhood park and serves Perkins Country Estates, as well as the neighbors north of Perkins. There are many families in PCE that would benefit immensely from access to a better play structure. Personally I feel this would also require sidewalks on Perkins to create safe access from the neighborhood to the park. In my opinion, upgrading this park would be a priority, as the current play structure is soon to become a liability. I also find it interesting that in the photo you have a very large space shown as "the park," but it appears to be the plot that is for sale, and fenced off, not accessible. A water fountain for drinking would be nice.

Na

None

This is the only playground in walkable distance for the entire souther part of Veneta. The playground leaves slivers and isn't great for kids.

Additional comment:

Restrooms

Very good place for neighborhood children to not have to get driven to City Park

I don't use this facility.

Bathrooms

I haven't been to this park so I shouldn't really comment.

Restroom

Lighting

Q5 - Territorial Park Territorial Park is located at the intersection of Hunter Road and Territorial Highway. The park includes a playground, climbing wall, picnic tables, bike rack, a drinking fountain, art sculpture, and park signage. In the northeast corner of the park there are several basketball hoops and a fenced skate park that slopes down into an open lawn area. There are established trees at the south and west perimeter with newly planted trees near the play area. Also included are a portable restroom, parking area, dog waste bags, and waste receptacles. Surrounding the park is an approximately quarter-mile walking path.

#	Field	Extremely important	Very important	Moderately important	Slightly important	Not at all important	Total
1	Dog park	26.97% 41	19.08% 29	23.68% 36	15.13% 23	15.13% 23	152
2	Pickleball court	12.24% 18	8.84% 13	28.57% 42	19.73% 29	30.61% 45	147
3	Expanded play area	19.21% 29	23.84% 36	33.11% 50	13.25% 20	10.60% 16	151
4	Pavilion	16.56% 25	27.15% 41	35.76% 54	11.92% 18	8.61% 13	151
5	Picnic shelters	22.37% 34	29.61% 45	30.26% 46	13.82% 21	3.95% 6	152
6	Additional comment:	48.72% 19	7.69% 3	10.26% 4	2.56% 1	30.77% 12	39

Showing rows 1 - 6 of 6

Additional comment:

Fence along adjacent roadways to ensure children do not run into traffic and ball do not roll from the court into traffic.

I think it would be great if the skate park was expanded down into that open field a bit. Some lights around the general park would be nice, too.

Would be great to have a swing set please

security- maybe sherriff drive bys -I hear stories of poor behavior, violence, drugs

Security needed

Lighting on the basketball courts, I believe it could also cut down the drug use at the skatepark.

Additional comment:

Tennis courts!

Supposidly lots of drug use here, we've avoided it.

More security/police presence could be helpful to deter unlawful behavior.

improvements can be made but also very adequate for the city of Veneta

Needs swings! And water fountain that works...all the time.

This park, much like city park, feels updated currently compared to other park spaces and should not be the focus. It is the only park with a drinking fountain, which is pretty pathetic.

Better restrooms!!

Na

Some how deal with the homeless and drugs.

Keep homeless and drugs out.

lighting!!

This park is used by people of all ages and could be developed to be used in a variety of new ways. Picnic shelters would bring in more families. I love the idea of a dog park, but I'm not sure this is the best spot for it.

Fix the art sculpture

SWINGS!!

If there was picnic shelters more parents could use playground with smaller children and hang out with older kids playing ball or skating.

Lighting.

security

Restrooms

Shade over play equipment and some benches

Please keep dogs away from here. Soo much dog poop in the nice lawn from the apartment complex across street. DO NOT WANT DOG PARK AT CHILDREN PARK.

Would love to have a dog park in town, this is a good idea!

Bathrooms

real restroom

Additional comment:

Awesome park!

Needs swings!

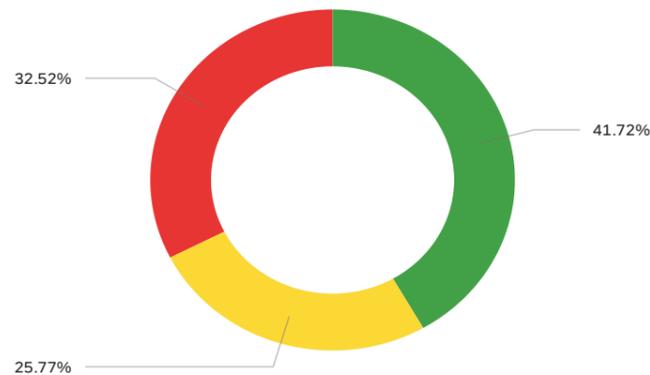
I mostly see skateboarders at this park. That is nice for them.

Restroom

I would absolutely adore a fenced dog park! Zumwalt is wonderful and we are grateful to have it. But one of our dogs is a bit naughty and runs away if he catches a scent. I can imagine others also have aloof dogs that need space to run, but not run away! I think a fenced dog park is crucial, I hope this project goes forward. Thank you!

Covered Play Area

Q6 - Ralph Johnson Park Located along 5th Street at the corner of Dunham Road, Ralph Johnson Park serves the surrounding residential neighborhood. The park was named after Veneta's first mayor, Ralph Johnson, who was elected in 1962 shortly after voters approved a measure to become incorporated as a city. The park includes ample shade from established trees, several benches, and a picnic table. Also provided are dog waste bags and a waste receptacle. Given the park's relatively small size, cost to maintain, and location within an area well-served by other parks, the City is considering disposing of the property as surplus. The property has the potential to be redeveloped to meet future housing needs. Funds from the sale of the property could be used to support investment in existing parks and the development of new parks. Would you support disposing of Ralph Johnson Park as surplus in order to fund other park improvements?



■ I support disposing of Ralph Johnson Park in order to fund other park improvements. ■ No preference ■ I do NOT support disposing of Ralph Johnson Park.

Q7 - If you do not support disposing of Ralph Johnson Park, what improvements would you like to see in this park, if any?

If you do not support disposing of Ralph Johnson Park, what improvements wo...

More benches, more tables. This is right in the heart of many homes, need as much open space as possible. Once it's gone, it's gone.

Providing a park area such as this in this location is important to many people. It is highly suspect that city flyers announcing this survey did not indicate the potential closing of any park. Had i not heard about this I would not have had any idea that this was a consideration. The city can and should be more transparent when creating announcements.

A volunteer group would be happy to do the upkeep of mowing. Just maintain it as is. Maybe a fence around it.

Improve landscaping and add a few benches. Maybe this could become a dog park instead of proposed one as it would add congestion to already busy space (Territorial/Hunter).

I am neighbor to the park and it's used daily by many people. I'd also like to help making the park more beautiful. I can provide flower bulbs that can bloom and add color. Please protect this area. Parks should be preserved not done away with.

designated parking, play structure, walking path

I think just keeping up the benches would be great. It's nice to have a quiet park where adults can chat without lots of kids yelling and running around. Adults like parks, too. =)

Restroom, new benches and picnic tables

Keep it the way it is, I see people enjoying the shade all the time.

Benches and lights

People aren't good about picking up dog poop even though there is a doggie bag receptacle right there.

I also believe this is the perfect park; very significant when walking around the blocks of Veneta, with or without this park is the perfect pit stop for all ages

This is a simple park that provides a patch of nature in the heart of Veneta. This is a place that is not geared majorly toward children and it is important to maintain that space.

Leave it as it is

None

A lot of children, dog walkers, and people who want some peace and quiet inside this beautiful park.I would be most definitely upset if this park was taken away by the city of Veneta.This community loves this beautiful park!! do not support this and nor does anyone I know!

More seating area, picnic area.

More lighting and more police patrolling

If you do not support disposing of Ralph Johnson Park, what improvements wo...

A walking path, maybe a climbing structure and more benches/picnic table

Please leave this park as it is.

The park does not need improvements in my opinion. The established trees and shrubs add so much beauty to the area. It would be a shame to not have this park to rest in and walk by.

It seems as if the park is only taken care of because it has to be, I propose that you start treating it as you would the other parks you are trying to spruce up. To the people of residential downtown Veneta, it is cherished.

It is a beautiful little park,a perfect resting place for the elderly population.Needs more benches

Sad that the city would consider removing a park that is honoring someone who represents our history.

I like it how it is. Maybe add more picnic benches.

Newer benches

You can turn this park into a shaded dog park!

It's nice for teens and adults to have a quiet park without a play structure

Bad location scuzzy and would unless fence around it cause to close hoses apartments won't go

it's a nice open / green space as is

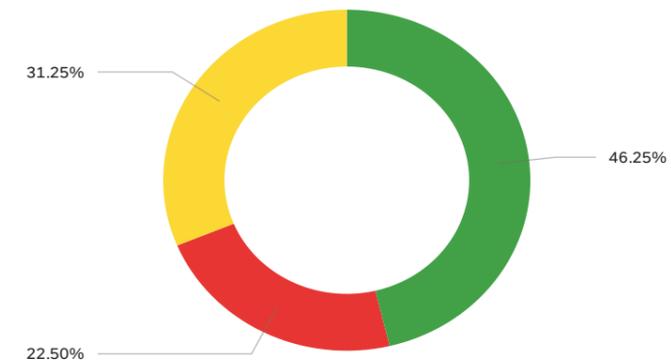
it's fine as open space

More picnic options.

leave it as it is

This would be a good space for a fenced in dog park! Otherwise, leaving it as a nature park with a picnic table is good. We enjoy coming here because it is quiet and unappealing to young children (since there are no play structures). Maintenance would be the biggest upkeep.

**Q8 - 5th Street Park** 5th Street Park is situated a few blocks west of Territorial Park and North of Bolton Hill Sports Complex. 5th Street Park has several established trees, a path leading to a slide and swing set accompanied by several benches, dog waste bags, and a waste receptacle. The park serves the surrounding residential area, including single family homes and an apartment complex. Given the park's relatively small size, cost to maintain, and location within an area well-served by other parks, the City is considering disposing of the property as surplus. The property has the potential to be redeveloped to meet future housing needs. Funds from the sale of the property could be used to support investment in existing parks and the development of new parks. Would you support disposing of 5th Street Park as surplus in order to fund other park improvements?



■ I support disposing of 5th Street Park in order to fund other park improvements. ■ I do NOT support disposing of 5th Street Park. ■ No preference

Q9 - If you do not support disposing of 5th Street Park, what improvements would you like to see in this park, if any?

If you do not support disposing of 5th Street Park, what improvements would...

The fact it is near apartments is reason enough to have outdoor space for folks to enjoy.

I do not support the closing or sale of any park without a very transparent and public process. there was no information provided in any city newsletters that disposal of parks was a possibility as part of this process.

Maintain. It's really nice to be able to walk the neighborhoods in Veneta and have various places to find peace and rest/nature.

We also use this park often. It's small but charming.

It is nice as is. Maybe figure out how often it is used before deciding it is surplus?

New playground equipment

I do not support the city "disposing" any parks in fact I think it's wrong and shouldn't be possible for the city to do this to our town. We pay a lot of money in taxes and for the once or twice a month it takes the city to maintain does not seem too much!

More seating/picnic style

Not every green space needs to be "developed" to be useful.

Make it welcoming to the older adult crowd

My children and I walk a few blocks to use this park. I would like the equipment updated. Cute spot for a quick outing to get the heart pumping.

Needs fences neighbors scuzzy gross area would never take my child there

Better maintenace--I think it's nice for local families to have options for small parks, within their neighborhoods

I live next to 5th st Park and it is used by so many neighborhood kids! Playground equipment Improvements would be great!!

leave it as it is

Lighting to improve Security

Q10 - Do you have any other overall feedback you would like to provide? If so, please share below:

Do you have any other overall feedback you would like to provide? If so, p...

I think we should protect every open space the city has - the area is getting filled up with homes, the larger the population the more open space we need.

A splash pad at the city pool park would be so cool!

As previously stated - the City needs to be more transparent with potential sale of city parks. I suggest the city start this process over with more open discussions across the community regarding the sale of any city park.

Ralph Johnson was an important part of this community. Hate to see that generation just tossed aside. Besides the park is enjoyed and used lots. It adds beauty to the businesses around there. Instead of more cement, the people want green spaces!

As a resident of Veneta, it's very exciting to see a survey like this go out at all! Another big suggestion, besides expanding the skate park, is the potential addition of a disc golf course. Myself and others that I've spoken with think this would be a great way to bring more people to the town, while also enhancing our town for current residents. A full 18 hole course would be fantastic and could make use of some of the surrounding wooded areas. Stewart Pond in Eugene is a good example, as well as multiple disc golf courses out in Florence/Waldport. Thanks again!

I would like to see security on the new park by the pool. If we do away with smaller parks maybe we could have at least cameras or police patrolled.

connected walking paths/ bike paths, dog park

I would love to see more safe walking trails to support residents health and wellness needs. Thank you.

Please consider keeping these smaller parks open. I'd also be willing to volunteer time to help if possible.

It would be sad to lose any park areas.

It would be nice to have a place to ride bikes or run that feels safe. Somewhere that isn't along a main road, such as Territorial.

Parks add much to the quality of here. I'd like to see them to well-maintained and expanded where possible. A dedicated dog park would be popular. I'm also hoping a large park with walking paths is still planned for the Applegate development area.

More bike/walking trails, dog park, wetland educational park.

Greater security. Adult program needed at TSP.

I prefer a mix of primarily "natural" parks ( only slightly improved for safety and cleanliness) with a mix of more improved parks for active families. Keeping the two disparate types of parks available would provide for all citizens needs, not just selected groups.

I would love to see the pool covered and open year round. The city could make enough revenue with an indoor winger activity to help fund the other park goals.

Please build public tennis courts

## Veneta Parks, Recreation, and Open Space Master Plan

Do you have any other overall feedback you would like to provide? If so, p...

It would be wonderful if the open field next to the Saturday market was a park. A few benches connected by a path, and maybe a fountain that kids could play in.

Dog park would be great as long as one section for big dogs and one for little dogs

I would love more paths to walk, ride bikes, etc. that are off the road. Right now my kids and I drive to Eugene often to use the bike path.

I didn't actually know that 5th street park existed. Ralph Johnson park certainly fills a need for those who want a park as a tranquil space. Since the quarantine and meeting the lunch bus in my own neighborhood and seeing the volume of families with young children, I am urged to ask you to consider upgrading Oak Island park to give our neighborhood a space to connect. If I had known that parts of the green spaces in Perkins Country Estates were actually property zoned for building, I would have pushed the city to build within the neighborhood, instead of the addition of the newest home on Irenic. I am frustrated because I bet with Ric Ingham when we bought our house in 2016 and the topic of parks was discussed, and he admitted that the park aspect in the development had been overlooked, but also failed to mention that one of the overgrown green spaces was viable property.

I feel this is wrong to "dispose" any park!!!Whats next?Don't you guys have enough land you can build on???

We need a fenced off-leash dog park!

Instead of removing parks maybe see if neighbors want to oversee it or maintain it.

We need to figure out how to deal with the drugged up people hanging around the parks. It's getting worse.

Please do something about the homeless that gather in these parks. It makes us worry about our children's safety.

Having extra lighting at the park at night would prevent kids from going to the park and doing things they shouldnt since you can't see across the park at night. I have always wondered why it is so dark at night.

One of the things I have loved about living in Veneta is that there are so many little places set aside for us who walk to enjoy natural beauty or rest a spell. Thanks for all you do to keep them so well maintained!

sidewalks on Hunter Rd, & 8th street, Perkins Rd, etc., to expand walking opportunities that are safe. Bicycle lanes would be a plus too.

We need a safe running/walking area that is not a school track.

Please include outdoor exercise circuit equipment

Please don't pave over or put more houses in the few little .Keep the small town country parks! Save the smalltown country feel of the city.

Please refrain from assuming that serving the public must always mean taking the green spaces away!

Indoor or covered pool would be nice, it would bring in money year round.

Bolton Hill needs to be the focus.

If you do dispose of Ralph Johnson Park, please figure out a way to recognize his contributions to the formation of the city, and perhaps also a way to recognize the building that was the first city hall. Pat Baron, Veneta resident

Dont get rid of parks. Add parks.

An actual fenced dog park would be great.

## Veneta Parks, Recreation, and Open Space Master Plan

Do you have any other overall feedback you would like to provide? If so, p...

Thank you for all your work. We would love a dirt bike track since we love going to the skate park.

In great support of a Dog park but would like to suggest a different spot than territorial park. Perhaps lawn by city hall?

Adding a walking/running track somewhere would be nice. Having more walking trails instead of just walking on neighborhood sidewalks would also be great

It surprised me that Veneta had so many parks! I support improving the ones that are highly used and have no preference about the others. I would love to be able to take my dog to an off-leash area. Perhaps fencing in the 8th and Dunham site for this purpose? Put in some lighting, picnic tables, shelter? That would be awesome. Thanks.

We desperately need pickle ball/ tennis courts.

One dog park more walking trails!!

I think the community would greatly benefit from having a large disc golf course! The lake would be a good spot. As Eugene expands, the more likely people will be drawn to Veneta. The closest disc golf courses are in Noti and Eugene. They seem low-cost.

We would really appreciate a walking/running path of several miles in length with bark or similar surface

please add a disc golf course somewhere! Please don't mow the trilliums in Fern Park. Thank you for soliciting our feedback!!

Please consider not mowing the grass at Fern Park while the native flowers are blooming. Thank you for seeking community input.

although a dog park would be great, I didn't vote for the option for it to be in the territorial park. Dog parks can have issues so I didn't vote for having it within a children's park. Also more connecting walking/biking paths would be top of my family's list. Thank you!!

I hate it when people bring their little kids to the park and don't keep an on them because they are too busy using their phones!

I am impressed that this "Tree" city has so many lovely parks. It is a feather in the community's cap and shows a real sensitivity to people's need to get out into nature that is still close to home. Thank you.

As a walking senior I sure could use more available restrooms in our parks. Oak Island park needs one very badly.

We live on 5th st near the 5th street park. We never see kiddos playing there because it is constantly flooded and the land is totally uneven. I would rather have this park leveled and disposed of to improved the territorial park area! Especially for a dog park ;)

Veneta needs walking and biking trails to keep people off busy roads like Bolton and Perkins. Perkins is a very dangerous road to walk on because drivers do not obey the speed limits

Walking Paths - PLEASE

Just make sure you don't raise our taxes for any of these things. Any more taxes would drive us out of Veneta because we won't be able to afford our modest home.

Please turn the field on 2nd and Broadway into some sort of park! I know it is currently owned by st Vincent depaul, but there are much better places for that kind of business (by Grocery Outlet?). A larger space for farmers markets is DESPERATELY needed and would help turn "downtown" into a much nicer place!

Thanks for doing this.



# APPENDICES

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**A** Parks Inventory

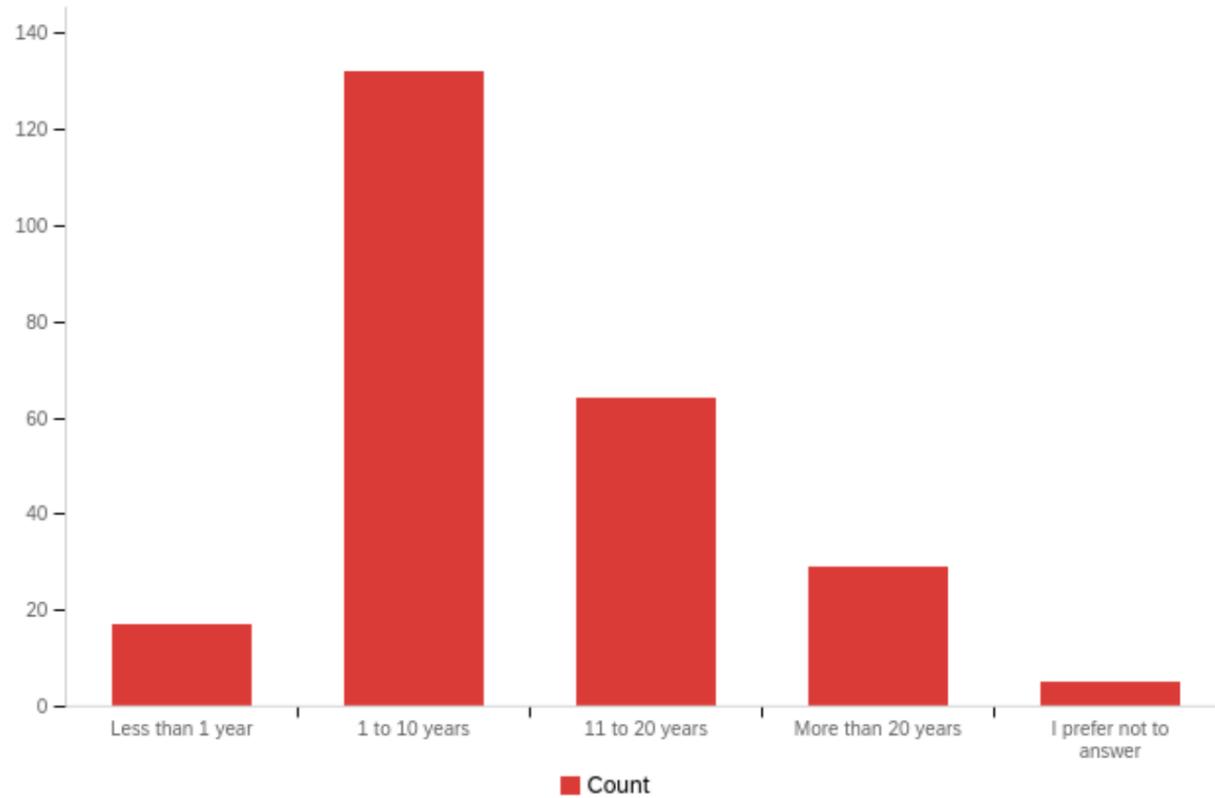
**B** Public Outreach Data

**C** Survey Results

# Initial Report

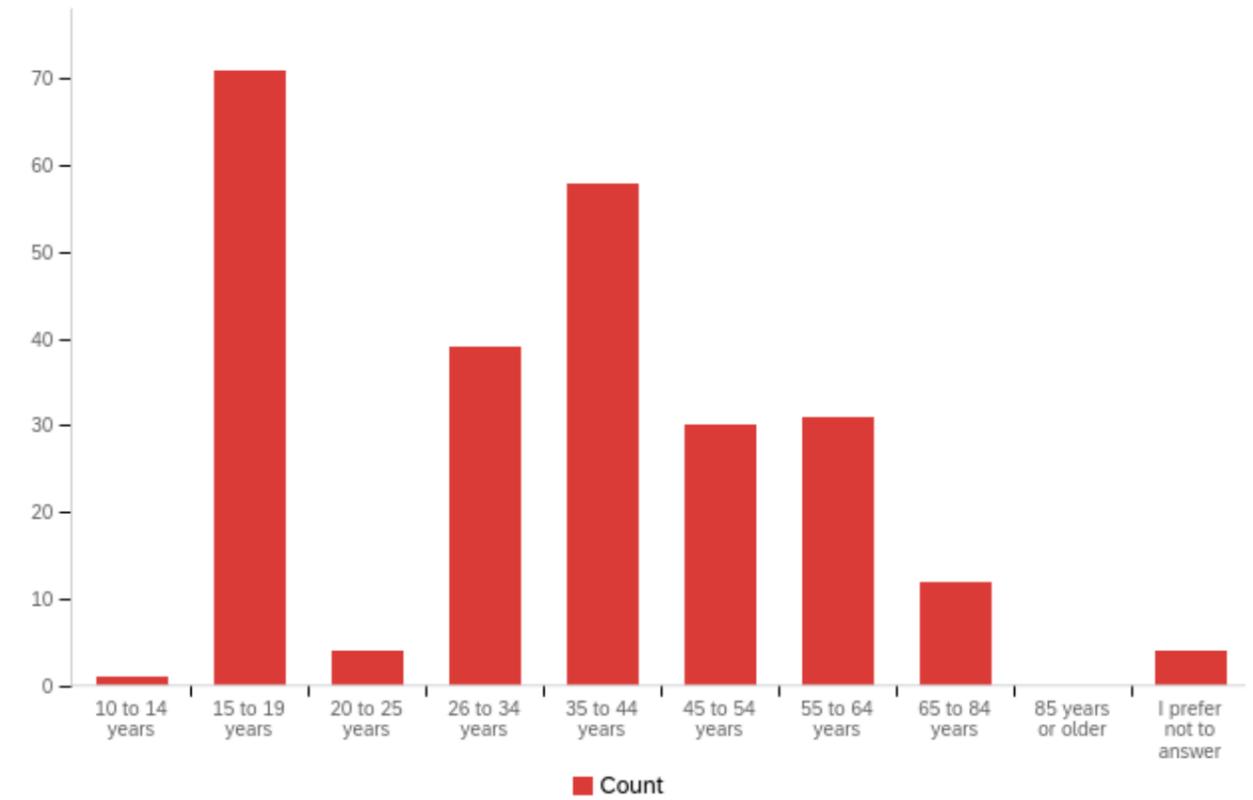
Veneta PROS Survey  
February 3rd 2020, 11:18 am PST

## Q1 - How long have you lived at your location?



#	Answer	%	Count
1	Less than 1 year	6.88%	17
2	1 to 10 years	53.44%	132
3	11 to 20 years	25.91%	64
4	More than 20 years	11.74%	29
5	I prefer not to answer	2.02%	5
	Total	100%	247

## Q2 - Please select your age group:



#	Answer	%	Count
11	10 to 14 years	0.40%	1
1	15 to 19 years	28.40%	71
2	20 to 25 years	1.60%	4
3	26 to 34 years	15.60%	39
4	35 to 44 years	23.20%	58
5	45 to 54 years	12.00%	30
6	55 to 64 years	12.40%	31
7	65 to 84 years	4.80%	12
8	85 years or older	0.00%	0
9	I prefer not to answer	1.60%	4
	Total	100%	250

**Q3 - Including yourself, how many people live in your household?**

#	Answer	Count
1	1 person	6
2	2 people	49
3	3 people	52
4	4 people	72
5	5 people	35
6	More than 5 people	33
7	I prefer not to answer	4
	Total	251

**Q4 - How many children live in your household?**

#	Answer	Count
7	None	68
1	1 child	44
2	2 children	74
3	3 children	34
4	4 children	8
5	5 or more children	13
6	I prefer not to answer	6
	Total	247

**Q5 - Would you like to describe your vision for Veneta's park system? If so, please comment in the space below:**

Would you like to describe your vision for Veneta's park system? If so, please comment in the space below:

A clean friendly environment to walk your dog or take your kids. Year round. A lot of the activities in veneta are limited to the warm months of the year. I think there should be more activities for the cold months.

As stated above, mindful of accessibility for a range of different needs, heat safety so tender baby skin isn't burnt on equipment, year around enjoyment of the pool, and security at the skatepark. Exercise equipment for adults in the park would be a nice activity for parents/ grandparents while the children play

We need an indoor recreation area for adults snd children so we dont have to drive to Eugene

The parks we have are good. My son loves the skate park. This time of year we cant use it due to weather. Other indoor options would be great

Ensure resources exist to monitor/respond/enforce undesired (illegal) activities occurring at said park spaces. This is my biggest concern and the biggest reason we don't use the parks more.

Better bathroom, area for teens/ adults play volleyball, or badmitten. Horse shoes, disc golf, anything. Shaded fence small area 4 dogs & bench 4 owners sit watch by kids at park maybe?

A blend of indoor and outdoor multi-generational facilities with year around options and security.

I would like to see a few more park in areas that are difficult to walk/bike from. I would also like to see more history or educational signs in the parks, teaching about the city's history, or about the history of said park. I would also like to see appropriate signage to parks like Ralph Johnson and the City park signs. Having a few more pavilions/shelters would help populate the parks more during the rainy seasons. If there was a small fenced area and a Veneta dog park sign by the city, I believe that more people would use the open space. I would also like to see more accessibility for disabled children in the play structures.

Clean and safe. I have noticed a rise in the homeless population and, not necessarily related, crime especially in the last 5 years. Perhaps instead of parks that are only used for part of the year, we should focus on additional law enforcement and services and shelter for the unhoused and low income populations.

Walking & hiking trails that are safe for all to enjoy.

Walking and bike trails so we can safely walk and ride.

I'd like to see the outdoor sports fields on Bolton have setting for families. Open bathrooms would be nice to that are stocked with toilet paper.

I would like to see more team sport fields. The school district has taken down many of the baseball/softball backstops therefore taken away many of the fields. Our are currently does not have a youth football field. The middle school field is not in good enough shape to legally have games played there. The high school field gets over used from have 2 football and 4 soccer teams playing on it weekly. We need more fields in our community

Make Veneta a destination and able to host events.

An outdoor entertainment area

Safe places for all ages to go to enjoy indoor or outdoor activities

While I know it's not cost effective, a year round pool would be fabulous!

The vision of people being more outside and being active so it can feel more like a community. If community is out more the more safe it would feel too.

Safe walking paths for us fitness folks! I enjoy the park at territorial and hunter, but wish it was better monitored and regulated so that it felt safer.

Improving Bolton hill complex.

Build it ..have an activities coordinator good clean no drugs no alcohol modest stair activities family friendly

Updated 5th and woodland park. The 8th Street one is amazing you guys did a fantastic job let get the kids over on 5th some updates as well so they can get out of the house and outside and play safely

Safe, Clean and Useful

Would be great to include tree planting in parks that dont have any or very little trees. Always have seating to encourage adults to join their children in park setting to increase safety. As a family we always enjoy taking snacks and lunches to parks to better enjoy longer stays.

Welcoming for all.

Safe welcoming place for all in the community to gather.

Creating a space where ALL ages can benefit. We live in a beautiful rural community and I think the importance of trails is crucial for everyone of all ages.

A place where people of all ages can go and play or have quiet outdoors in a safe easily accessible place.

I believe that veneta's park system is messed again because of the amount of drugs there are in all of the parks, so I think that a more secure place wold be good.

I would like it to be a place for all community members to come and play side by side regardless of age or ability. I would also like there to be a place we can go on rainy days.

More bike tracks

Is OK

you can walk to a park on a side walk( hunter road )

Pet and family friendly with plenty of space and can attract all age groups and ethnicities

family friendly

Family friendly.

not filled with drug dealers/addicts

A bigger, better skate park. An art gallery and beach volleyball

less drug addicts.

Less druggies please

dont know any

i don't know the park here sorry

NOOOOO

I would like to see the parks actually being safe and being used for children. I would also like to see an enclosed dog park.

I feel like generally they should all have updated equipment and kept up maintenance. I think the oak island park and the park on 5th street need to have updated equipment, and they need to be mowed and maintained.

Less crackheads.

have more places for teenagers to hang out

clearly marked trails throughout town for mountain biking and walking.

swings

Obi-Wan Kenobi: You were the Chosen One! It was said you would destroy the Sith, not join them! Bring balance to the force, not leave it in darkness! Anakin Skywalker/Darth Vader: I hate you! Obi-Wan Kenobi: You were my brother, Anakin; I loved you.

needs improvment

mega mansion with Pokemon everywhere

its shit

It sucks

Family outings/ entertainment. Disc golf places, places for playgrounds, and venues to have outdoor music like a small amphitheater.

Top priority should be redesign and build up of the TSP/Bolton Hill complex.

Concentration on outdoor activities vs. indoor activities.

A place where families gather on a warm summer evening to eat, play, maybe listen to live music. A place where the whole town congregates to for Fourth of July. That's my vision.

Less tax payer funded, please seek donations.

I love that Veneta is prioritizing outdoor parks and rec. I would really love to see a community art studio with pottery wheels and kilns!

Sand and water play areas. Necessary and proper restroom facilities and drinking fountains!

Safe and fun places for children and families to play and gather. I would love to see the community center offer more activities

Something that gets all ages of people outside, helping build a sense of community.

family friendly, appealing to sports activities, easily accessible. Small parks do not seem to have much use or need.

Adult area with stage for live music and events, seating and covered area, food trucks.

Broad base of recreational venues to encourage more physical activity and social interaction.

A dog park so I don't have to drive into Eugene to let my dog run and play with other dogs

Renovate the community center, expansion of the community pool deck & shade shelter, covered pavilion at skate park, splash pad in downtown Veneta, covered pavilion & tables at Bolton Sports Park.

Outdoor bmx track.

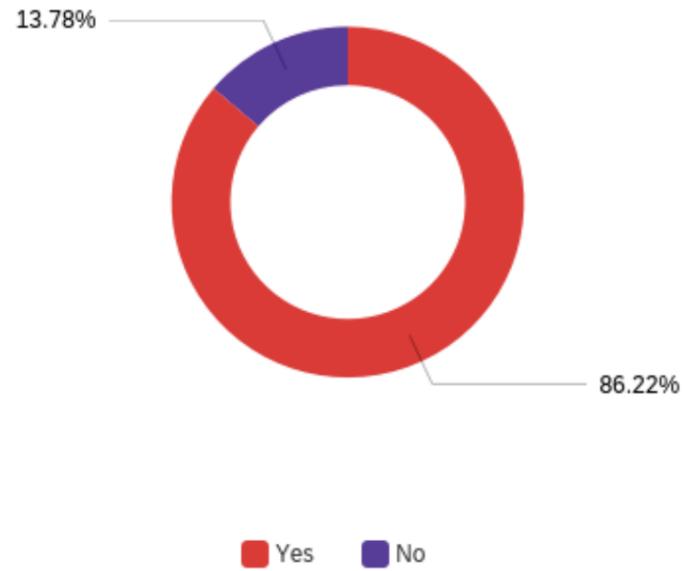
It would be amazing to have the open space between 2nd and 3rd turned into a more adult/family oriented park. No play structure, but an open field with trails and perhaps an outdoor amphitheater for live music and/or plays.

Safe, fun place for kids

Our vision is to provide the physical and spiritual needs of our residences by providing spaces in which people can gain access to make true and lasting change in their lives. The joy of bringing people together of all ages to support the literal health and vibrancy of our community to interact, uplift, and create bonds through positive action!

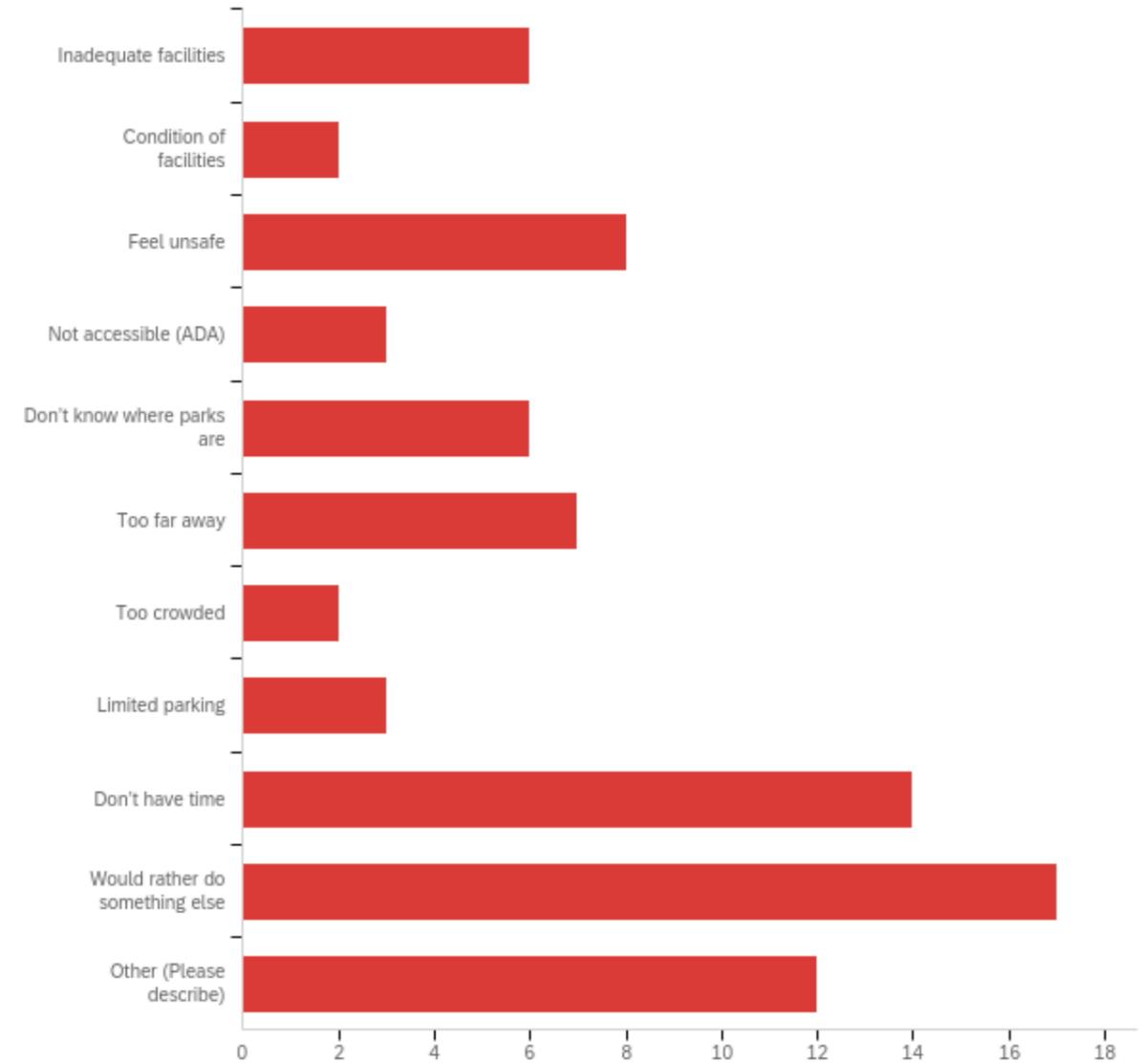


**Q6 - Have you or anyone in your family visited a park or recreation facility inside Veneta city limits in the last 12 months?**



#	Answer	%	Count
5	Yes	86.22%	219
6	No	13.78%	35
	Total	100%	254

**Q7 - If you answered NO, what are the main reasons you or your family DID NOT use a park or recreation facility? Check all that apply.**



#	Answer	%	Count
1	Inadequate facilities	7.50%	6
2	Condition of facilities	2.50%	2
3	Feel unsafe	10.00%	8
4	Not accessible (ADA)	3.75%	3

5	Don't know where parks are	7.50%	6
6	Too far away	8.75%	7
7	Too crowded	2.50%	2
8	Limited parking	3.75%	3
9	Don't have time	17.50%	14
10	Would rather do something else	21.25%	17
11	Other (Please describe)	15.00%	12
	Total	100%	80

Q4\_11\_TEXT - Other (Please describe)

Other (Please describe) - Text

Just moved here

Need dog park close enough to walk to

I work nights. My limited daytime hours are filled with sleeping, appointments, and other necessities before recreation.

Not much for old people to do.

The parks are not a very good place to be because the parks around here are just used for people who want to smoke

not a lot of sidewalks

graffiti and drugs

stupid crackheads

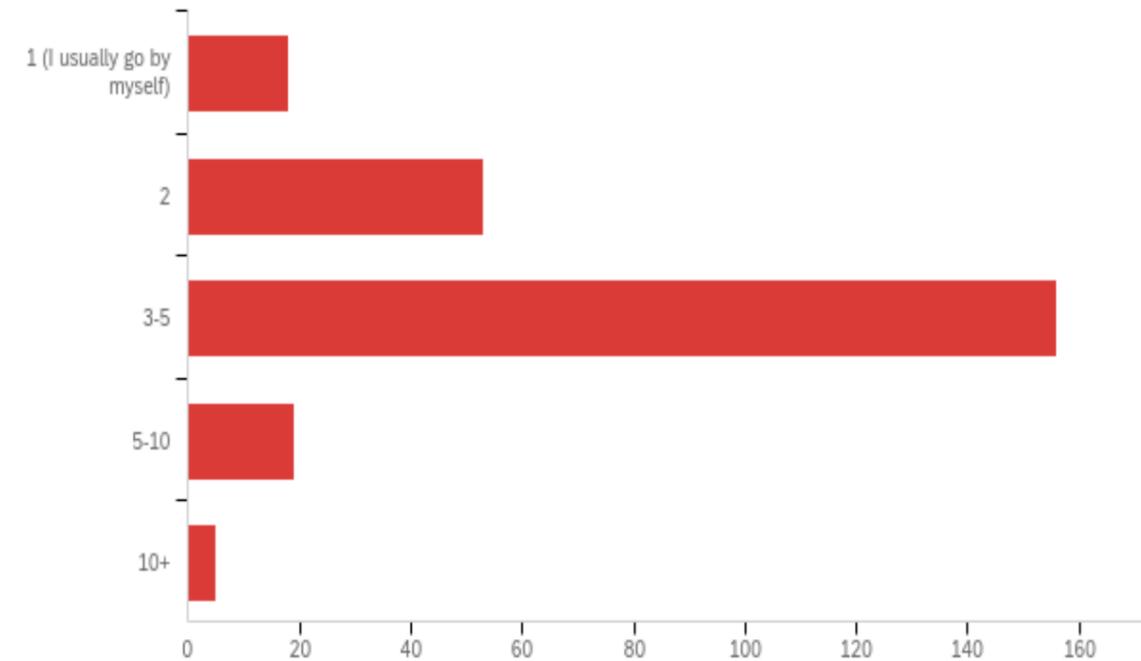
No tennis/pickleball courts close to Veneta

Does not have dog park so no reason to go.

Kids are grown

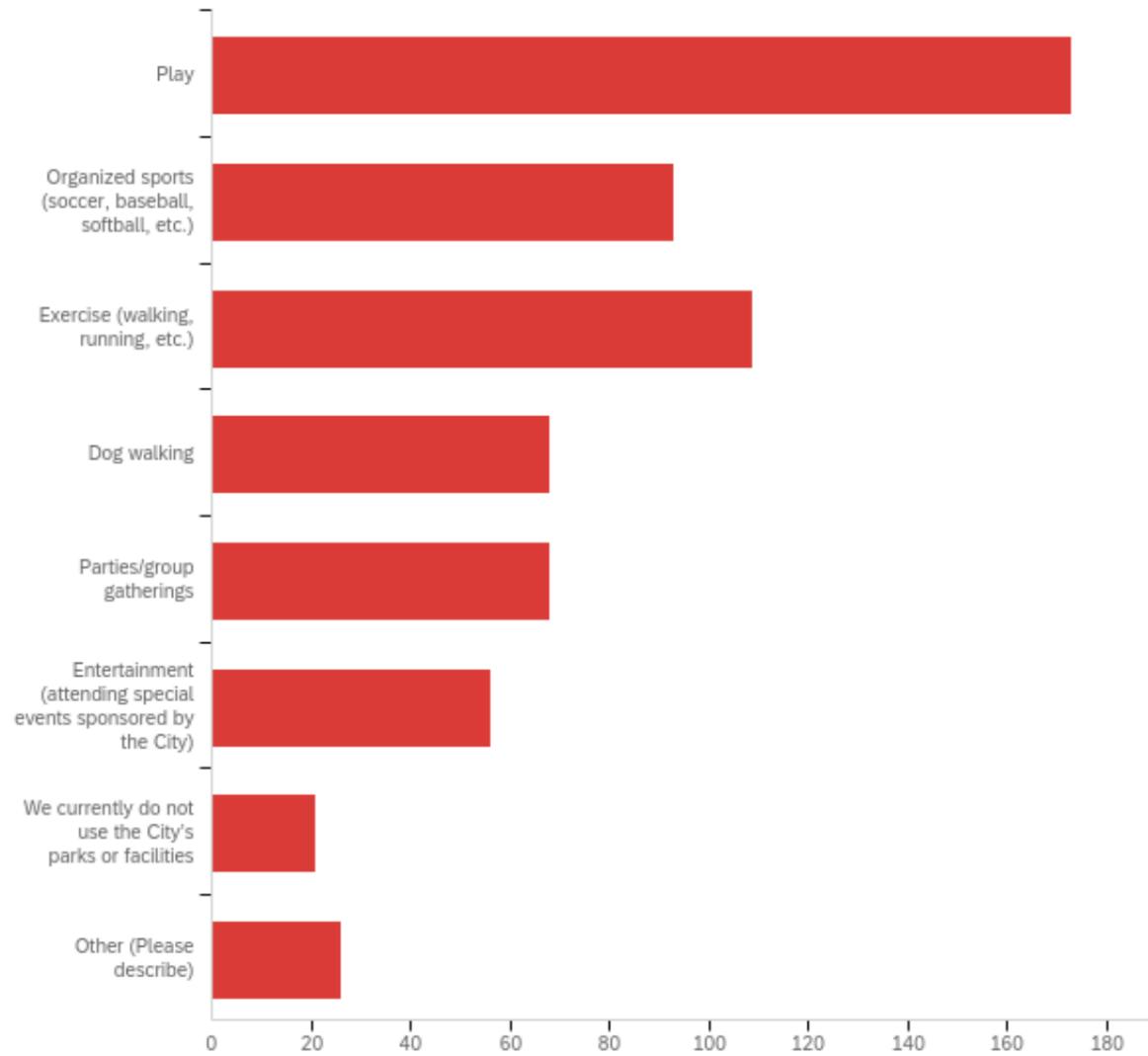
No indoor pool. Travel to eugene 5 times a week for aquatic class and all swimming.

Q8 - When you visit park facilities, how many individuals are in your group?



#	Answer	%	Count
1	1 (I usually go by myself)	7.17%	18
2	2	21.12%	53
3	3-5	62.15%	156
4	5-10	7.57%	19
5	10+	1.99%	5
	Total	100%	251

**Q9 - How do you and your family use the City's parks or facilities? Check all that apply.**



#	Answer	%	Count
1	Play	28.18%	173
2	Organized sports (soccer, baseball, softball, etc.)	15.15%	93
3	Exercise (walking, running, etc.)	17.75%	109
4	Dog walking	11.07%	68
5	Parties/group gatherings	11.07%	68
6	Entertainment (attending special events sponsored by the City)	9.12%	56
7	We currently do not use the City's parks or facilities	3.42%	21

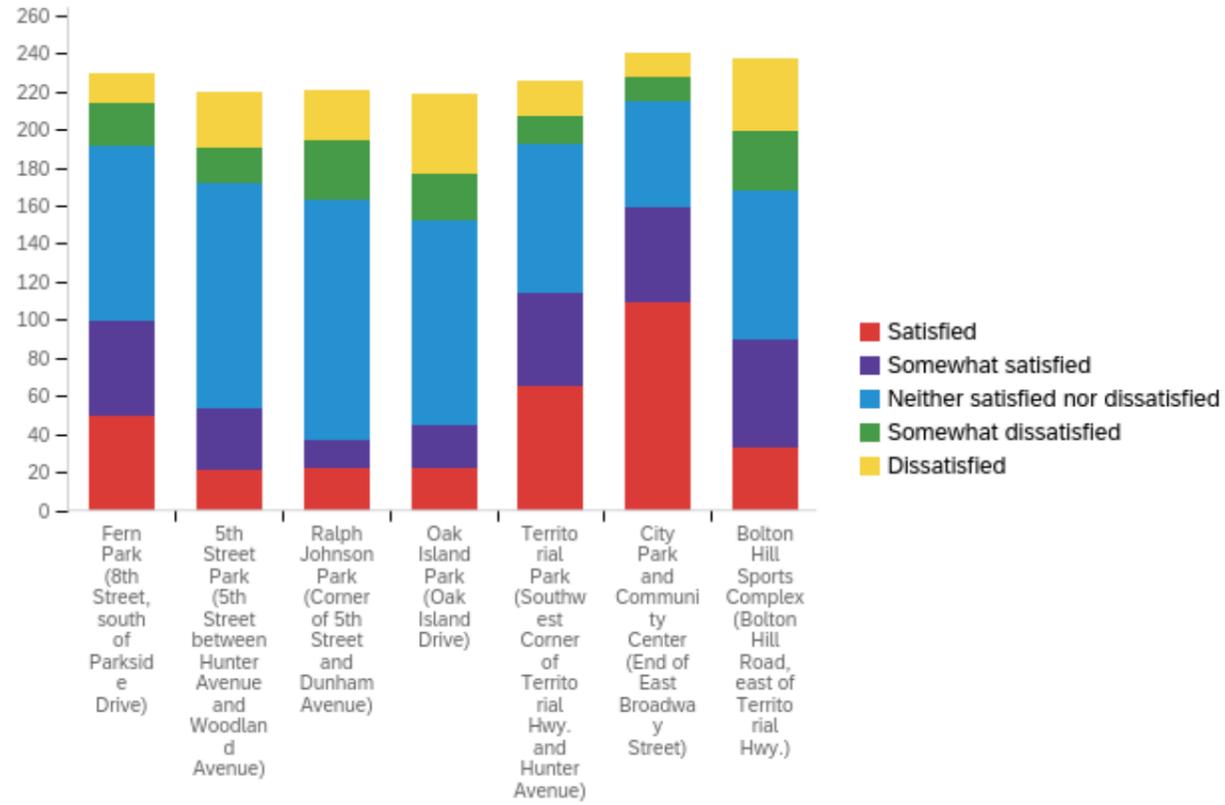
8	Other (Please describe)	4.23%	26
		Total	100%
			614

Q5\_8\_TEXT - Other (Please describe)

Other (Please describe) - Text

- My daycare children use it for recess in the summer
- Relaxation bird watching
- Swimming pool and nearby park
- Pool
- Crafting and charity events
- Fly a kite, launch a rocket, fly a rc helicopter
- Ride bike in the skate bowl
- hangout
- hangout with my friends
- just for something to do
- swimming
- Playing an instrument
- play baseball
- play basketball
- I love democracy
- Pool
- Disc golf
- Walk through to other street.
- Disc golf
- swimming
- I don't like port a potties and space for dogs is limited to zumwalt
- skatepark
- Swimming
- I have 4 little kids, so currently playing and having outdoor space available is big for us. In the future I forsee us using the sports fields.
- Field trips

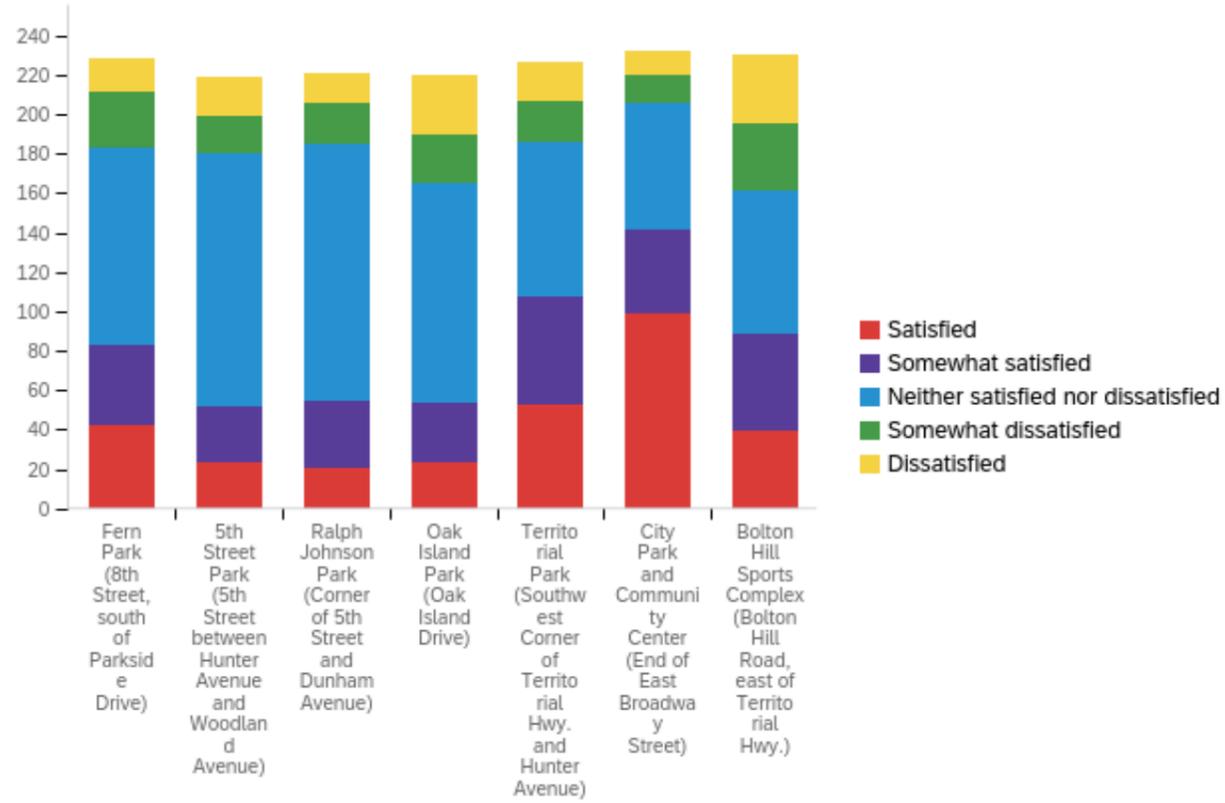
**Q10 - How satisfied or dissatisfied are you with the quality of facilities/structures at the following parks, facilities, or trails?**



#	Question	Satisfied	Somewhat satisfied	Neither satisfied nor dissatisfied	Somewhat dissatisfied	Dissatisfied	Total
21	Fern Park (8th Street, south of Parkside Drive)	21.83% 50	21.40% 49	40.17% 92	10.04% 23	6.55% 15	229
22	5th Street Park (5th Street between Hunter Avenue and Woodland Avenue)	9.55% 21	15.00% 33	53.64% 118	8.18% 18	13.64% 30	220

23	Ralph Johnson Park (Corner of 5th Street and Dunham Avenue)	9.95% 22	6.79% 15	57.01% 126	14.03% 31	12.22% 27	221
24	Oak Island Park (Oak Island Drive)	10.05% 22	10.50% 23	48.86% 107	11.42% 25	19.18% 42	219
25	Territorial Park (Southwest Corner of Territorial Hwy. and Hunter Avenue)	28.89% 65	21.78% 49	34.67% 78	6.67% 15	8.00% 18	225
	City Park and Community Center (End of East Broadway Street)	45.42% 109	20.83% 50	23.33% 56	5.00% 12	5.42% 13	240
	Bolton Hill Sports Complex (Bolton Hill Road, east of Territorial Hwy.)	13.92% 33	24.05% 57	32.91% 78	13.08% 31	16.03% 38	237

**Q11 - How satisfied or dissatisfied are you with the maintenance level at the following parks, facilities, or trails?**



#	Question	Satisfied	Somewhat satisfied	Neither satisfied nor dissatisfied	Somewhat dissatisfied	Dissatisfied	Total
21	Fern Park (8th Street, south of Parkside Drive)	18.42% 42	17.98% 41	43.86% 100	12.28% 28	7.46% 17	228
22	5th Street Park (5th Street between Hunter Avenue and Woodland Avenue)	10.50% 23	13.24% 29	58.45% 128	8.68% 19	9.13% 20	219

23	Ralph Johnson Park (Corner of 5th Street and Dunham Avenue)	9.50% 21	15.38% 34	58.82% 130	9.50% 21	6.79% 15	221
24	Oak Island Park (Oak Island Drive)	10.45% 23	14.09% 31	50.45% 111	11.36% 25	13.64% 30	220
25	Territorial Park (Southwest Corner of Territorial Hwy. and Hunter Avenue)	23.45% 53	23.89% 54	34.96% 79	9.29% 21	8.41% 19	226
	City Park and Community Center (End of East Broadway Street)	42.67% 99	18.10% 42	28.02% 65	6.03% 14	5.17% 12	232
	Bolton Hill Sports Complex (Bolton Hill Road, east of Territorial Hwy.)	16.96% 39	21.74% 50	31.30% 72	14.78% 34	15.22% 35	230

**Q12 - Please write any specific comments or concerns you have about parks, facilities, and trails in Veneta in the box below. Consider landscaping, safety, maintenance, etc.**

Please write any specific comments or concerns you have about parks, facilities, and trails in Veneta in the box below. Consider landscaping, safety, maintenance, etc.

Fence behind Oak Island park may be down and need some maintainance

City park has very little shade and the playground for the younger kids can get HOT in the summer. Territorial park is VERY nice but unfortunately is frequented by people under the influence

Tired of competing with transients and open drug use

Bolton Hill needs more parking. Updated equipment for sport activities.

Bathrooms, bigger normal ones like by the lake at least at one park. Maybe older kids games like net 4 volleyball, horse shoes..

Territorial Park is in a sad state. The amount of crime & violence taking place at this park makes it unsafe for all. Human feces, urination in the skate bowl, fights, drugs, guns, etc..... Sadly, I believe this is a reflection of what this small town has become and I fear it is only a matter of time before the beautiful City Park is in the same state.

We travel past Fern Park daily. The park is dark with large trees, plants and houses surrounding it. I've been very uncomfortable visiting and would not choose to let my children visit because of the secluded feeling it has. I prefer to use the park beside the pool as it's wide open with fewer places to hide.

The smaller parks usually have vandalism and trash. There is also very little to do at the smaller park. Ralph Johnson Park would be nice to have a gazebo or something to attract others there for fun. It's just a patch of grass, doesn't have and point of interest.

Inwould really appreciate better tables, benches, bathroom and GARBAGE facilities. It would help keep our parks cleaner.

Bolton Hill ball fields should be Veneta's priority. That is the only park that Veneta has not put any effort in to at all.

Bolton Hill Sports Complex needs lights

Safety is major concern at all parks

A couple of parks are just unsafe, one is not really a park, one needs supervision, one needs major improvements and one I didn't know existed

It would be nice to invest money into our kids. Bolton Hill Fields need major updates. How about underground sprinklers there, redoing all the fields and putting some energy into that area.

none, each time I have visited any of our parks they seem to be pretty well maintained

I believe that the Bolton hill location should have sprinklers put in to establish healthy green grass year round. This is one of our most used parks for youth and adults but is also one of the most dangerous.

Bolton hill parking complex often has large piles of debris in parking areas and inadequate parking. Concession stand is in need of maintenance. Cars were broken into during games last year. Cameras might be good. The park on 5th has old equipment and could use some upgrades.

It would be helpful if more maintenance was done on the sports fields at Bolton so the ground wasn't rock hard and brown in summer and muddy in winter.

Oak island park is very close to our house and we enjoy walking there. A very minor improvement to the swings area would help a lot. There is usually standing water under the swings and the swings are set up too high. Could it be infilled a bit so kiddos can actually climb up and not fall into a puddle? Redoing the other structure would be great too!

Safety concerns, drugs have been known to be sold at territorial hwy park. Bolton hill sport plex is a fire harzard in the summer with the over grown tall grass.

I wish for more trees/shade at the City Park

Sidewalks in and around 5th and woodland Park are badly cracked. The slide needs to be replaced with a safer play structure. It is charming in its old age but not very safe for smaller kids.

Oak Island Park is super old and run down

Bolton Hill Sports complex- very well used by the community- has restrooms that don't work.

I love the new updated park by the pool! We live at the pool all summer and my Grandson always has fabulous swim instructors as well ❤️

In my opinion trees should be planted more for shade when it gets hot. Parks should be more encouraging for adults/teens too. More basketball courts, tennis courts, volleyball and disc golf. Maybe by doing this more people come and feel more safe and a community. This will probably encourage to play more outside and be active. As a parent bathrooms would be nice be convenient. Maybe a big sand place for toddlers like the riverroad park. Also maybe a swing for the kids with special needs. Alittle bit more to involve all kids in the community. Try to make adults feel like kids/play with our kids and take a break from work.

Lately there have been instances of drug paraphernalia found at some of our parks. Not really sure what we can do to help this...maybe increased sheriff patrols?

Trash cans are often overflowing at the parks marked "Somewhat dissatisfied"

I am so proud to live here and I have these parks for my child can go in place safely!

My biggest concern is the skatepark and it's safely. The countless story's I've heard about drugs, needles, and people urinating and defecating behind the rock wall has made it 1000% off limits for my family.

Safety!! I would like to see more of a police presence around the parks. Crack pipes and dirty needles are being found where my kids play.

Many syringe needles and syringes are found around the park as well as drug paraphanelia

Bolton hill complex needs lots of improvements.

Not enough

5th Street park needs updated. Under the swings is usually flooded or extremely muddy. There is only 2 swings and a really old metal slide that burns kids in the summer when they go down it. The whole park isn't really kid friendly and usually is occupied by teenagers hanging out due to no younger kids being able to play there. There is a huge community of children all down 5th that have no where to play unless they go to skatepark which is usually over ran by older kids that talking about inappropriate things or being bullied. The whole park just isn't safe for younger children that can't climb the extremely steep metal slide that ends in a puddle of mud at the bottom or the two older swings that are also not safe for any of the younger age group. Bolton Hill sports complex needs some updates as well. If you go to schools around the area and in Eugene thry have nice green fields ours are usually dead and big mid pits as well. The equipment needs updated and with being such a huge area we definitely could use some updates and maybe something added to it so it would be more use during non sports seasons. The kids in this area need more opportunities to play and be kids so they can keep away from drugs and crime.

Trash, dog poop, graffiti at parks.

Can't sit on the benches because of the puddles. And they need better security

The park on oak island gets a lot of visitors but lacks updated and safe toys to play on. We enjoy the supply of doggie bags they have down there and the beatiful trees and creek. Just needs a few updates. I would personaly enjoy a baby swing for my family

The sports complex needs better parking, and lights for late games.

Some of are parks are neglected and have a huge problem with crime & I even found needles at park side. It's scary to let you kids pay where homeless people from the bridge hang out.

It would be amazing to have a park on the other side of 126 by ellmaker or jeans any where on that side of the highway.

I generally only use Bolton fields and the condition of the fields are atrocious, nearly unplayable.

There are no dog parks so people use the Bolton Hill fields. It makes it so that kids can't play without being approached by an off-leash dog.... But it's the only space in town that dogs can run. In general, the trash should be emptied more often at the parks.

I don't think that the parks around here are acturally made for many kids because it is just alot of smokers, and stupid people and if you do bring your kid to one of the parks keep a good eye on them.

Some of the parks are hard for us who have disability with walking on uneven ground, would be nice to have pathways that are safer.

Prohibiting any "transitional camping" aka homeless camping within a 5 mile radius of any and all public park areas where children may be involved. A fenced in dog park where dogs can be able to be without a leash may be a great idea for a future establishment. I really appreciate the dog waste bins and bags located at the city park on Broadway. Oh and perhaps a water park with fountains for summer time fun!

more lush/thicker grass or de-weeding done

Somewhat concerned about people hanging out there smoking and sometimes the presence of local druggie

We need some more bike parks. Pump track, skills park, dirt jumps, bmx track.

dont change oak island park, we want it how it is

i cant find most of these parks...

I don't know what most of these parks are.

drug addicts and homeless people are around every corner why on gods green earth would I put myself and those I love in harms way like that

The territorial park could use some supervision. Maybe people that are in a neighborhood watch would be willing to volunteer to help.

Oak island is barely a park

i don't even live here

The parcks are terrible they are the worse parks i have ever been to the landscaping is terrible there are always people smoking pot and crack pipies and needles and garbage in every park and is not safe for kids in any way shape or form who ever is in charge of the parks needs fired because they couldnt be doing a worse job at it.

There are often children smoking. and people leave ciggarettes and there was a crack pipe at one

There is lots of trash in some of these parks and also some homeless camps/tents.

Get the rust off the slide at the Oak Island Park

Lots of trash, homeless tend to camp in fern park and Ralph Johnson park

the double rims at the skate park need to go

its literal trash, its pretty tho

Palpatine-I am the senate, Mace Windu- Not yet, Palpatine-It's Treason then

8th Street park needs the extra field to be cleared and used for some thing.

I am the god

they suck

We visit the City Park frequently. I understand that City Park is still under construction. Our only conern is the thought of walking down the cement trail close to the tower and being surprised by someone (not having a good day)out of the trees. Maybe some kind of fencing.?

Sometimes Oak Island play structure is slippery with moss. At Bolton Hill last fall there were several cars broken into and things stolen out of them, including someone's purse. Also, the lines on the field at Bolton Hill are faded and can be hard to see at times.

It would be helpful if the parks had at least 1 picnic table for gatherings and such. Otherwise I love all the park We've visited in Veneta. Great job!

TSP fields are in bad shape, with lots of potential for injury. The scrap metal and equipment present a major risk to our youth.

What trails? It would be marvelous if there were walking trails in or around Veneta. Fern Park is not a friendly place to go because of lack of facilities and safety issues. Bolton Hill Sports Complex is limited to specific sports. Is there any way to make it multi-use that would include perhaps an adult exercise circuit or even have a walking track/trail (unpaved) that goes around the exterior? The new City Park is attractive but anything on the east end feels unsafe because of homeless activity in that direction. Also, could City Park have an adult exercise circuit? Different pieces of equipment could be stationed around the exterior.

More for the community with children to do. More family friendly facilities or update the other parks

The skate park needs some type of adult supervision.

No concerns

Not satisfied with this survey. I myself do not use the parks period. However, my senior mom does. She only uses the city Park with the pool. The questionnaire should have do not use park as a selection. Also, I only knew we had two parks in Veneta, for a town this size having this many parks is too much. We rarely see anyone at the City Park on Broadway unless there is an event or it's swimming season. I think our city could use a police department instead of 7 parks. Keep in mind that is 1 park per about 785 people.

City park has GOT to have normal bathroom and water fountain facilities. Its a huge turn off to not have those!

Many parks need better patrols/supervision to keep our kids safe, away from people who shouldn't be there (drug users) and ensure graffiti isn't been done or cleaned up immediately.

The grass at Bolton Hill is pretty terrible for soccer. Very bumpy.

The only reason I go to any park is for my dogs to play. I would like to see an enclosed partly covers dog park in Veneta. I currently go to Eugene for the dog parks.

Oak Island Park is often in disrepair, swings missing. The play structure/slide is also in need of upgrading.

Safety concern for the park off Hunter. Need lighting for Bolton Hill

We need a dog park

Bathroom

Oak island park needs maintenance. The metal slides burn my children's legs during the summer and this is the only park on this side of territorial that is close to our house that my kids can go to. There is no porta potty or bathroom for the kids to use either like at other parks. It could use an update.

Our parks are subjected to repeated vandalism, graffiti, and littering/loitering. Would love it if community watch groups would "adopt" parks to patrol and clean up on a regular basis.

I feel that Fern, Ralph, Territorial and Bolton parks are inadequately furnished; they need picnic tables. Fern needs the grassy area to be more inviting to lounging on blankets and general visiting and playing sports. 5th is very run down and needs a major update including the sidewalk in front. I might also say the general area and streets are very unkept. The city should be doing something about a street sweeper maintain it on a frequent schedule like other city streets. Shame on the city. Bolton needs adequate parking for the participants.

Would love to have more areas for dogs. Actual bathrooms. Longer walking trails.

Would love to see more walking and bike paths to walk and take kids to stay off streets since so many of our streets have no sidewalks.

Better seating and a picnic table at Fern Park would be great. Most parks are missing water fountains. Bolton Hill is ghetto. My friend fell on uneven ground on Bolton Hill and dislocated her ankle. There needs to be proper sidewalks, lighting, and water fountains there. I don't jog or exercise at the parks because they aren't really set up for that.

Behavior of people on territorial park, drug use.

The parks could be cleaned better.

There is too little landscaping in most of the parks. Adding native plantings could bring an educational element to all the parks. Been disappointed with the amount and quality of walking/hiking and bike riding trails.

parking at the sports complex, and car break in's are a issue to wanting to be there to enjoy!

Need walking trails

Fern park needs mowed, trimmed all the time etc. Bolton sports field is never all mowed. just parts are.

I have great concern regarding the safety at Territorial Park. Lots of drug activity & lewd behaviors. Maintenance at the parks is quite good. I would love to see our community pool have an enclosure for year-round use!!

The property behind parks keeps being broke into

I am very happy with the upgrade at the City Park & Community Center

Fern, 5th and Ralph Johnson parks are all dark and not appealing. There is little to nothing to do for children or adults. There is limited if any effective play space and limited seating for a parent to watch a child. The Bolton fields have so much potential but lack everything except grass. Turf fields and seating for parents spectators is long overdue.

Grass is weeds. Trash. Homeless. Sports equipment not taken care of.

lack of maintenance of play area (swings) at Oak Island. Poor drainage, safety hazards at Bolton Hill fields.

Safety: the public works vehicles drive past City Park far too fast, considering children could run into the road. I am frustrated that most parks do not have drinking fountains (just discovered the one by the skate park, but it wasn't working.) Oak Island park could serve a large community, such as Perkins Estates, but is severely in need of an upgrade.

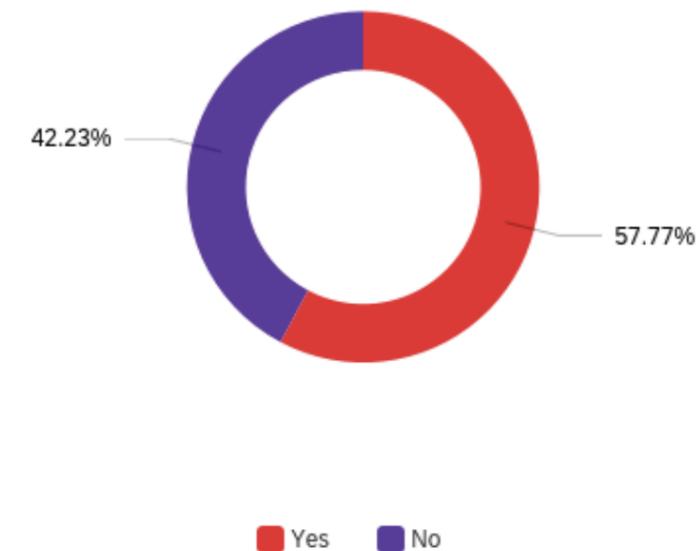
If Hayden Homes ever comes back to finish...make them do the parks they promised first!

The Bolton Fields Complex is a complete disaster. It hasn't had an upgrade since I played TSP in elementary school 15 years ago. This city is big enough now to the point that we need an actual sports facility with lights, NICE GRASS, NEW BENCHES for our kids, NEW EQUIPMENT, etc.

A splash pad near the pool would be nice

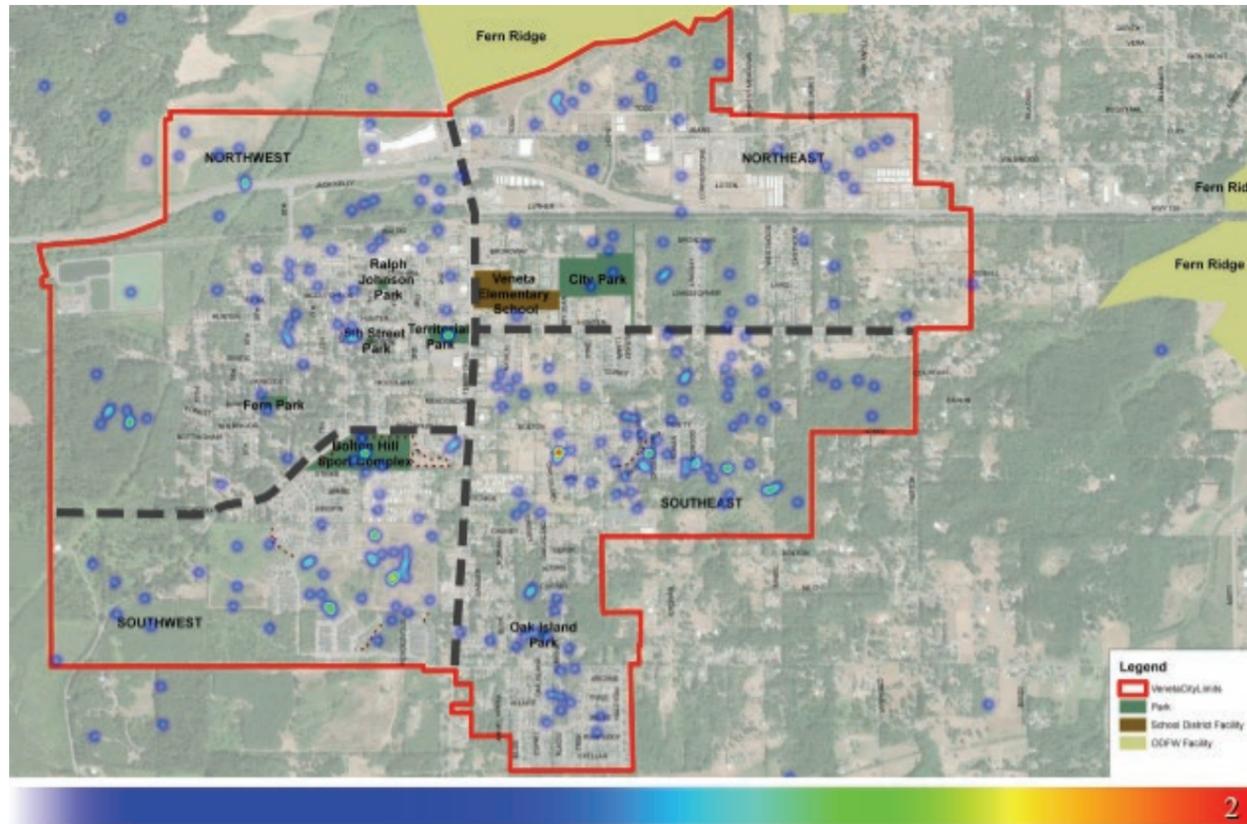
Fern park needs mowed more often and the new beautiful City park needs trash emptied on weekends. overflowing every time we go

**Q13 - Do you think the City needs additional parks or recreation facilities?**

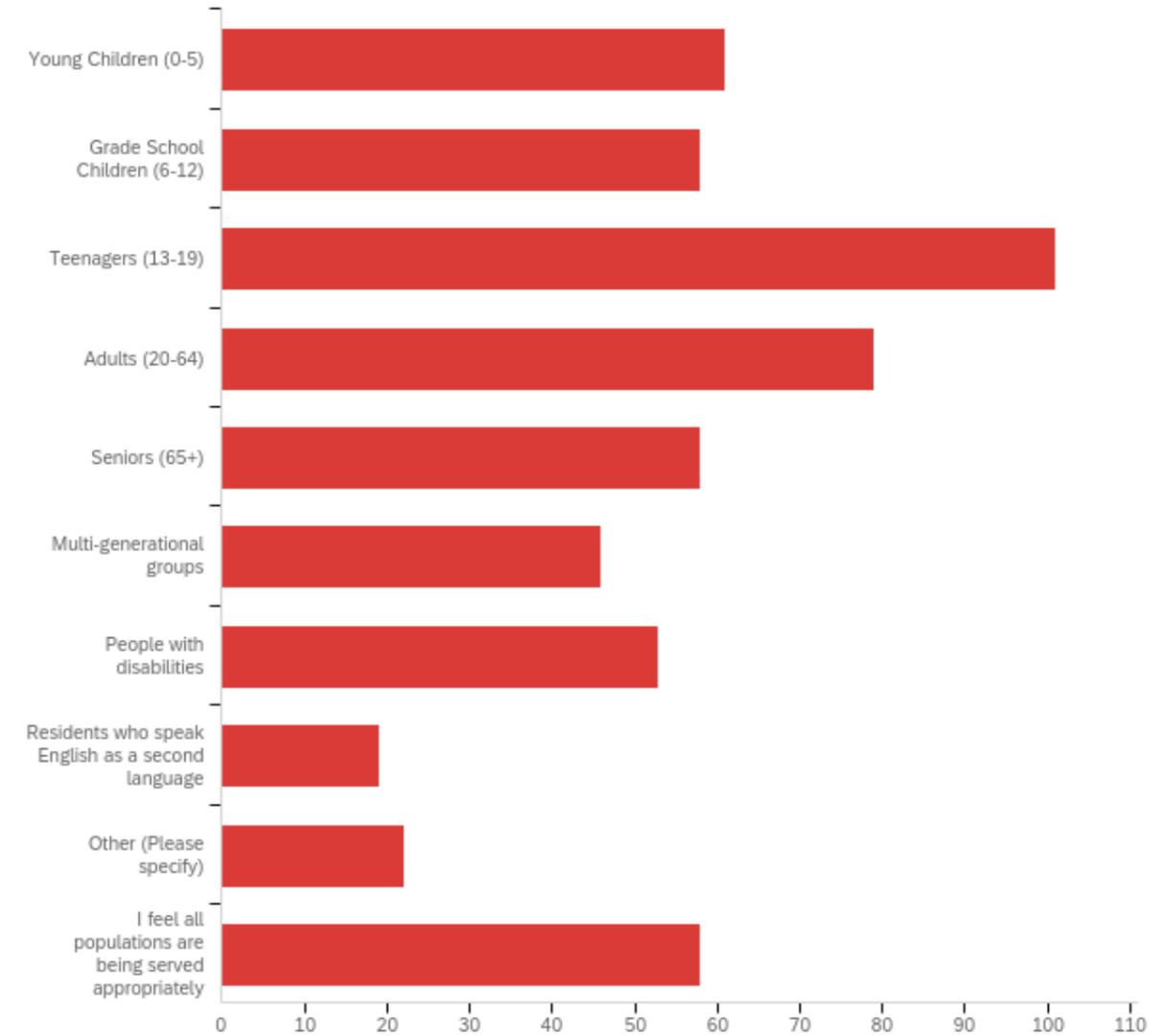


#	Answer	%	Count
5	Yes	57.77%	145
6	No	42.23%	106
	Total	100%	251

Q14 - If you think Veneta needs additional parks, please indicate the section(s) of the city where you would like additional parks to be located. Click up to three (3) areas that apply. Please refer to the map below.



Q15 - Check any and all populations you feel are underserved by the City's parks and facilities.



#	Answer	%	Count
1	Young Children (0-5)	10.99%	61
2	Grade School Children (6-12)	10.45%	58
3	Teenagers (13-19)	18.20%	101
4	Adults (20-64)	14.23%	79
5	Seniors (65+)	10.45%	58
6	Multi-generational groups	8.29%	46

7	People with disabilities	9.55%	53
8	Residents who speak English as a second language	3.42%	19
9	Other (Please specify)	3.96%	22
10	I feel all populations are being served appropriately	10.45%	58
	Total	100%	555

Q9\_9\_TEXT - Other (Please specify)

Other (Please specify) - Text

I'd like to see more equipment designed for children that use wheelchairs or other ambulatory equipment

Dog people

Dogs

Groups to oi promote honebased biz

I've read Facebook posts mentioning inappropriate behavior by teenagers/young adults in the parks that keep children and families away.

Dogs

I said kids again because of the amount of drugs

The parks could include better equipment for smaller age children with it being closer to the ground and better enclosed on the higher structure. Also something to enclose the chain connecting some of the structures together. In order to prevent pinching when the chain has any slight movement.

Bikes

teenage athletes have practically nowhere to practice sports unless you count the street

Sports

No more parks. Please give a sidewalk for the people on Hunter east of Territorial, I am guessing more people walk down that unsafely then what goes to the parks.

Disc Golfers

Pet owners

Dogs

dogs

Homeless

Safe walking trails

Pets

dogs, need a dog park

Q16 - How can the City's parks and facilities better serve any underserved populations (if applicable)?

How can the City's parks and facilities better serve any underserved populations (if applicable)?

Make some more adult related activities available. Maybe frisbee golf or hiking/walking trails

Wheelchair accessible play equipment, textured items for those with sensory needs or blindness

I would be nice to have more in door oppertunities for kids. Are weather is only good a few months a year. An indoor pool would be amazing and a covered basketball area would be nice.

? Maybe during summer 2x a pot luck, Saturday market style event, family game day- sac races, Apple bobbing, frisbie. Live music? A event raise \$ 4 local community schools or groups ectra??

The pool could have senior exercise programs in the summer.

More structured recreation areas such as the pool so multi generations can enjoy at the same time. We need more options where there is some sort of supervision expected. Year around options would be awesome!

My only comment here is-our local community pool is my favorite place to go in Veneta. It's fresh, clean, well maintained and is always staffed with great people. We love the addition of the kiddie pool as well. My only disappointment is that the facility is only open for ten or twelve weeks every year. I realize the expense is the biggest factor, but I wish we could incorporate an indoor facility as well. My entire extended family lives in Eugene and every summer, I have multiple family members driving their children to the Veneta pool for swimming lessons. I wish it could be done year round.

Children with disabilities do not have any appropriate locations to play here in town. There are no appropriate swings for children with mobility issues, no play structures that allow kids in wheelchairs to join, and no drinking fountains readily available for all abilities alike. I also would like to see and fenced off leash dog park downtown.

Better ADA access and safe equipment.

Not necessarily for the underserved, just the general population. Plus, anything to create activities to keep our youth active.

Improve the Bolton fields, this is completely underutilized. Every other town has lighted multi-use sports fields.

Water park with slides and lazy river, music venue, sports facilities to accommodate more sports, outdoor games like bocce ball, facilities clean of needles.....huge concern.

Longer pool season, more water exercises (especially evenings or weekends)

Fence in a dog park within walking distance

A dog park would be great

The parks aren't very suitable for toddlers, play structures can be dangerous for kids under 3 years old

More equipment for toddlers!

Covering the city pool

Something lower to the ground for kids aged 0-5

Handicap accessible for children of limited mobility

Play structures for young children

By making it more inviting. Landscape be clan and colorful. Handicap/special need play structure.

I think maybe city functions for the whole community is invited, more of these would be a lot of fun!

---

Equipment made for toddlers to climb

---

Toddler play structures and enclosed parks for little ones

---

Have facilities to house these events

---

Make the Bolton sports complex more accessible to wheelchairs and the parks updated on oak,5th and woodland more kid friendly

---

Clean up and monitoring of the parks and facilities(both people and paraphernalia)

---

ADA swings, covered pool for year round use-water aerobics for elderly:disabled, swimming is great exercise for everyone

---

trail exercise stations

---

Sensory-safe spaces; signage is Spanish

---

Have more play equipment for handicap children

---

Covered pool year round

---

Play structures for babies. More swings. More seating/ picnic areas. Shade. Dog park.

---

Implementing more trails in the community for all ages to enjoy with multi-use functionality. (I.E dog walking, bike riding, exercise, being able to push wheelchairs etc.)

---

I think they should add some play areas for people whom are disabled such as swings and sllides. Also put some sports equipment for seniors to use so they have something to do besides sit on a bench. s, slides

---

See above statement

---

in the community pool I feel it could have like a little kiddie pool with it and have an indoor pool as well as an outdoor pool section

---

More bike park

---

make them easy to get to

---

GIVE US A SOCCER FIELD

---

It can cause them to have fun outside of the home. If they have interesting things that appeal to others, they will be more well used.

---

MAKE IT SAFE AND NOT STREWN WITH DRUG ADDICTS

---

ban homeless people

---

I think that we could get those swings that are meant for people that are wheelchair bound. They have those things that come down like roller coaster seats. Also those zipline type things but you cut on them or hold onto a handle, those are cool.

---

not be so shity

---

have more things for teenagers to do

---

get more money

---

General execute order 66 eh eh eh

---

safer

Most of the current facilities are geared toward younger populations. However, more elderly folks have fewer options. Playground equipment is of limited usefulness to senior population whereas things like outdoor game boards (checkers, chess, etc...), places to congregate and chat, etc...

---

Basketball hoops

---

Tennis/pickleball courts

---

By adding a disc golf course either in a new park or existing park

---

Unpaved walking trails/paths, exercise equipment

---

For 20-64 age group it would be nice to have circuit training signs placed around walkways in a park. The signs could illustrate stretch exercises. For an older population maybe landscaped gardens

---

Make a lovely Disc Golf course!

---

Have proper restroom and water fountain facilities. Its a huge need!

---

More covered areas for teenagers to hang out while still being in view of traffic to deter inappropriate conduct

---

Bike trails/paths to connect the entire city.

---

An adult space with a stage for music and events

---

Build a dog park

---

please add a disc golf course. they are pretty low maintenance.

---

Add walking/jogging trails/paths

---

Add play structures and equipment that are accessible to toddlers/young chikdren

---

Need better walking/jogging paths connecting areas

---

Make a dog friendly park (with nice fencing to let dogs off leash)

---

dog park

---

Safe walking trails

---

Make the parks more appealing by adding picnic tables, updated equipment to those that require it, and sprucing up the parks with more grassy areas to lounge

---

Safer surfaces to walk and jog. More exercise options, and tennis courts.

---

Make a separate area for younger kids to play, separate from grade school kids that can tend to take over and are just bigger and not always nice.

---

There are few activities for teenagers and older individuals.

---

sports complex

---

Having more areas for healthy exercise. Example is walking/hiking trailes all ages could enjoy the outdoors.

---

Incorporate most of Veneta’s history, and ID tags to help identify foliage species

---

long walking paths thru various areas, and a dedicated dog park

---

All ages would benefit from a year-round covered pool.

---

Create a dog park if we can find space!



**Q18 - How important are the following potential future outdoor park facilities to you or your household? Mark your preference for future investment in the improvement or addition of the following park facilities.**

#	Question	Extremely important	Very important	Moderately important	Slightly important	Not at all important	Total
14	Playground Equipment	39.51%	23.46%	19.34%	8.64%	9.05%	243
	Dog Park	36.13%	24.79%	19.75%	7.56%	11.76%	238
	Natural Areas/Green Space	34.85%	36.51%	14.52%	9.13%	4.98%	241
	Sheltered or Covered Areas	34.73%	30.13%	19.25%	10.46%	5.44%	239
15	Covered Play Areas	33.47%	28.10%	19.01%	11.16%	8.26%	242
16	Nature-Play Areas	28.57%	25.63%	29.83%	7.56%	8.40%	238
	Paved Trails	27.98%	26.34%	25.93%	11.93%	7.82%	243
	Performance Venue	23.85%	20.50%	23.43%	15.06%	17.15%	239
	BBQs/Cooking Areas	23.75%	28.75%	23.75%	12.92%	10.83%	240
	Softball	22.98%	25.11%	27.23%	11.06%	13.62%	235
	Volleyball (sand)	21.94%	21.52%	27.00%	12.24%	17.30%	237
	Baseball	21.61%	25.00%	28.81%	10.59%	13.98%	236
	Unpaved Trails	21.16%	31.12%	26.14%	14.11%	7.47%	241
	Community Garden	21.01%	19.75%	25.21%	15.97%	18.07%	238
	Soccer	20.68%	26.16%	29.11%	8.02%	16.03%	237
	Non-Motorized Boat Launches (Kayak, SUP)	20.66%	22.73%	24.79%	12.40%	19.42%	242

	Outdoor Fitness Equipment	19.75%	22.69%	25.21%	18.49%	13.87%	238
	Basketball	19.58%	26.67%	33.33%	7.08%	13.33%	240
	Football	19.57%	17.45%	29.79%	15.32%	17.87%	235
	Skate Park	18.75%	11.67%	20.83%	18.33%	30.42%	240
	Disc Golf	18.49%	17.23%	27.31%	13.45%	23.53%	238
	Public Art (Murals)	18.33%	19.17%	21.25%	18.75%	22.50%	240
	Mountain Biking Trails/BMX	18.26%	21.99%	23.65%	16.18%	19.92%	241
	Tennis	17.72%	14.35%	29.96%	14.35%	23.63%	237
17	Rock Climbing Features	17.23%	19.75%	28.15%	17.65%	17.23%	238
	Mini Golf	16.74%	18.45%	25.32%	16.74%	22.75%	233
18	Bicycle Park	15.83%	20.42%	30.83%	15.00%	17.92%	240
	Bird Watching Areas	15.35%	14.11%	24.90%	19.50%	26.14%	241
	Pickleball	13.62%	10.21%	24.26%	14.47%	37.45%	235

**Q19 - Are there any other outdoor facilities not mentioned above that you would like the City to prioritize for future improvement or addition? Please list and describe them.**

Are there any other outdoor facilities not mentioned above that you would like the City to prioritize for future improvement or addition? Please list and describe them.

Maybe a small/medium man-made pond or fountain

Baseball & softball complex. Bolton Hill's field are not safe at all between the rocks and the holes. If the fields were laid out differently you could get more fields into that area.

I'd like an outdoor theater for summer movies in the park

Indoor pool for year round swimming. Also another indoor recreation place with bowling or miniature golf and arcades

Horse shoes, family events.. Live music, better bathrooms. Shade small fenced area 4 dogs?

I would like to see more covered play structures for children. We like to take our kids to play year round but they don't like getting wet so a covered structure would be nice.

Lights on Bolton hill or any future athletic complex would make a world of difference to the young athletes and parents in our are.

Pool use year round

Disc golf!

Activities for our teens

I would like to see a covered play area since it rains in veneta 9 months out of the year.

Pool facilities with fun slides or other play structures

Football field

Sand play area

Trail exercise stations for adults

Toys for babies and children and safety

Dog park would be great

Splash pad in the summer would be amazing!

Volleyball

Water park

a covered sand pit for volley ball or just a sand pit for younger children (3-9) to play in

Pump track

space for Frisbee (like ultimate)

SOCCER SOCCER SOCCER

A sports complex by elmira high school so the children can be more open to playing a sport, rather than be turned away by the crappy conditions of the fields.

running track

i would like to see the city not have a skate park because many teenagers just use it to do drugs

Badminton I think would be a good addition to the Veneta Community Park. You could use the same type of ground that Tennis uses or even just have nets set up in the park on the grass.

no there are not

football field

Anakin-I have brought Peace, Justice, and freedom to my new empire, Obi Wan- Your New Empire?

wrestling

Tennis and pickleball

School parking

A nice venue where weddings/reunions etc can be held

Mile markers on trails and paths for runners/cyclists.

DOG PARK

Fenced dog park with large enough area for tennis ball throwing and running. I drive to Candelight Dog Park almost every day because one of my dogs is untrustworthy without a fence. Having a fenced dog park in Veneta would be an amazing addition to the parks system.

Dog park

Bathrooms-extremely important

I think the city could really benefit from tennis courts and incorporating the pickle ball on the same courts. As an older man (early 50's) I think this would serve the community really well. There is not any activites for older folks. Tennis and Pickleball are perfect sports as one starts to get older!

Just want to reiterate a need for tennis courts. There aren't any in the Fern Ridge area at all. The nearest is Echo Hollow which takes up too much drive time to enjoy much play time. Most other sports are well represented in our area.

I think enclosing/covering (perhaps a retractable cover)our community pool would be a HUGE benefit for our community! Year-round usage would add so much for families & community members as far as fitness such as aerobics, lap swimming, sports such as swim team, water polo & diving. Year-round pool rental for parties or events. Water rescue training & water safety training for all ages especially living so close to Fern Ridge resevoir & rivers. Year-round swim team could bring in out of town visitors which would boost our local economy because they will shop, eat, purchase fuel etc.

Year round pool

I would love to see a trail system, for walking the city safely, or running, just enjoying the outdoors, although I don;t know if there is space, or if it would be safe (if homeless or druggies would frequent it)

Turf fields

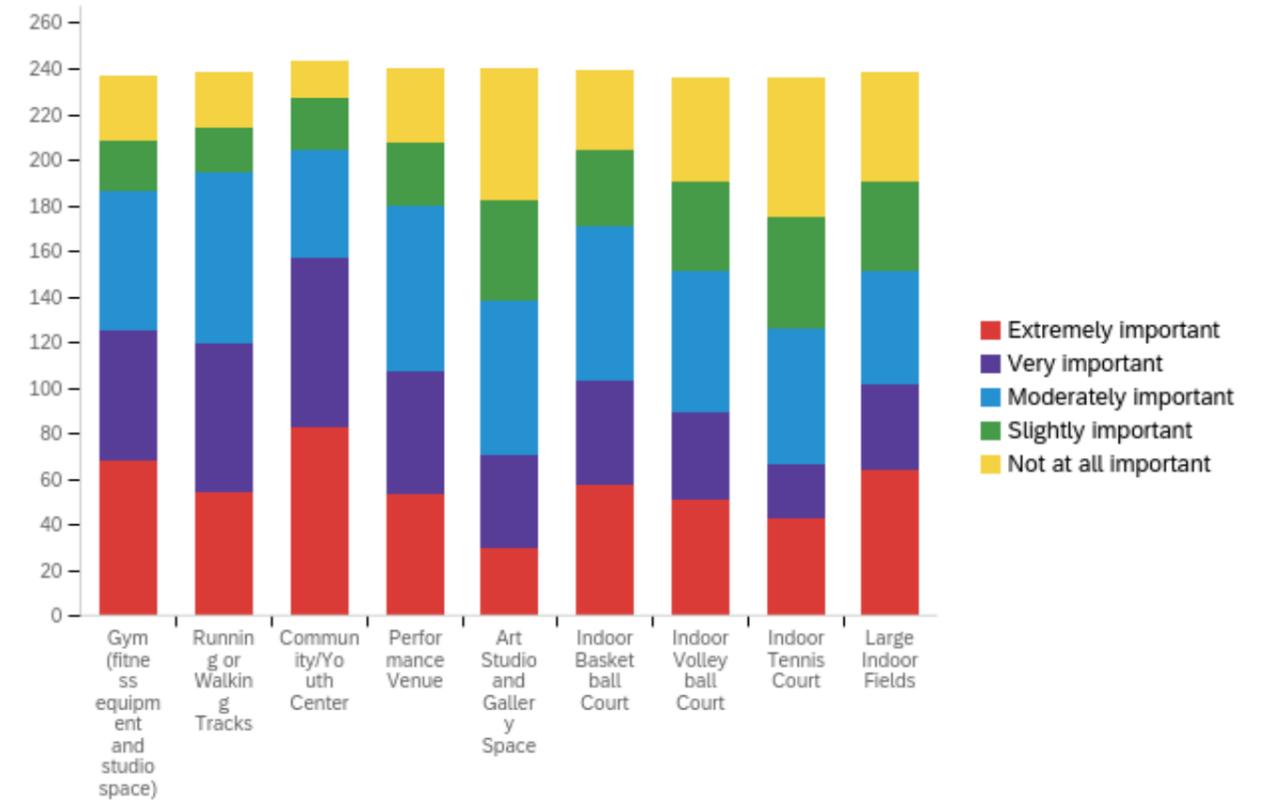
More safety. Afraid to big let kids go without an adult

Water features and sand boxes. Either a spray park, or just a pump into a sandbox.

water park not connected to the pool



**Q20 - How important are the following potential future indoor park facilities to you or your household? Mark your preference for future investment in the improvement or addition of the following park facilities.**



#	Question	Extremely important	Very important	Moderately important	Slightly important	Not at all important	Total
16	Gym (fitness equipment and studio space)	28.69%	24.05%	25.74%	9.28%	12.24%	237
17	Running or Walking Tracks	22.69%	27.31%	31.51%	8.40%	10.08%	238
18	Community/Youth Center	34.16%	30.45%	19.34%	9.47%	6.58%	243
19	Performance Venue	22.08%	22.50%	30.42%	11.25%	13.75%	240
20	Art Studio and Gallery Space	12.50%	16.67%	28.33%	18.33%	24.17%	240
	Indoor Basketball Court	23.85%	19.25%	28.45%	13.81%	14.64%	239
	Indoor Volleyball Court	21.61%	16.10%	26.27%	16.53%	19.49%	236

Indoor Tennis Court	18.22%	4 3	9.75%	2 3	25.42%	6 0	20.76%	4 9	25.85%	6 1	236
Large Indoor Fields	26.89%	6 4	15.55%	3 7	21.01%	5 0	16.39%	3 9	20.17%	4 8	238

**Q21 - Are there any other indoor facilities not mentioned above that you would like Veneta to prioritize for future improvement or addition? Please list and describe them:**

Are there any other indoor facilities not mentioned above that you would like Veneta to prioritize for future improvement or addition? Please list and describe them:

Indoor pool would be nice. Very nice actually. I would get behind that.

I don't know if you'd count it as a park need or not but an indoor pool that can be used for lessons year around, PE classes, school swim teams, low impact exercise for those unable to run or walk easily

To keep youth out of trouble we need more year round indoor things to do for them.

Activities 4 teens or young adults, learning classes or like cooking, hunting, boating safety, wilderness safety classes attend. Lots teens & adults would attend classes if variety. Idle hands are the ☆☆☆☆☆ play ground, lol. Crime rate would go down if there was more activities or hands on ectra activities events in small towns..

Batting cages, rock climbing, any indoor play structures.

Swimming pool

Putting a roof on the pool so it can be used year round would be nice.

A space for local teams to practice indoor would be awesome. Late fall to late spring many kids turn to video games instead of building social skills and team building. This would help the mental health of many youth in our fast growing community

Gymnastics type facility

Racketball/walleyball court

Bowling

covered swimming pool for year round activities

Pool

Indoor pool all year around would be sweet. Everyone talks about a swimming place that will stay open year around for kids and adults.

A gymnastics venue would be nice

Community center

Indoor pool/cover that can open during the summer

Racket ball

Child play area for the wetter months

an indoor pool area would be a nice addition, a little larger that the outdoor community pool

Mountain bike trails and jumps and berms and flowtrail and pumotracks

An indoor soccer venue

SOCCER FIELD!!! Indoor and outdoor for all seasons

BOWLING ARCADE MOVIES

A dog excersize area indoors so during the winter people can take their dogs and help them stay healthy.

indoor swimming pools

nope

football and basketball

Anakin- You are either with me or against me, Obi Wan-Only a Sith deals in absolutes

Indoor swimming pool

dirtbike track!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!!

Indoor mini golf, roller skating, bowling, ice rink.

Indoor soccer, ping-pong tables (also outdoor),

Pool

Disc golf putting baskets

Indoor baseball/softball batting cages

Indoor dog park

**SOCCER/FOOTBALL FIELDS**

Many activities can take place in schools. What we dont have is year round pool. I dont use the pool in summer as I have membership in Eugene. Would rather go to Veneta year round. It would provide local activities for youth year round who are not in organized sports.

Enclose the pool!

Swimming pool

Pools

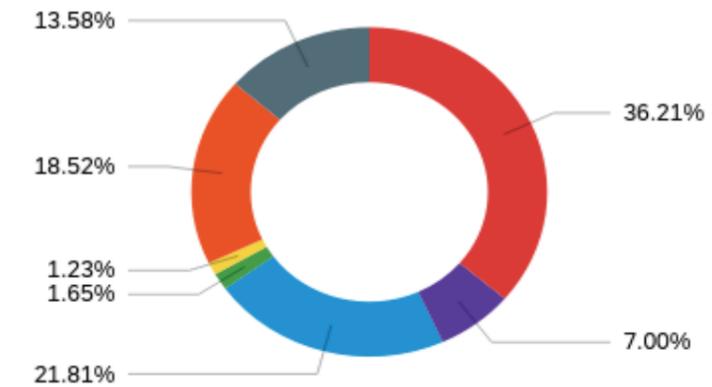
No, but I do feel a Performance Venue would be of great value. I have only been to the High School for a dance recital and it was too small and too hot!

Skating rink

Gymnastics or something like Elevation, Get Air, or Defy.

Indoor soccer

**Q22 - If you had to prioritize ONE action for the City to focus on in the next 10 years, which of the following actions would you choose?**



- Upgrading existing facilities and equipment
- Providing better ongoing maintenance of existing facilities and equipment
- Building new parks and new recreational facilities
- Improving maintenance
- Improving parking (cars and bikes)
- Improving security
- Other (Please describe)

#	Field	Minimum	Maximum	Mean	Std Deviation	Variance	Count
1	If you had to prioritize ONE action for the City to focus on in the next 10 years, which of the following actions would you choose? - Selected Choice	1.00	7.00	3.35	2.30	5.30	243

#	Answer	%	Count
1	Upgrading existing facilities and equipment	36.21%	88
2	Providing better ongoing maintenance of existing facilities and equipment	7.00%	17
3	Building new parks and new recreational facilities	21.81%	53

4	Improving maintenance	1.65%	4
5	Improving parking (cars and bikes)	1.23%	3
6	Improving security	18.52%	45
7	Other (Please describe)	13.58%	33
	Total	100%	243

Q14\_7\_TEXT - Other (Please describe)

Other (Please describe) - Text

More indoor things for bad weather times of year. I would love to see an indoor pool for kids and adults to utilize. Swim classes water exercise for adults and hot tub.

We need to lower crime & lawlessness first before adding additional facilities

Building new facilities for indoor play groups for children. Cold, earl and rainy days limit kids activities. It would be nice if we had an indoor facility for them to visit-examples of what I'm referring to are, trampoline park, indoor playgrounds, indoor swimming pools, indoor mini golf etc.

I would like to see watered fields at Bolton hill and lights out up so baseball and soccer games can be played safely. I would also like to see some chain link batting cages with a concrete floor

Improving Safety

A community available gym would be very nice!

I stopped going to the new park because of drug paraphernalia being found on benches/ tables my child plays at. We need more of a police presence

Upgrade and improve the sports complex

On the other side of 126.

improving our school equipment or track

make the school better. (sport wise)

Better the schools and sports equipment/fields.

building fenced in places for pet owners to go

what peoplecan do what

Add Volleyball or Tennis court to the already existing parks.

none

Putting in a disc golf course

Outdoor adult exercise equipment

A POLICE DEPARTMENT PLEASE WE DO NOT FEEL SAFE IN VENETA

Build a beautiful Disc Golf Course.

Putting in real and proper restroom and drinking fountain facilities!

Make the Territorial-126 intersection something we can be proud of. It's what the world sees as Veneta, regardless of everything else we have to offer.

Everything!

More parks and equipment for kids 5 and under. So many people with 2/3/4 year old kids and nothing for them to play on but big kid playgrounds

More Safe and covered gathering areas for community members

Improving restrooms

IMPROVING BOLTON HILL SPORTS COMPLEX

Tennis courts

Year round pool.

Year round swimming facility!!!

**Q23 - Do you have any additional comments or suggestions about priorities for parks, recreational facilities, and trails in the City? Please describe:**

Do you have any additional comments or suggestions about priorities for parks, recreational facilities, and trails in the City? Please describe:

Prioritize the pool and surrounding park

If a shaded area isn't in the cards right now financially, perhaps rotate the existing playground equipment so that the slides are positioned opposite direct sun

More walking nature trails, more bathrooms 4 summer & summer activities.

There are several but can only vote for one. Security and improved parking'

I would love to see additional family friendly facilities in our area but with the current state of crime there isn't a point. Without the appropriate security and consequences, lawlessness will take over.

If we aren't taking care of the park spaces we have now, why should we add new ones? It rains 9 months out of the year here concentrate on making the park spaces we have more usable during the winter months when kids are stuck inside due to weather.

Upgrading Bolton Hill Complex

Jogging trail would be awesome

Oak island park is in serious need of some love

Keeping in mind to upgrade some parks around neighborhoods.

I would love to see a bike path in town that leads to a mountain biking trail

Improving Bolton hill sports complex

Need more family friendly safe healthy activites

The city of veneta desperately needs a safe place for children to play simply updating the old facilities first and adding an indoor community one is the highest importance I believe

Not much room for new ones, but there's a need for some of the potentials!

Utilize sustainable green building practices.

Install lights and sprinklers at the sports complex

The park are amazing just need some on the other side of 126 by ellmaker or jeans.

Covered year round pool

improve the security and amount of police officers patrolling

BIKE PARK! A pump track and maybe some dirt jumps and mtb skills course

I want a soccer field and i want it now

Make them family friendly and somewhere people want to be.

build fun things? have you ever been to Veneta/elmira this crap sucks just give us something to do besides three months of pool in the summer theres nothing else to do

no

build a roller skating rink

There should be less situations where there are literal pedophiles watching children. Homeless people and drug addicts not abusing the parks. And teens using the parks for doing drugs, smoking, and drinking.

none

Anakin- Don't make me kill you, Obi Wan- My allegiance is to the Republic! To Democracy!

While volunteer participation rates are down across the board, would it be possible to coordinate community involvement of maintenance of current facilities?

I would love to see new equipment and improvements at the Oak Island park.

Current parks serve our community's needs with the exception of Bolton Hill/TSP fields. The facility needs to be completely overhauled including drainage, parking, etc. We don't need a turf complex, but need fields that meet the needs of the youth in the community. Currently many youth go to Eugene due to our poor facilities.

Pickleball/tennis courts for seniors especially

Actual unpaved walking trails/paths would make such a quality of life improvement for so many. If these were available perhaps not so many people would be walking on busy, dangerous roads like Perkins, Hunter and Huston.

focus on safety. Parks are not safety.

Please build a Disc Golf course!

More indoor areas for sports, walking and get togethers for those unable to do so in the cold and rain!

Disc golf courses offer more foot traffic and security as well as more traffic to locally businesses

Please build a disc golf course.

Community Center Renovation

Please turn the open space between 2nd and 3rd on broadway into a park!

Update OAK iSLAND PARK

I believe the parks in the city currently I would hope have growth potential to add to existing parks already in use. Ideally, indoor basketball, tennis, pickleball courts would be great, but just better outdoor facilities being created at an existing park would be greatly appreciated!

The area near 8th & Cheney was designated as a future park space a long time ago. I would love to see this area developed into a park area. Currently it sits unimproved with occasional homeless camping near the residential homes.

Well-lit, quality tennis courts. Covered would be great, but not required.

I do think security in our parks is also VERY important. Focusing on upgrades to current facilities would be good - more community/venue space. Enclose the pool!!

I often don't take my kids to the park because of the transient population at the parks. Also, again, WE NEED A YEAR ROUND SWIM FACILITY! Partner with the school district, Kiwanis, anyone who can help make it work!!! It would provide jobs across the age spectrum and give kids an opportunity to be active and hone their skills to be safe around the water that is so close to our community AND give another option for sports development! PLEASE!!!!

and a dog park!

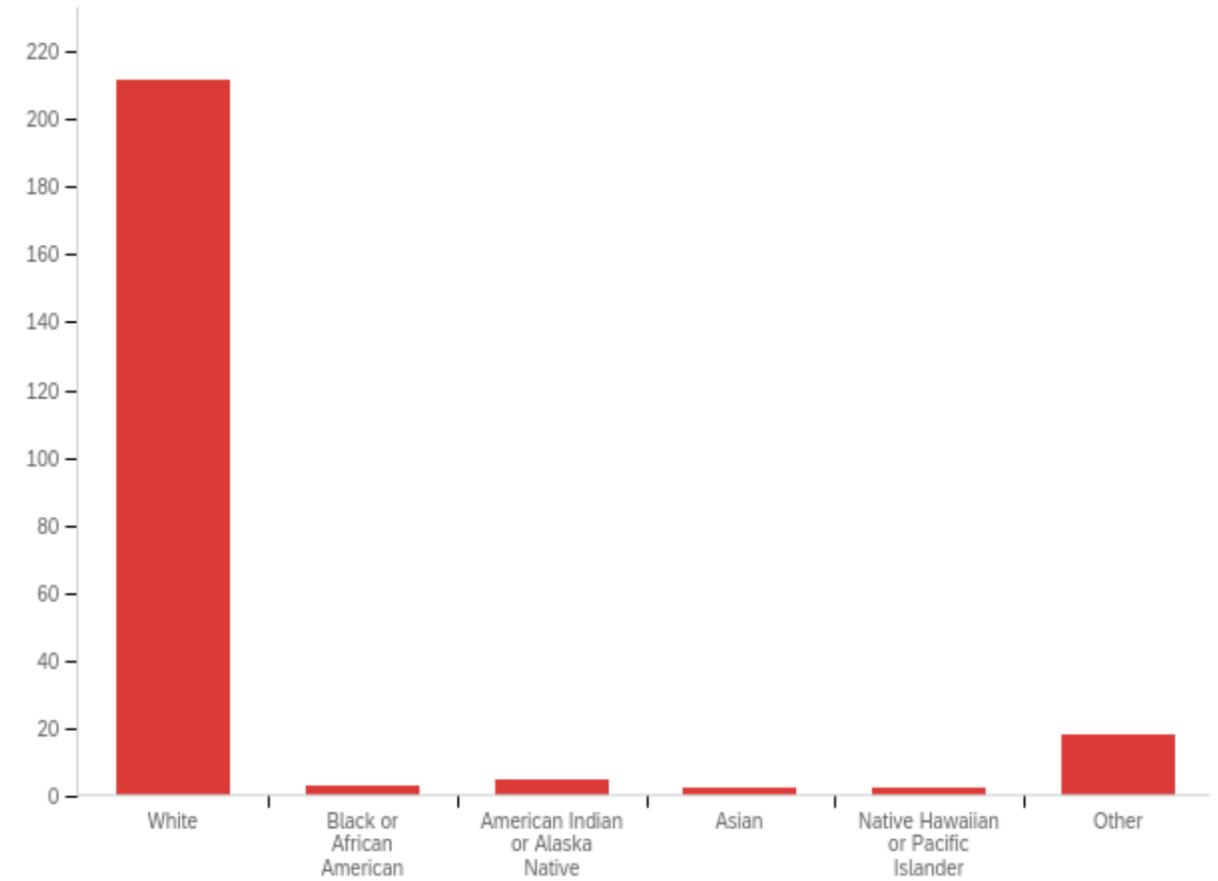
That last one was a tough choice. We need improved facilities but safety and security have to be #1

Security

- Complete remodel of Bolton Hill, biggest bang for the buck and will serve the most people.
- Need organized adult recreational opportunities to attract adults with disposable incomes
- Perkins Estates does not have a park within walking distance that I feel safe letting my child play on, that holds his interest. Our section of Veneta needs to be considered, as the housing is lots of families with children.
- Build a new Bolton Fields Complex or completely overhaul the existing one into something that will function properly for our kids.
- It would be nice to have additional walking/bike paths since most of the roads don't have sidewalks. This would be a trail that motor vehicles wouldn't be close to.. that was continuous for a mile or two
- City park is beautiful. Great job

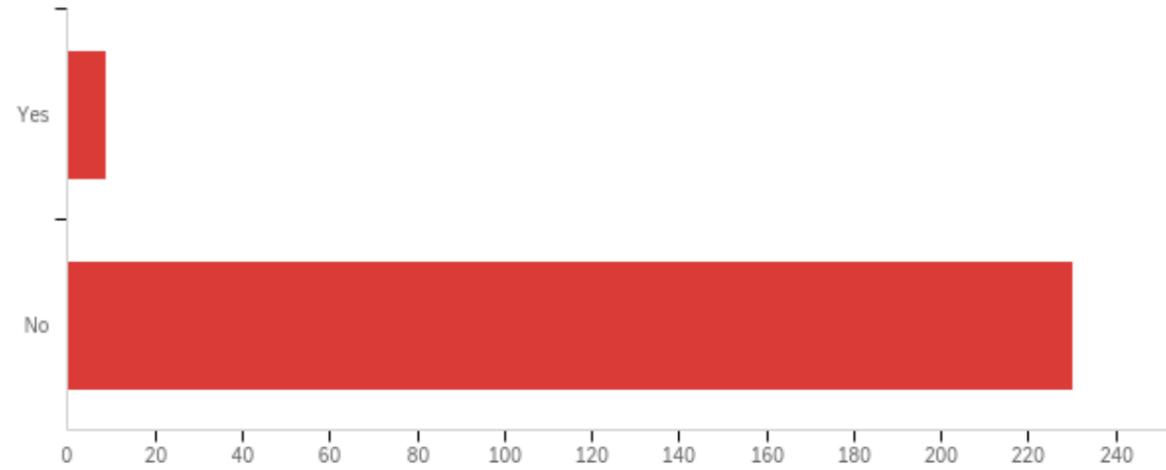


Q24 - What is your race?



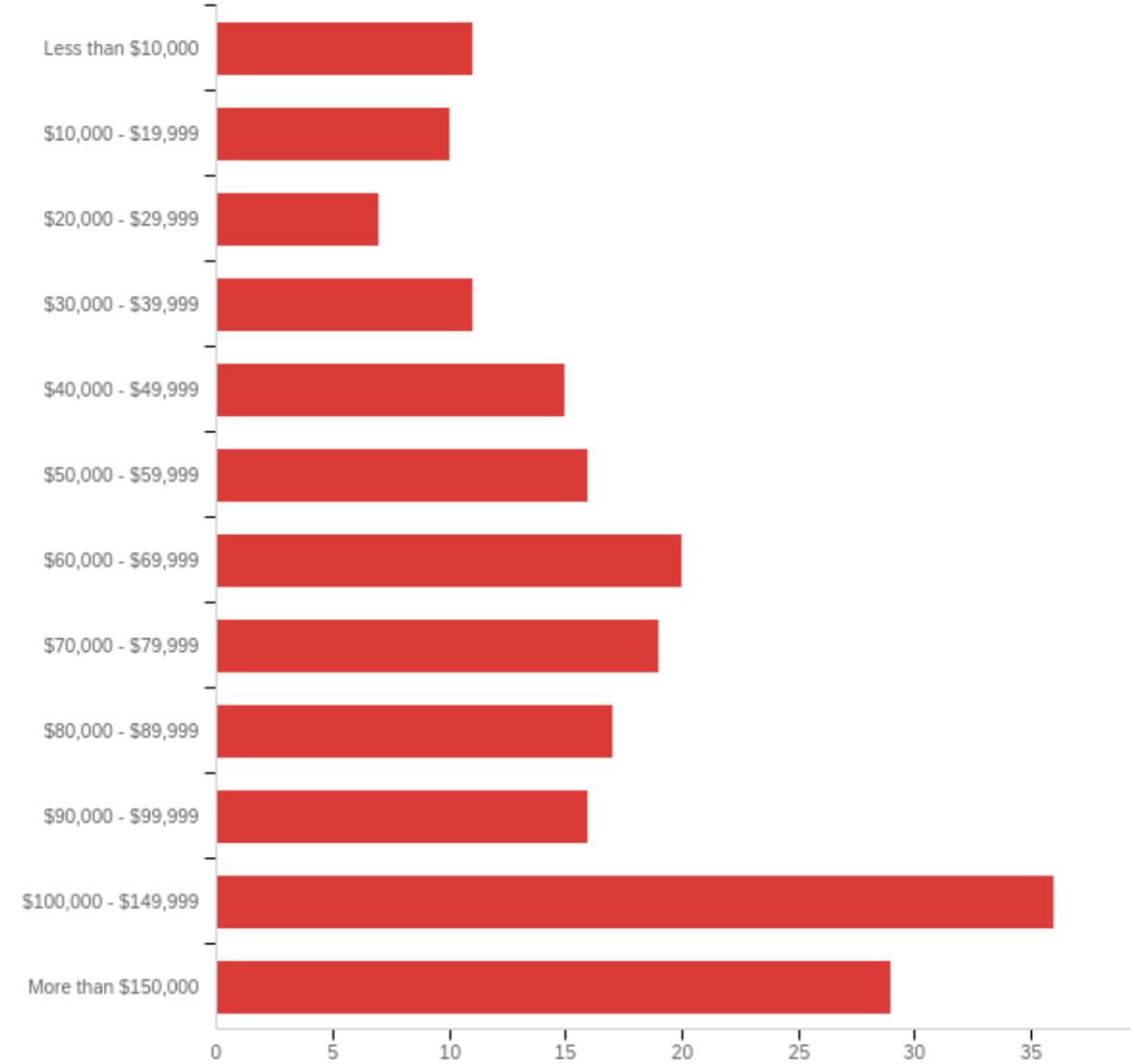
#	Answer	%	Count
11	White	87.60%	212
12	Black or African American	1.24%	3
13	American Indian or Alaska Native	2.07%	5
14	Asian	0.83%	2
15	Native Hawaiian or Pacific Islander	0.83%	2
16	Other	7.44%	18
	Total	100%	242

**Q25 - Do you identify as Hispanic or Latinx?**



#	Answer	%	Count
23	Yes	3.77%	9
24	No	96.23%	230
	Total	100%	239

**Q26 - What was the combined income for your entire household last year?**



#	Answer	%	Count
11	Less than \$10,000	5.31%	11
12	\$10,000 - \$19,999	4.83%	10
13	\$20,000 - \$29,999	3.38%	7
14	\$30,000 - \$39,999	5.31%	11
15	\$40,000 - \$49,999	7.25%	15

16	\$50,000 - \$59,999	7.73%	16
17	\$60,000 - \$69,999	9.66%	20
18	\$70,000 - \$79,999	9.18%	19
19	\$80,000 - \$89,999	8.21%	17
20	\$90,000 - \$99,999	7.73%	16
21	\$100,000 - \$149,999	17.39%	36
22	More than \$150,000	14.01%	29
	Total	100%	207

**ADDITIONAL WRITE-IN COMMENTS ABOUT PARKS, FACILITIES, AND TRAILS**

- The parks seem run down. Number one sign that you have a nice park are kids. No kids and you can tell the condition.
- Bolton Hill ball fields is something every community member uses whether it be for TSP or any other rec
- Bolton softball fields need to be maintained for safety with rocks in dirt and old unstable bases. Also adding a playground at Bolton would be amazing for kids who aren't playing sports during games
- My biggest concern with territorial park is the constant smoking presence around. Not a pleasant atmosphere to bring my children. Even worse because half the smokers are underage and nothing is done about it.
- Bolton hill fields have large holes in ground which is a safety risk
- Concerned about the new honeless shelter that is right across the street from the park by the community pool. I no longer feel safe going there by myself with my 14month old son. Public restroom would also be nice
- All the kids on our block have a great time on the play grounds! Note! No drinking fountains!
- i would like a better and bigger skate park
- I would really like to see a improvement in the bolton hill ball field facility's its been the same for years and it needs to be improved to turf it would benefit a lot of upcoming athletes.
- I only went to them when I was small
- The 8th street park needs like cameras, because of the amount of drug use, I don't believe that kids should be around that, because it's a bad influence.
- Bolton Hill fields are in bad conditions and are

poorly taken care of.

- The parks need a strong police presence to keep them safe.
- they are never clean
- Too much to type, will bring up at meetings
- I don't understand Oak Island park. Is there a trail in there? Is a protected plot of nature? I don't mind nature, just curious about the park part of the name.
- Most of Veneta's parks are too tiny. There should be more parks on the east side of Territorial. Where are the trails? Biking is very difficult in this town. Walking and hiking around Veneta is unpleasant.
- More lighting would be beneficial in evenings
- Bolton hill sports complex looks very trashy. The field doesnt look maintained. The goalpost look worn down. The parking is horrible and should be asphalt instead of rocks. There were several cars this year broken into while elementary school kids were playing soccer games. The audacity! There also needs to be better seating with roof coverage for when it rains. A lot of adults brought pop up tents and chairs to the soccer games. Its a hassle dragging everything out in the rain and then having to fold it down to put away.
- Seen broken glass and graffiti In the park.
- I don't know for sure which park is which, but the skate park is taken care of it just is not very family friendly
- 8th street park has plenty of room for expanding and the ground is full of weeds and overgrown stuff it should be leveled out and mowed
- i mainly have concerns with the the 5th street park. It is known for being a bad influence on middle schoolers, high schoolers, or anyone that might have issues with drugs.

# APPENDICES

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- A** Parks Inventory
- B** Public Outreach Data
- C** Survey Results
- D** Additional Funding Sources

## City of Veneta Parks and Open Space Master Plan Funding Options

### Local Tax Options

#### BONDS

To issue long-term debt instruments, a municipality obtains legal authorization from either the voters or its legislative body to borrow money from a qualified lender. Usually, the lender is an established financial institution, such as a bank; an investment service that may purchase bonds as part of its mutual fund portfolio; or, sometimes, an insurance company. Issuing debt is justified based on several factors:

- Borrowing distributes costs and payments for a project or improvement to those who will benefit from it over its useful life, rather than requiring today's taxpayers or rate payers to pay for future use;
- During times of inflation, debt allows future repayment of borrowed money in cheaper dollars;
- Borrowing may improve a municipality's liquidity to purchase needed equipment or for project construction and improvements. Debt issuance also does not exhaust current cash-on-hand, allowing such general fund revenues to be used for operating expenses; and
- Interest rates rise as the maturity term of a bond increases, as borrowers have to compensate investors for locking up their resources for a longer period of time.

Oregon Law requires that all Unlimited-Tax General Obligation (ULTGO) bonds be authorized by a vote of the people. The Oregon Bond Manual – 4th Edition, recommends municipalities hire a bond counsel prior to the bond election to ensure that all requirements are met. The Bond Manual also notes that approval of an ULTGO bond requires considerable effort. Some examples of methods for gaining public support include: attitude polls, forming a bond issue citizens' committee, holding public meetings, leaflets, and door-to-door canvassing. Note that under Oregon law, no public resources may be used to advocate a pro or con position regarding a ballot measure. Accordingly, any printed materials must be purely explanatory in nature.

A fundamental rule associated with issuing long-term debt instruments is not to issue them for a maturity period longer than the project's useful life. People should not be paying for a major park or recreational facility after it is no longer in use. Further, City of Veneta should be very clear about the specific acquisitions and other actions to be carried out with the bond revenue, as the City will be asking residents to pay for park and recreation acquisitions. Working with the community is a key aspect of a successful bond measure.

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The key benefit of bonds for park acquisition and development is that the City can generate a substantial amount of capital. This capital can then be used to purchase parkland or for major capital improvements that will serve the community far into the future.

#### LEVIES

A local option levy for capital improvements provides for a separate property tax levy outside the city's permanent rate limit. This levy may be used to fund a capital project or a group of projects over a specified period of time, up to ten years. Revenues from these levies may be used to secure bonds for projects, or to complete one or more projects on a "pay as you go" basis.

The advantages of levies include reduced interest, increased flexibility, enhanced debt capacity, improved borrowing terms, and increased fiscal responsibility. The major disadvantages of the approach are insufficient funding, intergenerational inequity (if, for example, long term facilities are paid for disproportionately by current users), inconsistency of funding requirements, and use of accumulated reserves.

Prior to Measure 50, Oregon's property tax system was a levy-based system. With its adoption, the system was converted to a combination rate and levy-based system, eliminating the taxing district's 'tax base' for operational purposes, which automatically increased by six percent annually. Instead, each taxing district has a frozen tax rate for operation expenses, but local jurisdictions may obtain revenue through bonds and local option levies. Revenues from local option levies are also subject to limitations under Measure 5.

Local option levies require voter approval and are subject to the double majority requirement of Measure 50 and are not considered to be a good alternative to the use of general obligation bonds for large projects or groups of projects. Property tax levies can be used for land acquisition and capital improvements; however, they are also frequently used for facility operations and maintenance.

#### SYSTEM DEVELOPMENT CHARGES

A SDC is a one-time fee charged on new development and certain types of redevelopment to help pay for existing and planned infrastructure to serve the development. Cities, counties, and special districts in Oregon may impose SDCs for capital improvements, which include parks and recreation facilities. SDCs cannot be used for operation and maintenance costs or replacement costs for existing infrastructure capacity.

A SDC may be an improvement fee, reimbursement fee, or a combination of the two. SDCs utilized for parks and recreation facilities are generally improvement fee SDCs. Improvement fee SDCs may be charged for new capital improvements that will increase capacity and includes debt service payments. The improvement fee must be calculated such that it funds the portion of the cost of capital improvements that meets the projected need for increased capacity for future users. Revenues generated by improvement fee SDCs may be expended only for capital improvements identified in a required Capital Improvement Plan.

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## Partnerships

Partnerships with federal, state, and local agencies and not-for-profit groups play an important role in the acquisition and development of park and recreation facilities. Partnerships can also provide one-time or ongoing maintenance support.

### FEDERAL

#### U.S. Fish and Wildlife Service (USFWS)

Assistance available through the USFWS include the Partners for Fish and Wildlife program. Since 1987, the program promotes conservation and habitat protection by offering technical and financial assistance to private (non-federal) landowners to voluntarily restore wetlands and other fish and wildlife habitats on their land.

Partners for Fish and Wildlife, Oregon  
2600 SE 98th Avenue  
Portland, Oregon 97266  
Phone: (503) 231-6179  
Website: <https://www.fws.gov/partners/>

#### Bureau of Land Management (BLM)

The BLM manages a wide variety of public land uses in Oregon. Public land uses include land for wildlife, recreation, timber harvest, livestock grazing, mineral resource extraction, and other public uses. The BLM offers grants for land acquisition requiring that it be used for public and recreation purposes. Local government can also obtain parklands at very low or at no cost if there is a developed park plan.

Salem District Office  
Bureau of Land Management  
1717 Fabry Rd. SE  
Salem, Oregon 97306  
Phone: (503) 375-5646  
Website: [www.blm.gov](http://www.blm.gov)

#### U.S. Forest Service (USFS)

The Pacific Northwest Region of the USFS offers urban and community forestry funds and assists with economic diversification projects.

Group Leader, Grants and Agreements  
USDA Forest Service – Pacific Northwest Region  
1220 SW 3<sup>rd</sup> Ave.  
Portland, Oregon 97204  
Phone: (503) 808-2468  
Website: [www.fs.fed.us/r6](http://www.fs.fed.us/r6)

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### STATE

#### Department of State Lands (DSL), Wetland Grant Program

The Wetland Grant Program provides technical and planning assistance for wetland preservation efforts. Elements of the program include wetland inventory, identification, delineation, and function assessments as well as wetland mitigation, public information, and education.

Wetland Mitigation Specialist  
Division of State Lands  
775 Summer Street NE, Suite 100  
Salem, Oregon 97301-1279  
Phone: (503) 986-5299  
Website: <http://oregonstatelands.us/DSL/PERMITS/pil.shtml>

#### Oregon Parks and Recreation Department (OPRD)

OPRD provides and protects outstanding natural, scenic, cultural, historical and recreational sites for the enjoyment and education of present and future generations. OPRD administers grants and provides technical assistance to communities involved in parks planning.

Oregon Parks and Recreation Department  
725 Summer Street NE, Suite C  
Salem, Oregon 97301-1279  
Phone: (503) 986-0707  
Website: <http://www.oregon.gov/oprd/>

#### Oregon Youth Conservation Corps (OYCC)

OYCC provides communities with needed services, while unemployed youth are placed in gainful activities. OYCC funding is distributed in equal amounts to each county in Oregon every summer. The program funds individual projects ranging from \$5,000 to \$10,000. The OYCC program consists of grants of labor and capital financing. Grants support conservation or environment-related projects proposed by non-profit organizations.

Oregon Youth Conservation Corps  
255 Capital Street NE, Third Floor  
Salem, Oregon 97310  
Phone: (503) 378-8648  
Website: <http://www.oyccweb.com/>

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### LOCAL

There are a variety of public, private, and non-profit organizations available to provide Veneta with additional parks and recreation facilities and services. Local partnerships create cooperation among public and private partners in the area. Local businesses may also be willing to partner with Veneta to provide partner services. A list of potential partners besides police and fire departments, utility providers, and the school district include:

- Fern Ridge Chamber of Commerce
- Fern Ridge Library
- Fern Ridge Kiwanis
- Long Tom Watershed Council
- Mid Lane Cares
- Boy Scouts of America
- Lions Club
- Community associations, historical societies, etc.

### Not-for-Profit Organizations

#### The Nature Conservancy

This is a national environmental organization focused on the preservation of plants, animals, and natural communities. They have worked in direct land acquisition and in obtaining conservation easements for protection of wilderness and agricultural lands. Their grants program is usually focused on acquisition of land, but they are willing to work with communities who want to purchase land if it is to be set aside for environmental preservation.

The Nature Conservancy of Oregon  
821 S.E. 14th Avenue  
Portland, Oregon 97214  
Phone: (503) 802-8100  
Email: oregon@tnc.org  
Website: [www.nature.org/Oregon](http://www.nature.org/Oregon)

#### Oregon Recreation and Park Association (ORPA)

The Oregon Recreation and Park Association, a non-profit organization founded in 1954, serves as a network offering information and contacts directly related to the parks and recreation systems. ORPA's mission is to provide a network of support through professional development and resources in order to enhance the quality of recreation and parks services.

Oregon Recreation and Park Association (ORPA)  
1500 Greentree Road  
Lake Oswego, Oregon 97034  
Phone: (503) 534-5673  
Website: [www.orpa.org](http://www.orpa.org)

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### Land Trusts

#### The Trust for Public Land

The Trust for Public Land helps public agencies and communities create city parks. This was one of the founding goals of the Trust for Public Land and remains the only large national conservation organization focused on creating parks for people. TPL works with community leaders to identify opportunities for park creation, secure park funding, and acquire parklands. TPL also assists in efforts for land and water conservation, heritage lands, and natural lands.

Specific to the Pacific Northwest, TPL's program, "Parks for People – Northwest" works to ensure that every child enjoys access to a park, playground, or open space. A community's parks, natural areas, and open spaces are often among its most important assets. Beyond their symbolic value, these parks contribute to quality of life and offer havens where residents seek renewal. TPL is helping established urban cities and growing communities across the Northwest plan proactively for parks and open spaces.

The Trust for Public Land—Oregon Office  
808 SW 3<sup>rd</sup> Avenue Suite 570  
Portland, Oregon 97204  
Phone: (503) 228-6620  
E-mail: [Oregon@tpl.org](mailto:Oregon@tpl.org)  
Website: [www.tpl.org](http://www.tpl.org)

#### The Wetlands Conservancy

The Wetlands Conservancy (TWC) is a non-profit land trust. It is dedicated to preserving, protecting, and promoting the wildlife, water quality, and open space values of wetlands in Oregon.

The Wetlands Conservancy  
4640 SW Macadam #50  
Portland, Oregon 97239  
Phone: (503) 227-0778  
E-mail: [info@wetlandsconservancy.org](mailto:info@wetlandsconservancy.org)  
Website: [www.wetlandsconservancy.org/](http://www.wetlandsconservancy.org/)

#### Land Trust Alliance (Coalition of Oregon Land Trusts)

The Land Trust Alliance assists nonprofit land trusts and organizations that protect land through donation and purchase. This is done by working with landowners interested in donating or selling conservation easements, or by acquiring land to maintain as open space. Alliance membership is a qualification for assistance from this organization.

Coalition of Oregon Land Trusts  
511 SE Morrison St.  
Portland, OR 97214  
Phone: (971) 202-1483  
Website: <https://oregonlandtrusts.org/>

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## Private Donations

Donations of labor, land, or cash by service agencies, private groups or individuals are a popular way to raise small amounts of money for specific projects. Two key motives for donation are philanthropy and tax incentives. These benefits should be emphasized when collaborating with landowners. Most organizations implement capital campaigns focused on specific projects for cash donations. The typical strategy for land donations is to identify target parcels (such as identified in the Parkland Acquisition section of the Plan) and then work directly with landowners.

Soliciting donations, like partnering, takes time and effort on the part of city staff, but can be mutually rewarding. Veneta could consider establishing a nonprofit parks foundation to implement a capital campaign and to accept and manage donations. Veneta could begin working on setting up such a group or recruit volunteers to provide the services. Generally, donations are not stable sources of land or finances and should not be relied upon as a major portion of funding.

Pursuing donations through partnerships can provide advantages to all parties involved. For example, working a land transaction through a non-profit organization may provide tax benefits for the donor, provide flexibility to Veneta, and reap financial benefits for the non-profit.

## Grants

The securing of grants is a good strategy to supplement park acquisition and development funds. Many grant organizations throughout the country fund park acquisition and improvements, although few provide funds for ongoing maintenance activities. Most grant organizations have lengthy processes that require staff time and effort, and grants usually have very specific guidelines and only fund projects that address the granting organization's overall goals. Moreover, grants should not be considered a long-term, stable funding source. This section provides contacts for state, regional, and federal granting organizations and outlines these organizations' goals.

The grant process is highly competitive. When identifying possible grant funding, allocate staff time appropriately for applicable grants and pursue partnerships for volunteer grant writing. As grant agencies often look favorably upon collaborative projects, developing partnerships between agencies, organizations, and the City will improve Veneta's competitiveness in the grant application process.

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## Private Grant-Making Organizations

### NATIONAL GRANTS

#### **Bikes Belong Grants**

Bikes Belong is sponsored by the U.S. bicycle industry with the goal of putting more people on bicycles more often. From helping create safe places to ride to promoting bicycling, Bikes Belong carefully selects projects and partnerships that have the capacity to make a difference. Their initial goal was to ensure funding for new bicycle facilities that would increase bike riding, boost public health and happiness, and strengthen the bike business. All proposals must encourage ridership growth, support bicycle advocacy, promote bicycling, and leverage funding with other grants. These funds cannot be used for general operating costs.

Grants that have been funded in the past include mountain bike trails, a BMX track, a 10-mile portion of the Lake Wobegon Trail in Minnesota, as well as greenways for bicycle commuting and recreation.

Bikes Belong Coalition  
P.O. Box 2359  
Boulder, CO 80306  
Phone: (303) 449-4893  
Website: [www.bikesbelong.org](http://www.bikesbelong.org)

### STATE GRANTS

#### **Oregon Community Foundation Grants**

The Oregon Community Foundation (OCF) prioritizes funding based on a set of principles and four funding objectives:

- To nurture children, strengthen families, and foster the self-sufficiency of Oregonians;
- To enhance the educational experience of Oregonians;
- To increase cultural opportunities for Oregonians; and
- To preserve and improve Oregon's livability through resident involvement.

OCF awards about 200 grants annually. Most Community Foundation Grants are between \$5,000 and \$35,000, but multi-year grants may range up to \$150,000 for projects with particular community impact. Around five percent of Community Grants are above \$50,000 and tend to be created only for projects that are an exceptionally good fit with OCF priorities, have a broad scope of impact, and address an area to which OCF's board has decided to give special attention.

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Oregon Community Foundation  
1221 SW Yamhill, #100  
Portland, Oregon 97205  
Phone: (503) 227-6846  
Fax: (503) 274-7771  
Website: [www.oregoncf.org/grants-and-scholarships/grants/](http://www.oregoncf.org/grants-and-scholarships/grants/)

**The Collins Foundation**

The purpose of the Collins Foundation is to improve, enrich, and give greater expression to the religious, educational, cultural, and scientific endeavors in the State of Oregon and to assist in improving the quality of life in the state. The trustees of the Collins Foundation work through existing agencies and have supported proposals submitted by colleges and universities, organized religious groups, arts, cultural and civic organizations, and agencies devoted to health, welfare, and youth.

The Collins Foundation  
1618 SW First Avenue, Suite 505  
Portland, Oregon 97201  
Phone: (503) 227-7171  
Website: [www.collinsfoundation.org](http://www.collinsfoundation.org)

**The Oregon Historic Trails Fund**

The purpose of the fund is to develop interpretive, educational, and economic projects to preserve and protect the cultural and natural resources of Oregon's historic trails. Grants are made each fall from the Oregon Historic Trails Fund to support projects that interpret, preserve, or maintain trail-related resources. Grants may be awarded also for marketing, education, advocacy, and research related to historic trails. An advisory committee made up of people who are knowledgeable about Oregon's historic trails and cultural resources review grant applications and makes recommendations to the Oregon Community Foundation board of directors.

Historic Trails Fund  
c/o The Oregon Community Foundation  
1221 SW Yamhill, Suite 100  
Portland, Oregon 97205  
Phone: (503) 227-6846  
Website: <https://oregoncf.org/grants-and-scholarships/grants/oregon-historic-trails-fund/>

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**Public Grant-making Organizations**

**FEDERAL**

**National Park Service – National Heritage Areas Program**

The United States Congress designates a national heritage area as a place where “natural, cultural, historic, and recreational resources combine to form a cohesive, nationally distinctive landscape arising from patterns of human activity shaped by geography” (National Park Service, [www.cr.nps.gov](http://www.cr.nps.gov)). Through strategic public and private partnerships, federal grant money is available to leverage funding opportunities for nationally designated heritage sites.

To determine if an area qualifies as a National Heritage Area, the community must complete a suitability/feasibility study, using the ten guidelines developed by the National Park Service. All ten guidelines can be found at the National Park Service website.

The designation enhances local pride and includes limited technical planning and financial assistance from the National Park Service. Federal designation depends on Congressional support and the degree to which a community is engaged in a support of the designation. The four critical steps that need to be followed prior to designation are:

1. Completion of a suitability/feasibility study;
2. Public involvement in the sustainability/feasibility study;
3. Demonstration of widespread public support among heritage area residents for the proposed designation; and
4. Commitment to the proposal from key constituents, which may include governments, industry, and private, non-profit organizations, in addition to area residents.

National Heritage Areas Program Manager- Pacific West Region  
333 Bush Street  
San Francisco, CA 94104  
Phone: (415) 623-2322  
Website: [www.nps.gov/history/heritageareas/](http://www.nps.gov/history/heritageareas/)

**Land and Water Conservation Fund**

This fund provides federal dollars from the National Park Service that are passed down to states for acquisition, development, and rehabilitation of park and recreation areas, and facilities. To be eligible for Land and Water Conservation Fund grants, the proposed project must be consistent with the outdoor recreation goals and objectives contained in the Statewide Comprehensive Outdoor Recreation Plan (SCORP) and elements of a jurisdiction's local comprehensive land use and parks master plans. Emphasis should be placed on the grants available to the State of Oregon rather than federal funds.

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Land and Water Conservation Fund  
725 Summer Street NE, Suite C  
Salem, Oregon 97301  
Phone: (503) 986-0708  
Website: <http://www.oregon.gov/oprd/GRANTS/pages/lwcf.aspx>

**U.S. Department of Transportation**

Through the Transportation Equity Act for the 21st Century (TEA-21), the U.S. Department of Transportation authorizes federal surface transportation programs for highways, highway safety, and transit. TEA-21 provides funding for parks and connections that include:

- Bicycle transportation and pedestrian walkways;
- Recreational trails program;
- National Scenic Byways Program; and
- Transportation and Community and System Preservation Pilots.

U.S. Department of Transportation  
1200 New Jersey Avenue, SE  
Washington D.C., 20590  
Phone: (202) 366-4000  
Website: [www.fhwa.dot.gov/tea21/index.htm](http://www.fhwa.dot.gov/tea21/index.htm)

**National Oceanic and Atmospheric Coastal and Estuarine Land Conservation Program (CELCP)**

The Coastal and Estuarine Land Conservation Program (CELCP) was established in 2002 to protect coastal and estuarine lands considered important for their ecological, conservation, recreational, historical, or aesthetic values. The program provides state and local governments with matching funds to purchase significant coastal and estuarine lands, or conservation easements on such lands, from willing sellers. To date, the program has protected more than 45,000 acres of land through projects funded between 2002 and 2008.

Department of Land Conservation and Development  
635 Capitol Street NE, Suite 150  
Salem, Oregon 97301-2540  
Phone: (503) 373-0050  
Website: <http://www.oregon.gov/lcd/Pages/index.aspx>

Oregon Coastal Management Program  
Department of Land Conservation and Development  
635 Capitol St., NE, Suite 150  
Salem, OR 97301-2540  
Phone: (503) 934-0052

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**US Fish and Wildlife Service National Coastal Wetlands Conservation Grant Program**

These grants help to acquire, restore, or enhance coastal wetlands and adjacent uplands to provide long-term conservation benefits to fish, wildlife and their habitat. The National Coastal Wetlands Conservation Grant Program was established by Title III of P.L. 101-646, Coastal Wetlands Planning, Protection and Restoration Act of 1990. Under the Program, the U.S. Fish and Wildlife Service provides matching grants to States for acquisition, restoration, management, or enhancement of coastal wetlands.

U.S. Fish & Wildlife Service  
Wildlife and Sport Fish Restoration Program  
Eastside Federal Complex  
911 NE 11th Avenue  
Portland, OR 97232-4181  
Phone: (503) 231-2096

**North American Wetlands Conservation Act Grant Program**

The North American Wetlands Conservation Act (Act, or NAWCA) of 1989 provides matching grants to organizations and individuals who have developed partnerships to carry out wetland conservation projects in the United States, Canada, and Mexico for the benefit of wetlands-associated migratory birds and other wildlife. The Standard Grants Program supports projects that involve long-term protection, restoration, and/or enhancement of wetlands and associated uplands habitats. The Small Grants Program supports the same type of projects and adheres to the same selection criteria and administrative guidelines as the U.S. Standard Grants Program. However, project activities are usually smaller in scope and involve fewer project dollars.

US Fish and Wildlife Service  
Division of Bird Habitat Conservation  
4401 North Fairfax Drive  
Mailstop MBSP 4075  
Arlington, Virginia 22203  
Phone: (703) 358-1784  
Website: [www.fws.gov/birds/grants.php](http://www.fws.gov/birds/grants.php)

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**STATE**

**State Highway Funds**

At least 1% of the State Highway Funds that the City receives must be spent for bicycle/pedestrian improvements and maintenance within existing street rights-of-way. Oregon Revised Statute 366.514 required the Oregon Department of Transportation and cities and counties within Oregon to “expand reasonable amounts of the highway fund to provide bikeways and walkways” and it requires “the inclusion of bikeways and walkways whenever highways, roads, streets are constructed or relocated.”

ODOT also administers the Pedestrian and Bicycle Facility Improvement Grant Program, which provides grants of up to \$200,000 for sidewalk completion, ADA upgrades, crossing improvements, and minor widening for bike lanes or shoulders. Competitive projects involve no right-of-way or environmental impacts; have significant local matching funds available; consider the needs of school children, the elderly, disabled, or transit users; and have support of local elected officials. Grant money may not be used for the completion of trails and/or bikeways within parks but can be used to help fund larger pedestrian and bicycle improvements occurring within street rights-of-way.

**Oregon Department of Transportation (ODOT)**

**State Pedestrian and Bicycle Grants**

ODOT provides grants to cities and counties for pedestrian or bicycle improvements on state highways or local streets. Grant amount requires at least 5% local match. Projects must be administered by the applicant, be situated in roads, streets, or highway rights-of-way. Project types include sidewalk infill, ADA upgrades, street crossings, intersection improvements, and minor widening for bike lanes. Grants are offered every two years. For 2010-2011, several of the awarded grants were for pedestrian crossings, sidewalks, bicycle lanes, and streetscaping. These grants ranged from \$90,000 up to almost \$700,000 for projects.

Oregon Department of Transportation  
Bicycle and Pedestrian Program  
355 Capital Street N.E., Fifth Floor  
Salem, Oregon 97301  
Phone: (503) 986-3555  
Fax: (503) 986-4063  
Website: [www.oregon.gov/ODOT/HWY/BIKEPED/grants1.shtml](http://www.oregon.gov/ODOT/HWY/BIKEPED/grants1.shtml)

**Transportation Enhancement Program**

These funds are available from ODOT projects that enhance the cultural, aesthetic, and environmental value of the state’s transportation system. Some of the eligible activities include bicycle/pedestrian projects, historic preservation, landscaping and scenic beautification, mitigation of pollution due to highway

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runoff, and preservation of abandoned railway corridors. The application cycle is every two years. Funding is decided by technical merit and local support. Recently, these grants were used to help build a multi-use path in Corvallis, a bicycle/pedestrian path and landscaping in Coos Bay, and a bike bridge in Eugene.

Transportation Enhancement Program  
Oregon Department of Transportation  
Phone: (503) 986-3528  
Website: [www.oregon.gov/ODOT/HWY/LGS/enhancement.shtml](http://www.oregon.gov/ODOT/HWY/LGS/enhancement.shtml)

**Transportation Safety Safe Routes to School Grants**

The goals of the program are to increase the ability and opportunity for children to walk and bicycle to school; promote walking and bicycling to school and encourage a healthy and active lifestyle at an early age; and facilitate the planning, development, and implementation of projects and activities that will improve safety and reduce traffic, fuel consumption, and air pollution within two miles of the school. The National Center for Safe Routes to School typically offers 35 \$1,000 mini-grants for Safe Routes programs.

Safe Routes to School Program  
ODOT Transportation Safety Division  
4040 Fairview Industrial Drive SE  
Salem, Oregon 97302  
Phone: (503) 986-4196  
Website: <http://www.oregon.gov/ODOT/Safety/Pages/SRTS.aspx>

**Transportation Growth Management (TGM)**

Oregon's Transportation and Growth Management Program supports community efforts to expand transportation choices for people. By linking land use and transportation planning, TGM works in partnership with local governments to create vibrant, livable places in which people can walk, bike, take transit, or drive where they want to go.

These grants can be used to update pedestrian and bicycle master plans, waterfront linkage projects, and other plan and project updates. These grants generally require 12% of matching funding in the form of direct expenditures for eligible cost projects. Key requirements for this grant are local support, clear transportation relationships, meeting state mandates, and funding planning work.

Oregon Transportation & Growth Management Grants  
Phone: (503) 986-4349  
Website: <http://www.oregon.gov/LCD/TGM/pages/grants.aspx>

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**Oregon Tourism Commission**

**Travel Oregon**

Travel Oregon focuses on tourism related projects and offers matching grants of up to \$10,000 for tourism projects. These can include marketing materials, market analysis, signage, and visitor center development planning. This grant requires a match of funds or materials relevant to the project, and the money does not include funding for construction.

Travel Oregon Grant Program  
Phone: (503) 967-1566  
Website: [industry.traveloregon.com/Departments/Tourism-Development/Matching-Grants-Program.aspx](http://industry.traveloregon.com/Departments/Tourism-Development/Matching-Grants-Program.aspx)

**Oregon Department of Environmental Quality (DEQ)**

**Water Quality Non-Point Source Grants**

The DEQ offers grants for non-point source water quality and watershed enhancement projects that address the priorities in the Oregon Water Quality Non-Point Source Management Plan. Grants require a minimum of 40% match of non-federal funds and a partnership with other entities.

Oregon Department of Environmental Quality  
811 Sixth Avenue  
Portland, Oregon 97204-1390  
Phone: (503) 229-5088  
Website: <http://www.oregon.gov/deq/wq/programs/Pages/Nonpoint-319-Grants.aspx>

**Oregon Department of State Lands (DSL)**

**Easements**

DSL grants easements for the use of state-owned land managed by the agency. Easements allow the user to have the right to use state-owned land for a specific purpose and length of time. Uses of state-owned land subject to an easement include, but are not limited to, gas, electric and communication lines (including fiber optic cables); water supply pipelines and ditches, canals and flumes; innerducts and conduits for cables; sewer, storm and cooling water lines; bridges, skylines and logging lines; roads and trails; and railroad and light track.

Oregon Department of State Lands  
Land Management, Waterway Leasing and Ownership  
775 Summer St. NE, Suite 100  
Salem, Oregon 97301  
Phone: (503) 986-5200  
Website: <http://www.oregon.gov/dsl/WW/Pages/Waterways.aspx>

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**Oregon Parks and Recreation Department**

The Oregon Parks and Recreation Department administers several grant programs including the Federal Land and Water Conservation Fund, Local Government, and Recreation Trails grants.

**Local Government Grants**

These grants provide for the acquisition, development, and rehabilitation of park and recreation areas and facilities. OPRD gives more than \$4 million annually to Oregon communities for outdoor recreation projects and has awarded nearly \$40 million in grants across the state since 1999.

Oregon Parks and Recreation Department  
Grants & Community Programs Division  
725 Summer Street NE  
Salem OR 97301  
Phone: (503) 986-0772  
Website: <https://www.oregon.gov/oprd/GRA/pages/GRA-Iggp.aspx>

**Recreation Trail Grants**

The Oregon Parks and Recreation Department accepts applications for Recreation Trail Program (RTP) grants every year for recreational trail-related projects, such as hiking, running, bicycling, off-road motorcycling, and all-terrain vehicle riding. Grant recipients are required to provide a minimum of 20% in matching funds. Funding is divided into 30% motorized trail use, 30% non-motorized trail use and 40% diverse trail use.

Oregon Parks and Recreation Department  
Grants & Community Programs Division  
725 Summer Street NE  
Salem OR 97301  
Phone: (503) 986-0716  
Website: <https://www.oregon.gov/oprd/GRA/pages/GRA-rtp.aspx>

**Oregon Watershed Enhancement Board**

The Oregon Watershed Enhancement Board (OWEB) administers a grant program that awards more than \$20 million annually to support voluntary efforts by Oregonians seeking to create and maintain healthy watersheds. Small grants are available for opportunities for education/outreach about watershed concepts. Watershed education could be incorporated into a parks or trail systems.

Oregon Watershed Enhancement Board  
775 Summer St NE  
Salem OR 97301  
Phone: (503) 986-0187  
Website: [www.oweb.state.or.us](http://www.oweb.state.or.us)

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# APPENDICES

- A** Parks Inventory
- B** Public Outreach Data
- C** Survey Results
- D** Additional Funding Sources
- E** Capital Improvements Plan

## City of Veneta Parks, Recreation and Open Space (PROS) Master Plan Update

To: Evan MacKenzie  
From: Colin McArthur, AICP  
Kelsey Zlevor  
Date: September 22, 2020  
Subject: **DRAFT 2021-2040 Capital Improvement Plan**

### 1.0. PURPOSE

The Capital Improvements Program (CIP) is a schedule for capital projects that for the twenty-year period beginning Fiscal Year (FY) 2021 and ending in FY 2040. Upon adoption, the CIP serves as a guide to planning and budgeting for future capital projects and expenditures. The CIP is intended to be the basis for capital improvements included the Veneta annual budget.

### 2.0. BACKGROUND

#### 2.1. Project Selection

Proposed projects included in the PROS Plan and the 2021-2040 Capital Improvement Plan were identified and selected based on information from:

- Quantitative results from the *2020 PROS Plan Needs Assessment*;
- Qualitative findings from community input;
- Park Board input;
- City staff input;
- Geospatial analysis;
- *1998 Parks, Recreation, and Open Space Plan*;
- other relevant plans and policies.

Proposed project funding responds to an ongoing assessment of capital assets, as well as assessments of current and future service delivery needs.

### 2.2. Prioritization

Projects included in the plan were evaluated based on consideration of the following information sources to determine a prioritization schedule:

- *Planning documents and tools.* The City uses a variety of planning documents and tools to determine service level needs for the development of parks, trails, and recreational facilities. These documents include, but are not limited to the *Parks, Recreation and Open Spaces Plan (PROS Plan)*; the Comprehensive Plan, Transportation System Plan, Area Plans (e.g. the Southwest Area Plan), and various population and demographic forecasting resources.
- *Level of Service (LOS).* The PROS Plan defines level of service targets for parks facilities that address current and future community needs. These targets help the City determine how well existing facilities are meeting current needs and to identify what investments are needed in the future to reach or maintain LOS as the population grows.
- *Geographic Distribution.* The PROS Plan and CIP consider the appropriate location for specific parks based on the facility type and their overall geographic distribution throughout the City, as well as the recommended distance of certain types of parks and facilities to residents.
- *Maintaining existing facilities.* The PROS Plan places a high priority on maintaining and improving existing facilities prior to developing new facilities.
- *SDC fees.* The City's System Development Charge (SDC) fees are a primary CIP funding source. These funds are collected based on a methodology adopted by City Ordinance. The methodology determines the SDC rate that is assessed on new residential development in order to sustain the park and recreation service levels as the population increases.
- *Grants.* Grants provide an opportunity to seek alternative funding sources for a project. If the project matches the grant requirements and meets the needs of the City, the project may be moved up in priority to take advantage of the funding opportunity, or to match the grant funding cycle.

Each project is prioritized based on a High, Medium, and Low prioritization schedule.

- **High** priority projects are planned for the first 7-year planning period, through 2037;
- **Medium** priority projects are planned for the second 7-year planning period, through 2034;
- **Low** priority projects are planned for the third 6-year planning period, which begins in 2035 and extends to 2040.

Cost estimates are prepared for each project and additional detail is provided in the 2021-2040 Capital Improvements Plan. The operations and maintenance section includes considerations for the operation and maintenance of additional parkland as it is added to the system.

**3.0. PLANNED PROJECTS**

Table CIP-1 is a list of the priority projects included in the 2021-2040 CIP. Information in the table includes a facility identification number, project title and description, size (expressed in acres for parks, recreation facilities, and open space areas; and miles for trails), and overall cost. Following the table, each project is detailed on a project description sheet.

Each project description sheet contains consistent categories of information to help communicate the pertinent data for each project. The categories include:

- *Project Identification (Project ID).* This category is an alphanumeric identifier that corresponds to the summary table and maps included in the PROS Plan.
- *Project Title.* This is name of the project.
- *Project Type.* This category identifies whether the project is a park, recreation facility, open space area, or trail.
- *Estimating Stage.* This category identifies whether the estimated costs are order of magnitude or are based on refined design information (master plan, conceptual design, etc.).
- *Size Size/Length.* The overall size of the site or length of corridor, for trail projects.
- *Size/Length.* The actual size of the are to be improved or development or length for trail projects.
- *Location.* This category provides the project address or general location if available.
- *Description.* This section includes the purpose of the specific project and why it is high enough in priority to be in the CIP.
- *Scope.* This section includes the scope of the project and explains the specific improvements to be developed as part of the project.
- *Considerations.* This section includes various types of information, depending upon the specific project, and may reference partnerships, project history, land use or environmental requirements.
- *Costs.* The section is the total estimated cost for the project, including planning, design, construction, permitting, and administration.

**Table CIP-1. Planned Projects**

FACILITY ID	PROJECT TITLE & DESCRIPTION	SIZE	COST
P1	<b>Territorial Park</b> Install restrooms, large picnic shelter, small picnic shelters (2), entrance sign, site furnishings, and recoat the basketball court.	2.56 acres	\$276,800
P2	<b>Fern Park</b> Construct off-street parking (10 spaces) and install small picnic shelter, portable restroom, enclosure, entrance sign, site furnishings, and landscape plantings	1.00 acres	\$50,900
P3	<b>Oak Island Park</b> Acquire ~0.3 acres to expand the park, renovate children’s playground, and install portable restroom enclosure, entrance sign, site furnishings, and restore stream channel.	0.35 acres	\$200,800
P4	<b>Bolton Hill Park</b> Construct off-street parking (200 spaces), children’s playground, perimeter fencing, field improvements, field house, and field lighting; install entrance sign, site furnishings, and landscape plantings.	10.70 acres	\$3,027,600
A1	<b>Future SW Area Park</b> Plan and develop a 3.23 acre neighborhood park to server the southwest residential area.	3.23 acres	\$484,500
A2	<b>Future West Area Park</b> Acquire ~3-5 acres for the future development of a neighborhood park to serve westside residential areas; develop phases 1 and 2 of the park.	~3-5 acres	\$1,750,000
A3	<b>Future Southcentral Area Park</b> Acquire ~3-5 acres for the future development of a neighborhood park to serve southcentral residential areas; develop phases 1 and 2 of the park.	~3-5 acres	\$1,750,000
A-ALT	<b>Dog Park</b> Plan and develop one of the sites (W or SC) as a dog park	~3-5 acres	\$80,000

Table CIP-2. Project Prioritization

FACILITY ID	PROJECT TITLE	HIGH FY 2021-2027	MEDIUM FY 2028-2034	LOW FY 2035-2040
P1	Territorial Park	\$ 261,300	\$ 15,500	\$ -
P2	Fern Park	\$ 50,900	\$ -	\$ -
P3	Oak Island Park	\$ 149,600	\$ 28,700	\$ 22,500
P4	Bolton Hill Park	\$ 1,718,100	\$ 578,000	\$ 731,500
A1	Future Southwest Area Park	\$ -	\$ 484,500	\$ -
A2	Future West Area Park (A1)	\$ 500,000	\$ 625,000	\$ 625,000
A3	Future Southcentral Area Park (A2)	\$ 500,000	\$ 625,000	\$ 625,000
<b>TOTAL</b>		<b>\$ 3,179,900</b>	<b>\$ 2,356,700</b>	<b>\$ 2,004,000</b>

**TERRITORIAL PARK**

**CAPITAL IMPROVEMENT PROJECT DESCRIPTION**

<b>Facility ID:</b>	P1		
<b>Project Title:</b>	Territorial Park		
<b>Project Type:</b>	Neighborhood Park		
<b>Estimating Stage:</b>	Order of Magnitude		
<b>Site size/length:</b>	2.56 acres		
<b>Project size/length:</b>	2.56 acres		
<b>Location:</b>	Hunter Road and Territorial Highway		
<b>Purpose:</b>	Install restrooms, large picnic shelter, small picnic shelters (2), entrance sign, site furnishings, and recoat the basketball court.		
<b>Scope:</b>	Design and construction.		
<b>Considerations:</b>	Restrooms and large picnic shelter should be located proximate to the playground and skatepark. The small picnic shelters are intended for the west half of the park.		
<b>Costs:</b>			
<b>Project Cost by Priority &amp; Source</b>	<b>High FY 2021-2027</b>	<b>Medium FY 2028-2034</b>	<b>Low FY 2035-2040</b>
Property Tax	-	-	-
SDC	\$261,300	-	-
Alternative	-	\$15,500	-
<b>Total</b>	<b>\$261,300</b>	<b>\$15,500</b>	<b>-</b>



**FERN PARK**  
CAPITAL IMPROVEMENT PROJECT DESCRIPTION

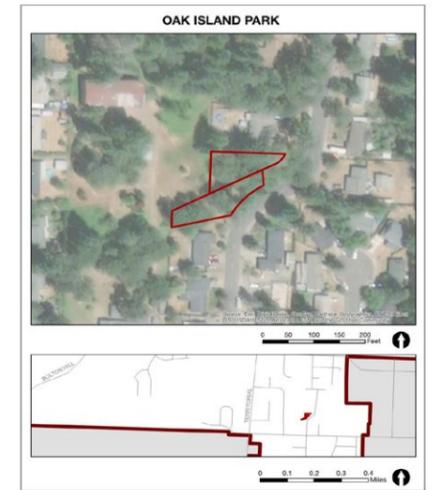
<b>Facility ID:</b>	<b>P2</b>		
<b>Project Title:</b>	Fern Park		
<b>Project Type:</b>	Pocket Park		
<b>Estimating Stage:</b>	Order of Magnitude		
<b>Site size/length:</b>	0.35 acres		
<b>Project size/length:</b>	0.64 acres		
<b>Location:</b>	Oak Island Drive between Cherry Lane and Perkins Road		
<b>Purpose:</b>	Construct off-street parking (10 spaces) and install small picnic shelter, portable restroom, enclosure, entrance sign, site furnishings, and landscape plantings.		
<b>Scope:</b>	Design and construction.		
<b>Considerations:</b>	Off-street parking should be located adjacent to 8 <sup>th</sup> Street and occupy the smallest footprint practicable.		
<b>Costs:</b>			
<b>Project Cost by Priority &amp; Source</b>	<b>High FY 2021-2027</b>	<b>Medium FY 2028-2034</b>	<b>Low FY 2035-2040</b>
Property Tax	-	-	-
SDC	-	-	-
Alternative	\$50,900	-	-
<b>Total</b>	<b>\$50,900</b>	-	-



FERN PARK  
Veneta Parks, Recreation and Open Space Master Plan Update

**OAK ISLAND PARK**  
CAPITAL IMPROVEMENT PROJECT DESCRIPTION

<b>Facility ID:</b>	<b>P3</b>		
<b>Project Title:</b>	Oak Island Park		
<b>Project Type:</b>	Pocket Park		
<b>Estimating Stage:</b>	Order of Magnitude		
<b>Site size/length:</b>	1.00 acres		
<b>Project size/length:</b>	1.00 acres		
<b>Location:</b>	8 <sup>th</sup> Street and Parkside Road		
<b>Purpose:</b>	Acquire ~0.3 acres to expand the park, renovate children’s playground, and install portable restroom enclosure, entrance sign, site furnishings, and restore stream channel.		
<b>Scope:</b>	Land acquisition, design, and construction.		
<b>Considerations:</b>	Acquire property and expand park to the west if feasible.		
<b>Costs:</b>			
<b>Project Cost by Priority &amp; Source</b>	<b>High FY 2021-2027</b>	<b>Medium FY 2028-2034</b>	<b>Low FY 2035-2040</b>
Property Tax	-	-	-
SDC	\$146,600	\$28,700	-
Alternative	-	-	\$22,500
<b>Total</b>	<b>\$146,600</b>	<b>\$28,700</b>	<b>\$22,500</b>



**BOLTON HILL PARK**

**CAPITAL IMPROVEMENT PROJECT DESCRIPTION**

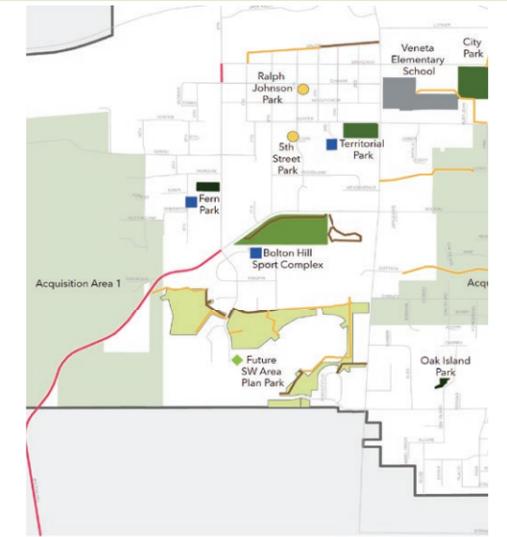
<b>Facility ID:</b>	<b>P4</b>		
<b>Project Title:</b>	Bolton Hill Park		
<b>Project Type:</b>	Community Park		
<b>Estimating Stage:</b>	Order of Magnitude		
<b>Site size/length:</b>	10.70 acres		
<b>Project size/length:</b>	10.70 acres		
<b>Location:</b>	Bolton Hill Road and Territorial Highway		
<b>Purpose:</b>	Construct off-street parking (200 spaces), children’s playground, perimeter fencing, field improvements, field house, and field lighting; install entrance sign, site furnishings, and landscape plantings.		
<b>Scope:</b>	Planning, design, and construction.		
<b>Considerations:</b>	Constructed phase improvements to the park to transform the facility from a special use park to a community park based on the 2011 Master Plan.		
<b>Costs:</b>			
<b>Project Cost by Priority &amp; Source</b>	<b>High FY 2021-2027</b>	<b>Medium FY 2028-2034</b>	<b>Low FY 2035-2040</b>
Property Tax	-	-	-
SDC	\$1,718,100	\$578,000	\$731,500
Alternative	-	-	-
<b>Total</b>	<b>\$1,718,100</b>	<b>\$578,000</b>	<b>\$731,500</b>



**FUTURE SW AREA PARK**

**CAPITAL IMPROVEMENT PROJECT DESCRIPTION**

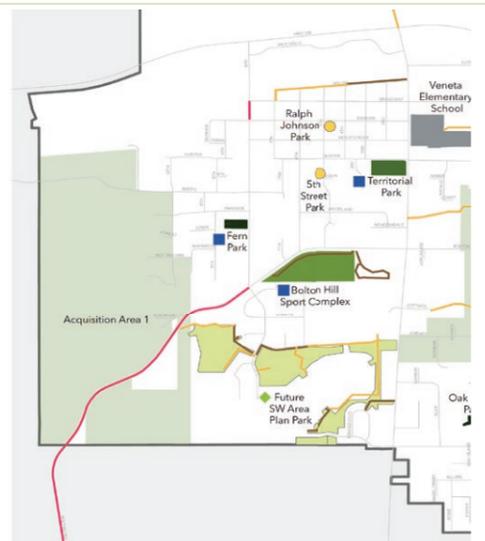
<b>Facility ID:</b>	<b>A1</b>		
<b>Project Title:</b>	Future Southwest Area Park		
<b>Project Type:</b>	Neighborhood Park		
<b>Estimating Stage:</b>	Order of Magnitude		
<b>Site size/length:</b>	3.23 acres		
<b>Project size/length:</b>	3.23 acres		
<b>Location:</b>	8 <sup>th</sup> Street south of Bolton Hill Road		
<b>Purpose:</b>	Plan and develop a 3.23 acre neighborhood park to serve the southwest residential area, and underserved area.		
<b>Scope:</b>	Land acquisition, planning, design, and construction.		
<b>Considerations:</b>	The conceptual design aligns with park and open space land as designated in the Southwest Area Plan and is surrounded by developing residential properties.		
<b>Costs:</b>			
<b>Project Cost by Priority &amp; Source</b>	<b>High FY 2021-2027</b>	<b>Medium FY 2028-2034</b>	<b>Low FY 2035-2040</b>
Property Tax	-	-	-
SDC	-	\$484,500	-
Alternative	-	-	-
<b>Total</b>	<b>-</b>	<b>\$484,500</b>	<b>-</b>



**FUTURE WEST AREA PARK**

**CAPITAL IMPROVEMENT PROJECT DESCRIPTION**

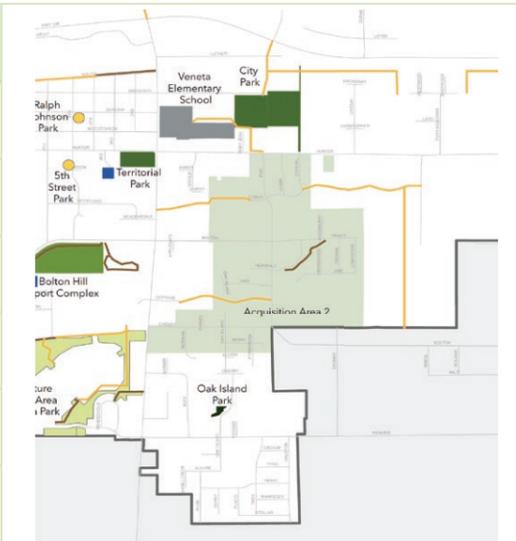
<b>Facility ID:</b>	<b>A2</b>		
<b>Project Title:</b>	Future West Area Park		
<b>Project Type:</b>	Neighborhood Park		
<b>Estimating Stage:</b>	Order of Magnitude		
<b>Site size/length:</b>	~3-5 acres		
<b>Project size/length:</b>	~3-5 acres		
<b>Location:</b>	Map 5.1 Planned PROS System, A1		
<b>Purpose:</b>	Acquire ~3-5 acres for the future development of a neighborhood park to serve westside residential areas; develop phases 1 and 2 of the park.		
<b>Scope:</b>	Land acquisition, planning, design, and construction.		
<b>Considerations:</b>	Acquire land suitable for park development with minimal constraints.		
<b>Costs:</b>			
<b>Project Cost by Priority &amp; Source</b>	<b>High FY 2021-2027</b>	<b>Medium FY 2028-2034</b>	<b>Low FY 2035-2040</b>
Property Tax	-	-	-
SDC	-	\$625,000	\$625,000
Alternative	\$500,000	-	-
<b>Total</b>	<b>\$500,000</b>	<b>\$625,000</b>	<b>\$625,000</b>



**FUTURE SOUTHCENTRAL AREA PARK**

**CAPITAL IMPROVEMENT PROJECT DESCRIPTION**

<b>Facility ID:</b>	<b>A3</b>		
<b>Project Title:</b>	Future Southcentral Area Park		
<b>Project Type:</b>	Neighborhood Park		
<b>Estimating Stage:</b>	Order of Magnitude		
<b>Site size/length:</b>	~3-5 acres		
<b>Project size/length:</b>	~3-5 acres		
<b>Location:</b>	Map 5.1 Planned PROS System, A2		
<b>Purpose:</b>	Acquire ~3-5 acres for the future development of a neighborhood park to serve southcentral residential areas; develop phases 1 and 2 of the park.		
<b>Scope:</b>	Land acquisition, planning, design, and construction.		
<b>Considerations:</b>	Acquire land suitable for park development with minimal constraints.		
<b>Costs:</b>			
<b>Project Cost by Priority &amp; Source</b>	<b>High FY 2021-2027</b>	<b>Medium FY 2028-2034</b>	<b>Low FY 2035-2040</b>
Property Tax	-	-	-
SDC	-	\$625,000	\$625,000
Alternative	\$500,000	-	-
<b>Total</b>	<b>\$500,000</b>	<b>\$625,000</b>	<b>\$625,000</b>



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## EXHIBIT C

# Veneta Comprehensive Plan Parks and Open Space Element Amendments

# DRAFT

## H. PARKS AND OPEN SPACE

The City of Veneta occupies a special place in the southern Willamette Valley. Downtown Veneta is located approximately 7.5 miles west of Green Hill Road, the present western edge of the City of Eugene Urban Growth Boundary (UGB). In between our two cities lies the Fern Ridge Reservoir and a very large area subject to flood hazards, ensuring minimal development between the two jurisdictions.

The City is not yet fully developed and, as a result, there is a large amount of open space. The development of additional park facilities will depend upon community growth, availability of suitable sites and funding; none of which are predictable geographically or in time. The intent within the Parks, Recreation and Open Space Master Plan is that appropriate areas are designated for both current and future recreation needs and also permanent open space protection and preservation.

Some open space areas do not have development potential because of flooding and high groundwater/wetland problems. These include the Long Tom floodplain, and the natural drainage channels which extend east and west through the city. There are also some areas to the southwest which may have excessive slopes and should be maintained as natural forest areas. A major portion of open space has been designated along Highway 126, as this area is heavily forested and provides an excellent buffer zone, both visually and acoustically, from traffic and residential areas. Recreational opportunities immediately adjacent to Hwy 126 are minimal.

Our open spaces will be more critical as development occurs and we see a conversion of greenfield areas to urban uses. The development of park sites for active recreation uses, as opposed to open spaces which are more passive in nature, will be more important. As housing prices increase, and building lots become smaller, the need for more community recreation sites will only increase.

The Parks, Recreation and Open Space Master Plan encourages the City to identify areas which would be suitable for future park development. With the exception of those which could be developed in conjunction with new schools, most would be oriented toward neighborhood use.

Several of our current and future park sites are located in or close to open space and greenway areas. The City may seek to utilize some of our greenways as linear parks with trails to connect parks to each other, for recreation, and for off-street bicycle and pedestrian transportation.

The 2020 City of Veneta Parks, Recreation and Open Space Master Plan is the basis for this Element and is incorporated into this Element by reference.

## **Goals**

### **Goal 1: Improve Community Safety, Access, and Stewardship**

Create a safe and accessible PROS system that encourages and supports the ability of the community to enjoy the parks system at every stage of their lives.

### **Goal 2: Strategic Greenway Acquisition and Development**

Strategically acquire and develop greenway properties in order to increase the amount of land in the PROS inventory and improve local non-motorized transportation options.

### **Goal 3: Expand Distribution and Connectivity**

Improve physical connections between and to facilities and promote an equitable distribution of facilities within the community.

### **Goal 4: Secure Funding and Partnerships**

Ensure the financial stability of park development operations by securing additional funding options and partnerships.

### **Goal 5: Expand Park Development**

Improve existing parks, and acquire and develop new parks to meet identified community needs and to maintain or improve parkland level of service as the community grows.

## **Recommended System Improvements**

### **Parkland Improvement**

- Continue efforts to modernize, upgrade, and expand existing facilities.

### **Park Development**

- Acquisition and development of new facilities, including constrained areas for preservation as open space.

### **Trail Development**

- Construct shared-use paths identified in the Transportation System Plan; utilize greenways and other corridors to link park and recreation facilities to other neighborhoods, downtown and each other.

### **Funding**

- Identify funding sources for desired projects, including possible disposition of smaller existing parks to fund other park improvements.

### **Facilities**

The City of Veneta is home to a number of park and recreation facilities, all of which are inventoried in the 2020 Parks, Recreation and Open Space (PROS) Master Plan. Veneta is fortunate to benefit from many nearby facilities owned and/or operated by Lane County, the State of Oregon, and the Army Corps of Engineers. These entities complement our local parks by providing larger facilities with a diversity of activities to meet a regional need. The City may also wish to pursue a partnership with the Fern Ridge School District to cooperatively manage Veneta Elementary school grounds for public use when school is not in session.